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Country/ entity	Philippines Mindanao
Region	Asia and Pacific Asia and Pacific
Agreement name	Implementing Guidelines on the Humanitarian, Rehabilitation and Development Aspects of the GRP-MILF Tripoli Agreement on Peace of 2001
Date	7 May 2002
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Philippine Insurgencies (1968 -))
Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	Hon. Norberto B. Gonzales, Presidential Adviser for Special Concerns; Atty. Musib Buat, MILF Technical Committee Chairman
Third parties	ATTESTED by: Hon. Eduardo R. Ermita, Presidential Adviser on the Peace Process; Al Haj Murad Ebrahim, MILF Peace Panel Chairman; WITNESSED by: Dr. Parouk S. Hussin, ARMM Regional Governor
Description	Agreement by the Parties to respect human rights and international humanitarian laws, and to activate rehabilitation and development projects, specifically in conflict-affected areas. Agreement provides for monitoring by the Organization of Islamic Conference on the implementation of the Agreement, as well as for accredited human rights agencies and organizations, specially noting the International Committee of the Red Cross, to monitor the human rights and humanitarian situation in the conflict- affected areas.

Agreement document [PH_020507_Implementing HRD Aspects.pdf](#)  | [Download PDF](#)

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other
groups No specific mention.

Refugees/ displaced persons	<p>Groups→Refugees/displaced persons→Substantive Page 1, Article III. Definition of Terms:</p> <ol style="list-style-type: none"> 1. Conflict-Affected Areas - refer to places where armed conflict between the GRP forces and MILF forces is taking place or had taken place or where there are evacuees and/or displaced families as a result of such armed conflict. 2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life. <p>Page 3, Article V Implementation of Projects: To pave the way for the immediate return of evacuees to their places of origin and for their relief and rehabilitation, and in the implementation of rehabilitation and development projects in areas affected by the conflict, as stipulated in the GRP-MILF Tripoli Agreement on Peace dated June 22, 2001, the Parties are hereby committed as follows: [...]</p> <p>Page 3, Article V Implementation of Projects:</p> <ol style="list-style-type: none"> 3. The Parties shall safely return evacuees to their places of origin and provide all necessary financial/material and technical assistance to those evacuees for them to start a new life. The GRP shall award reparations for the properties lost or destroyed by reasons of the conflict, upon reasonable proof thereon as mutually verified and acknowledged by both parties. <p>Page 4, Article VI Monitoring Mechanism: The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to: 1. Monitor the Implementation of all rehabilitation and development projects; the observance of international humanitarian laws and internationally recognized human rights, and the protection of evacuees and displaced persons, and their safe return to their places of origin, in the areas affected by the conflict;</p>
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.

LGBTI	No specific mention.
Family	<p>Page 1, Article III. Definition of Terms: 1. Conflict-Affected Areas - refer to places where armed conflict between the GRP forces and MILF forces is taking place or had taken place or where there are evacuees and/or displaced families as a result of such armed conflict.</p> <p>Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 4. In conformity with international humanitarian law, each party shall provide information, through the tracing mechanism of the ICRC, to families of all persons who are unaccounted for. The GRP and the MILF will cooperate fully in determining the identity, whereabouts, and fate of those missing persons.</p>

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws:
1. [...] The GRP shall grant recognized accredited human rights agencies and organizations full access to monitor the human rights situation in conflict-affected areas.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 3. The parties will cooperate fully with the International Committee of the Red Cross (ICRC) to facilitate its work in accordance with its mandate, ensuring full access to such persons, irrespective of their status, wherever they might be held, for visits in accordance with ICRC's standard operating procedures.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.

Treaty incorporation Page 1, Article II. Terms of Reference:
3. Applicable provisions of international instruments and covenants on International Human Rights Laws (IHRL) and International Humanitarian Laws (IHL) entered into by the Government of the Republic of the Philippines.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws:

1. This Agreement will safeguard the observance of international humanitarian laws, respect for internationally recognized human rights and fundamental freedoms for all persons within Mindanao. The GRP will secure to all persons within its jurisdiction or territory the highest level of recognized human rights and fundamental freedoms. The GRP shall grant recognized accredited human rights agencies and organizations full access to monitor the human rights situation in conflict-affected areas.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 2. In case of violation of human rights or humanitarian laws, the Joint Coordinating Committees on the Cessation of Hostilities (CCCH) of the GRP and the MILF shall act in accordance with the provisions of Article IV of this Agreement.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 5. The Parties shall cooperate in the investigation and prosecution of serious violations of international humanitarian laws and human rights as well as violations of this Agreement.

Civil and political rights	<p>Human rights and equality→Civil and political rights→Life</p> <p>Page 1, Article III Definition of Terms:</p> <p>2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life.</p> <p>Human rights and equality→Civil and political rights→Liberty and security of person</p> <p>Page 1, Article III Definition of Terms:</p> <p>2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life.</p> <p>Human rights and equality→Civil and political rights→Humane treatment in detention</p> <p>Page 1, Article III Definition of Terms:</p> <p>2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life.</p>
Socio-economic rights	<p>Human rights and equality→Socio-economic rights→Property</p> <p>Page 1, Article III Definition of Terms:</p> <p>2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life.</p>

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
Media and communication	<p>Rights related issues→Media and communication→Media roles</p> <p>Page 4, Article VIII Public Information: Both parties shall conduct a continuing public information and education campaign with the aim of ensuring the full support of all concerned persons, communities, agencies, and forces, of the relief, rehabilitation and development efforts of the Parties in the areas affected by the conflict.</p>
Mobility/ access	<p>Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws:</p> <p>1. This Agreement will safeguard the observance of international humanitarian laws, respect for internationally recognized human rights and fundamental freedoms for all persons within Mindanao. The GRP will secure to all persons within its jurisdiction or territory the highest level of recognized human rights and fundamental freedoms. The GRP shall grant recognized accredited human rights agencies and organizations full access to monitor the human rights situation in conflict-affected areas.</p> <p>Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws:</p> <p>3. The Parties will cooperate fully with the International Committee of the Red Cross (ICRC) to facilitate its work in accordance with its mandate, ensuring full access to such persons, irrespective of their status, wherever they might be held, for visits in accordance with ICRC's standard operating procedures.</p>
Protection measures	<p>Rights related issues→Protection measures→Protection of groups</p> <p>Page 4, Article VI Monitoring Mechanism: The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to:</p> <p>1. Monitor the Implementation of all rehabilitation and development projects; the observance of international humanitarian laws and internationally recognized human rights, and the protection of evacuees and displaced persons, and their safe return to their places of origin, in the areas affected by the conflict;</p> <p>Rights related issues→Protection measures→Other</p> <p>Page 1, Article III. Definition of Terms:</p> <p>2. Relief and Rehabilitation of evacuees - refer to the provision of appropriate services and necessary material needs to the evacuees and displaced families, their safe return to their places of origin, and their protections against loss of life, physical harm, illegal arrest or detention, fear and harassment, loss and destruction of their properties, and similar acts, to enable them to return to a normal life.</p>

Other Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 3. The parties will cooperate fully with the International Committee of the Red Cross (ICRC) to facilitate its work in accordance with its mandate, ensuring full access to such persons, irrespective of their status, wherever they might be held, for visits in accordance with ICRC's standard operating procedures.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 4. In conformity with international humanitarian law, each party shall provide information, through the tracing mechanism of the ICRC, to families of all persons who are unaccounted for. The GRP and the MILF will cooperate fully in determining the identity, whereabouts, and fate of those missing persons.

Page 4, Article VI Monitoring Mechanism:
The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to: 1. Monitor the Implementation of all rehabilitation and development projects; the observance of international humanitarian laws and internationally recognized human rights, and the protection of evacuees and displaced persons, and their safe return to their places of origin, in the areas affected by the conflict;

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions	<p>Rights institutions→Regional or international human rights institutions→Monitoring calls</p> <p>Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws:</p> <p>1. This Agreement will safeguard the observance of international humanitarian laws, respect for internationally recognized human rights and fundamental freedoms for all persons within Mindanao. The GRP will secure to all persons within its jurisdiction or territory the highest level of recognized human rights and fundamental freedoms. The GRP shall grant recognized accredited human rights agencies and organizations full access to monitor the human rights situation in conflict-affected areas.</p> <p>Page 4, Article VI Monitoring Mechanism: The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to: 1. Monitor the Implementation of all rehabilitation and development projects; the observance of international humanitarian laws and internationally recognized human rights, and the protection of evacuees and displaced persons, and their safe return to their places of origin, in the areas affected by the conflict;</p>
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Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 2, Article III Definition of Terms:

3. Rehabilitation and Development projects - refer to projects to be implemented in the conflict-affected areas.
4. MILF Designated Agency - refers to duly organized/registered/constituted agency or body designated by the MILF to determine, lead and manage rehabilitation and development projects in conflict-affected areas pursuant to paragraph two (2) of the Rehabilitation and Development Aspect of the Tripoli Agreement on Peace of June 22, 2001.
5. Government agencies - refer to the national and local agencies of the government involved in the rehabilitation and development projects in areas affected by the conflict.

Page 3, Article V Implementation of Projects:

To pave the way for the immediate return of evacuees to their places of origin and for their relief and rehabilitation, and in the implementation of rehabilitation and development projects in areas affected by the conflict, as stipulated in the GRP-MILF Tripoli Agreement on Peace dated June 22, 2001, the Parties are hereby committed as follows:

Page 3, Article V Implementation of Projects:

1. The MILF, in order to determine, lead, and manage rehabilitation and development projects in the areas affected by the conflict, will establish a project implementing body, which will have the power and function to receive and disburse private and GRP funds. And in the cases of GRP funds, it will observe pertinent Government rules and procedures, pursuant to the provision of paragraph B-2 of the GRP-MILF Tripoli Agreement on Peace of June 22, 2001.

Page 3, Article V Implementation of Projects:

2. The GRP and concerned government agencies, in coordination with the MILF, will continue to undertake the rehabilitation and development efforts in the conflict-affected areas. Consistent with GRP's resolve to task the Autonomous Region of Muslim Mindanao (ARMM) as its primary implementing agency for development, the ARMM shall enter into contractual relations within its charter, pertaining to rehabilitation and development, with the MILF project implementing body. Likewise, with other government development agencies outside ARMM areas.

Page 3, Article V Implementation of Projects:

3. The Parties shall safely return evacuees to their places of origin and provide all necessary financial/material and technical assistance to those evacuees for them to start a new life. The GRP shall award reparations for the properties lost or destroyed by reasons of the conflict, upon reasonable proof thereon as mutually verified and acknowledged by both parties.

Page 3, Article V Implementation of Projects:

4. The Parties shall maintain an inventory or record of all relief and rehabilitation assistance or projects actually extended by the GRP and other private entities to the evacuees in the conflict-affected areas.

Page 3, Article V Implementation of Projects:

5. The MILF will submit to the GRP the name, structure and personnel of its

National economic plan	<p>Page 3, Article V Implementation of Projects: 2. The GRP and concerned government agencies, in coordination with the MILF, will continue to undertake the rehabilitation and development efforts in the conflict-affected areas. Consistent with GRP's resolve to task the Autonomous Region of Muslim Mindanao (ARMM) as its primary implementing agency for development, the ARMM shall enter into contractual relations within its charter, pertaining to rehabilitation and development, with the MILF project implementing body. Likewise, with other government development agencies outside ARMM.</p> <p>Page 4, Article VI Monitoring Mechanism: The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to: [...] The GRP shall continue monitoring existing government relief, rehabilitation and development projects managed and funded by its agencies in the areas affected by the conflict, in coordination with the Monitoring Team and the MILF project-implementation agency, to avoid overlapping activities.</p>
Natural resources	No specific mention.
International funds	<p>Page 3, Article V Implementation of Projects: 4. The Parties shall maintain an inventory or record of all relief and rehabilitation assistance or projects actually extended by the GRP and other private entities to the evacuees in the conflict-affected areas.</p>
Business	No specific mention.
Taxation	No specific mention.
Banks	<p>Socio-economic reconstruction→Banks→International finance Page 3, Article V Implementation of Projects: 8. The parties shall seek the assistance of the Islamic Development Bank (IDP) as partner in the pursuit of rehabilitation and development projects.</p>

Land, property and environment

Land reform/ rights	No specific mention.
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Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→General commitments
Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 2. In case of violation of human rights or humanitarian laws, the Joint Coordinating Committees on the Cessation of Hostilities (CCCH) of the GRP and the MILF shall act in accordance with the provisions of Article IV of this Agreement.

Page 3, Article V Implementation of Projects:

7. During the implementation of rehabilitation and development projects, the GRP-CCCH and the MILF-CCCH shall see to it that the commitments of the Parties to peace are strictly observed in accordance with the Implementing Guidelines on the Security Aspect of the GRP-MILF Tripoli Agreement on Peace of June 22, 2001.

Page 4, Article VI Monitoring Mechanism:

The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to: 2. Coordinate its monitoring activities with the Coordinating Committee on the Cessation of Hostilities (CCCH) of both Parties and the project implementation agency of the MILF;

Police No specific mention.

Armed forces	Page 1, Article III. Definition of Terms: 1. Conflict-Affected Areas - refer to places where armed conflict between the GRP forces and MILF forces is taking place or had taken place or where there are evacuees and/or displaced families as a result of such armed conflict.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 1, Article III. Definition of Terms: 1. Conflict-Affected Areas - refer to places where armed conflict between the GRP forces and MILF forces is taking place or had taken place or where there are evacuees and/or displaced families as a result of such armed conflict. Page 2, Article III Definition of Terms: 4. MILF Designated Agency - refers to duly organized/registered/constituted agency or body designated by the MILF to determine, lead and manage rehabilitation and development projects in conflict-affected areas pursuant to paragraph two (2) of the Rehabilitation and Development Aspect of the Tripoli Agreement on Peace of June 22, 2001.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	Transitional justice→Courts→National courts Art.IV.4.in conformity with IHL, each party shall provide info, through the tracing mechanism of the ICRC, to families of all persons who are unaccounted for. The parties will cooperate fully in determining the identity, whereabouts, and fate of those missing persons. 5. the parties commit to cooperate in the investigation and prosecution of serious violations of IHL and HR as well as violations of this agmt.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	Art.IV.4.in conformity with IHL, each party shall provide info, through the tracing mechanism of the ICRC, to families of all persons who are unaccounted for. The parties will cooperate fully in determining the identity, whereabouts, and fate of those missing persons. 5. the parties commit to cooperate in the investigation and prosecution of serious violations of IHL and HR as well as violations of this agmt.
Reparations	Transitional justice→Reparations→Material reparations Page 3, Article V Implementation of Projects: 3. The Parties shall safely return evacuees to their places of origin and provide all necessary financial/material and technical assistance to those evacuees for them to start a new life. The GRP shall award reparations for the properties lost or destroyed by reasons of the conflict, upon reasonable proof thereon as mutually verified and acknowledged by both parties.

Reconciliation No specific mention.

Implementation

UN No specific mention.
signatory

Other No specific mention.
international
signatory

Referendum No specific mention.
for
agreement

International No specific mention.
mission/
force/similar

Enforcement mechanism Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 1. This Agreement will safeguard the observances of international humanitarian laws, respect for internationally recognized human rights and fundamental freedoms for all persons within Mindanao. The GRP will secure to all persons within its jurisdiction or territory the highest level of recognized human rights and fundamental freedoms. The GRP shall grant recognized accredited human rights agencies and organizations full access to monitor the human rights situation in conflict-affected areas.

Page 2, Article IV Respect for Human Rights and Observance of International Humanitarian Laws: 3. The Parties will cooperate fully with the International Committee of the Red Cross (ICRC) to facilitate its work in accordance with its mandate, ensuring full access to such persons, irrespective of their status, wherever they might be held, for visits in accordance with ICRC's standard operating procedures.

Page 3, Article V Implementation of Projects:

7. During the implementation of rehabilitation and development projects, the GRP-CCCH and the MILF-CCCH shall see to it that the commitments of the Parties to peace are strictly observed in accordance with the Implementing Guidelines on the Security Aspect of the GRP-MILF Tripoli Agreement on Peace of June 22, 2001.

Page 4, Article VI Monitoring Mechanism:

The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to:

1. Monitor the Implementation of all rehabilitation and development projects; the observance of international humanitarian laws and internationally recognized human rights, and the protection of evacuees and displaced persons, and their safe return to their places of origin, in the areas affected by the conflict;

Page 4, Article VI Monitoring Mechanism:

The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to:

2. Coordinate its monitoring activities with the Coordinating Committee on the Cessation of Hostilities (CCCH) of both Parties and the project implementation agency of the MILF;

Page 4, Article VI Monitoring Mechanism:

The Parties shall take steps to activate the Monitoring Team with representatives of the Organization of the Islamic Conference (OIC) in order to:

4. Serve as an advisory body to the GRP and MILF Panels in the implementation of this Agreement, and other related agreements.

Related cases No specific mention.

Source Accord, GRP-MILF Peace Process: Compilation of Signed Agreements & other related Documents (1997-2010); (MILF Peace Panel/Asia Foundation, 2010), pp. 121-125.
