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Country/ entity	Philippines Mindanao
Region	Asia and Pacific Asia and Pacific
Agreement name	Implementing Operational Guidelines of the GRP-MILF Agreement on the General Cessation of Hostilities
Date	14 Nov 1997
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Philippine Insurgencies (1968 -))
Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	MGen. Joselin B. Nazareno, AFP, GRP Sub-Committee on Cessation of Hostilities Chairman; Atty. Omar B. Umpar, MILF Sub-Committee on Cessation of Hostilities Acting Chairman and MILF Legal Counsel
Third parties	Witnesses for GRP: C/Supt. Franco M. Calida, PNP, GRP SCCH Member; Capt. Rolando T. Garcia, PNP, GRP SCCH Member; Col. Manual B. Ibanez Jr., AFP, GRP SCCH Member; Col. Jose G. Corales, AFP, GRP SCCH Member; Lt. Col. Rudy So, AFP, GRP SCCH Member; MGen. Oswaldo Villanueva (Ret.), GRP- SPAG Executive Director; Witnesses for MILF: Saipoden Tomawis, MILF SCCH Member; Badawi Hashim, MILF SCCH Member; Usman Mangkabong, MILF SCCH Member; Jaapa J. Ujajan, MILF SCCH Member; Elias Macarandas, MILF SCCH Member; Abdulmanaf Mantawil, MILF Secretariat Chairman; Attested by: Lt. Gen. Orlando V. Soriano (Ret.), GRP Panel Chairman; Aleem Abdulaziz Mimbantas, MILF Panel Chairman
Description	Listed prohibited hostile and provocative acts, and actions exempted from cessation of hostilities. Also outlined ground rules and provided for observation of cessation of hostilities and conduct of inquiry by the GRP-MILF Coordination Committees on Cessation of Hostilities (CCHC) and action to be taken by the GRP and MILF if their forces violate the guidelines and ground rules. Other provisions dealt with security of the GRP and MILF Panels and CCCH members and relationships between the CCCH and the GRP and MILF forces.

Groups

Children/
youth No specific mention.

Disabled
persons No specific mention.

Elderly/age No specific mention.

Migrant
workers No specific mention.

Racial/
ethnic/
national
group No specific mention.

Religious
groups No specific mention.

Indigenous
people No specific mention.

Other
groups No specific mention.

Refugees/
displaced
persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.

Cross-border provision	No specific mention.
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Governance

Political institutions (new or reformed)	No specific mention.
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Elections	No specific mention.
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Electoral commission	No specific mention.
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Political parties reform	No specific mention.
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Civil society	No specific mention.
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Traditional/religious leaders	No specific mention.
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Public administration	No specific mention.
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Constitution	No specific mention.
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Power sharing

Political power sharing	No specific mention.
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Territorial
power
sharing No specific mention.

Economic
power
sharing No specific mention.

Military
power
sharing No specific mention.

Human rights and equality

Human
rights/RoL
general No specific mention.

Bill of
rights/
similar No specific mention.

Treaty
incorporation No specific mention.

Civil and political rights

Human rights and equality→Civil and political rights→Life

Page 1, Article I Definition of Terms

3. The following are considered prohibited hostile acts:

3.a. Terroristic acts such as kidnapping, hijacking, piracy, arson, bombings, grenade throwing, liquidations/assassinations, unjustified arrest, torture, unreasonable search and seizure, summary execution, as well as burning of houses, places of worship and educational institutions, destruction of properties, and abuse of civilians.

Human rights and equality→Civil and political rights→Torture

Page 1, Article I Definition of Terms

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Human rights and equality→Civil and political rights→Liberty and security of person

Page 1, Article 1 Definition of Terms

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Page 2, Article I Definition of Terms

4.e. Other acts that endanger the safety and security of the people and their properties; and/or that which contribute to the deterioration of peace and order, such as blatant display of firearms.

Human rights and equality→Civil and political rights→Humane treatment in detention

Page 1, Article I Definition of Terms

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Human rights and equality→Civil and political rights→Fair trial

Page 1, Article I Definition of Terms

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Socio-economic rights

Human rights and equality→Socio-economic rights→Property
Page 1, Article I Definition of Terms
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Page 2, Article I Definition of Terms
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Human rights and equality→Socio-economic rights→Education
Page 1, Article I Definition of Terms
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Human rights and equality→Socio-economic rights→Cultural life
Page 1, Article I Definition of Terms
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Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication	<p>Rights related issues→Media and communication→Media roles</p> <p>Page 2, Article I Definition of Terms</p> <p>4.d. Public pronouncements that will tend to undermine the sincerity or credibility of either party in implementing the cessation of hostilities.</p> <p>Page 2, Article II Actions Exempted from Cessation of Hostilities [...] These actions include, but are not limited to, the following: 2. Defensive or protective actions of the GRP and MILF to ensure the security of its forces, facilities, installations, equipment and lines of communications, and the safety and tranquility of the civil government and the population.</p>
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
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State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights

No specific mention.

Pastoralist/
nomadism
rights

No specific mention.

Cultural
heritage

No specific mention.

Environment

No specific mention.

Water or
riparian
rights or
access

No specific mention.

Security sector

Security
Guarantees

No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision

Page 1, Article I Definition of Terms

1. GRP Forces - as referred to in the GRP-MILF Agreement on the General Cessation of Hostilities signed in Cagayan de Oro City on July 18, 1997.

Page 1, Article I Definition of Terms

2. MILF Forces - as referred to in the GRP-MILF Agreement on the General Cessation of Hostilities signed in Cagayan de Oro City on July 18, 1997.

Page 1, Article I Definition of Terms

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3.b. Aggressive action such as attacks, raids, abuscaedes, landminings, and offensive military actions such as shelling, reconnoitering, and unjustified massing of troop.

3.c Establishment of checkpoints except those necessary for the GRP's enforcement and maintenance of peace and order, and, for the defense and security of the MILF in their identified areas, as jointly determined by the GRP and MILF.

Page 1, Article I Definition of Terms

4. The following are considered prohibited provocative acts:

4.a. Display of MILF flag in non-identified MILF areas.

4.c. Massive Deployment and/or movement of GRP and MILF forces which are not normal administrative functions and activities.

Page 2, Article 1 Definition of Terms

4.d. Public pronouncements that will tend to undermine the sincerity or credibility of either party in implementing the cessation of hostilities.

4.e. Other acts that endanger the safety and security of the people and their properties; and/or that which contribute to the deterioration of peace and order, such as blatant display of firearms.

Page 2, Article II Actions Exempted from Cessation of Hostilities

Police and military actions and administrative/logistic activities shall continue to be undertaken by the GRP throughout Mindanao and the entire country. In the pursuit therefor, confrontational situations between the GRP and MILF forces shall be avoided by prior coordination with the latter. These actions include, but are not limited to, the following:

1. Peacekeeping and police actions such as preventive patrols, investigations, arrest, searches and seizures undertaken by the Government against criminality especially against piracy, robbery, kidnapping, cattle rustling, murder and other criminal acts.

2. Defensive or protective actions of the GRP and MILF to ensure the security of its forces, facilities, installations, equipment and lines of communications, and the safety and tranquility of the civil government and the population.

Page 2, Article III Ground Rules

1. The GRP and MILF shall desist from committing any prohibited hostile and provocative acts, as described in this Implementing Guidelines and Ground

Police

Page 2, Article II Actions Exempted from Cessation of Hostilities

Police and military actions and administrative/logistic activities shall continue to be undertaken by the GRP throughout Mindanao and the entire country. In the pursuit thereof, confrontational situations between the GRP and MILF forces shall be avoided by prior coordination with the latter. These actions include, but are not limited to, the following:

1. Peacekeeping and police actions such as preventive patrols, investigations, arrest, searches and seizures undertaken by the Government against criminality especially against piracy, robbery, kidnapping, cattle rustling, murder and other criminal acts.

Armed
forces

Page 1, Article I Definition of Terms

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Page 1, Article I Definition of Terms

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Page 1, Article I Definition of Terms

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2. Defensive or protective actions of the GRP and MILF to ensure the security of its forces, facilities, installations, equipment and lines of communications, and the safety and tranquility of the civil government and the population.

Page 2, Article III Ground Rules

1. The GRP and MILF shall desist from committing any prohibited hostile and provocative acts, as described in this Implementing Guidelines and Ground Rules.

Page 2, Article III Ground Rules

2. Movement of MILF forces outside their identified areas, as jointly determined by the GRP and MILF CCCH, shall be coordinated by concerned MILF commanders to the GRP forces' commanders for clearance prior to said movements.

Page 3, Article III Ground Rules

4.b. The CCCH shall inform immediately the commanders of GRP and MILF forces whose units or members are alleged to be violating this Implementing Guidelines and Ground Rules. It shall be the responsibility of the GRP and MILF to take immediate and necessary actions to stop any violation and punish respective forces who violate this Implementing Guidelines and Ground Rules.

4.c. The CCCH Report of inquiry shall be submitted directly to the GRP-MILF Peace Panels, with copies furnished to the GRP and MILF Commanders concerned.

Page 3, Article III Ground Rules

5. Disposition of violations of cessation of hostilities - The GRP and the MILF will take appropriate actions on their respective forces who violate this

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/
rebel and
opposition
group
forces

Page 2, Article III Ground Rules

3. Forces not identified by the GRP and MILF CCCH shall be deemed not covered by this Implementing Guidelines and Ground Rules.

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Page 1, Article I Definition of Terms

2. MILF Forces - as referred to in the GRP-MILF Agreement on the General Cessation of Hostilities signed in Cagayan de Oro City on July 18, 1997.

Page 1, Article I Definition of Terms

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Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	Page 1, Article I Definition of Terms 4. The following are considered non-identified MILF areas 4.b. Providing sanctuary or assistance to criminal or lawless elements.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Entire agreement concerns establishing enforcement mechanisms for the GRP-MILF Agreement. See Ceasefire.

Related cases No specific mention.

Source <https://peacemaker.un.org/philippines-implementingguidelines97>
