

**Peace Agreement Access Tool PA-X** <https://pax.peaceagreements.org/>

<b>Country/ entity</b>	Papua New Guinea Bougainville
<b>Region</b>	Asia and Pacific Asia and Pacific
<b>Agreement name</b>	Matakana and Okataina Understanding
<b>Date</b>	22 Apr 1999
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Bougainville Conflict (1987 - 1998) )
<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bougainville: peace process
<b>Parties</b>	Signed: Honourable Sir John R Kaputin, KBE, CMG, MP, Special State Negotiator, Papua New Guinea Government; Honourable Sam Akoitai, MP, Minister for State, Papua New Guinea Government; Honourable John L Momis, MP, Member for Bougainville Regional; Honourable Michael Ogio, MP, Member for North Bougainville, Deputy Speaker, Papua New Guinea National Parliament; Honourable Michael Laimo, MP, Member for Bougainville South; Joseph Kabui, Co-Chairman, Bougainville Constituent Assembly; Gerard Sinato, Co-Chairman, Bougainville Constituent Assembly; Joel Banam, Chairman, Leitana Council of Elders; Hilary Masiria, Chairman, Bougainville Resistance Forces;
<b>Third parties</b>	Witnessed by: Sir Paul Reeves, GCMG, GCVO, CF, QSO;
<b>Description</b>	Understanding among Bougainville parties for government. Paved way for formation of interim advisory body.

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**Agreement  
document** [PG\\_990422\\_Matakana and Okataina Understanding.pdf](#)  | [Download PDF](#)

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## Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

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## Gender

Women, girls and gender	No specific mention.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general) Page 1, Preparing future arrangements for government on Bougainville  
2. Bearing in mind the need to look beyond the immediate situation, the parties agree that the Special State Negotiator will prepare a package of proposals on the powers, functions, structure and status of Bougainville's government, geared to Bougainville's needs.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed)	No specific mention.
Elections	Page 2, Leadership Issues 9. While participants in the peace process are entitled to select their leaders in their own ways, we recognise that there must be proper elections when the agreed package for Bougainville comes into effect, and request the Electoral Commission to begin preliminary work for such elections. 10. The parties will co-operate in explaining and publicising their agreement regarding elections to the people.
Electoral commission	Page 2, Leadership Issues 9. While participants in the peace process are entitled to select their leaders in their own ways, we recognise that there must be proper elections when the agreed package for Bougainville comes into effect, and request the Electoral Commission to begin preliminary work for such elections.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	Page 4, Signed: ... Joel Banam, Chairman, Leitana Council of Elders;
Public administration	No specific mention.
Constitution	No specific mention.

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## Power sharing

Political power sharing	Power sharing→Political power sharing→General State level Page 3, National Political Support 14. The National Government will prepare proposals for legislation to establish an authority containing representatives of all major groups to plan and manage major reconstruction activities in meaningful consultation with the four Bougainvillean National Parliamentarians.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

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## Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.

Socio-economic rights	14. The National Govt will prepare proposals for leg to establish an authority containing representatives of all major groups to plan and manage major reconstruction activities in meaningful consultation with the four Bougainvillean National Parliamentarians.
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### **Rights related issues**

Citizenship	No specific mention.
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Democracy	No specific mention.
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Detention procedures	No specific mention.
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Media and communication	No specific mention.
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Mobility/access	No specific mention.
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Protection measures	No specific mention.
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Other	No specific mention.
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### **Rights institutions**

NHRI	No specific mention.
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Regional or international human rights institutions	No specific mention.
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## **Justice sector reform**

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees Page 3, Implementation of existing Agreements  
16. As part of our shared commitment to the mutual confidence-building on which the peace process is based, the parties reaffirm the agreement made in the Lincoln and Ceasefire Agreements for the PPCC to develop detailed plans for phased withdrawal of the Papua New Guinea Defence Force and the Royal Papua New Guinea Constabulary Mobile Riot Squad from Bougainville subject to restoration of civil authority

Ceasefire No specific mention.



Police	<p>Page 3, Implementation of existing Agreements</p> <p>16. As part of our shared commitment to the mutual confidence-building on which the peace process is based, the parties reaffirm the agreement made in the Lincoln and Ceasefire Agreements for the PPCC to develop detailed plans for phased withdrawal of the Papua New Guinea Defence Force and the Royal Papua New Guinea Constabulary Mobile Riot Squad from Bougainville subject to restoration of civil authority</p>
Armed forces	<p>Page 3, Implementation of existing Agreements</p> <p>16. As part of our shared commitment to the mutual confidence-building on which the peace process is based, the parties reaffirm the agreement made in the Lincoln and Ceasefire Agreements for the PPCC to develop detailed plans for phased withdrawal of the Papua New Guinea Defence Force and the Royal Papua New Guinea Constabulary Mobile Riot Squad from Bougainville subject to restoration of civil authority</p>
DDR	<p>Security sector→DDR→Demilitarisation provisions</p> <p>Page 2, Weapons disposal</p> <p>12. Weapons disposal should begin immediately.</p> <ul style="list-style-type: none"> <li>– The Peace Process Consultative Committee (PPCC) should convene immediately and discuss detailed plans for weapons disposal.</li> <li>– New Zealand will be asked to assist and facilitate the weapons disposal process.</li> <li>– The current United Nations observer mission will be asked to be present and observe the process.</li> </ul>
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN signatory 12. The current UN observer mission will be asked to be present and observe the process.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases Page 3, Implementation of existing Agreements  
16. As part of our shared commitment to the mutual confidence-building on which the peace process is based, the parties reaffirm the agreement made in the Lincoln and Ceasefire Agreements for the PPCC to develop detailed plans for phased withdrawal of the Papua New Guinea Defence Force and the Royal Papua New Guinea Constabulary Mobile Riot Squad from Bougainville subject to restoration of civil authority

Source Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source).  
Currently available from UN Peacemaker: <https://peacemaker.un.org/pnd-matakana-okataina99>

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