

## Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

<b>Country/ entity</b>	Papua New Guinea Bougainville
<b>Region</b>	Asia and Pacific Asia and Pacific
<b>Agreement name</b>	Protocol Concerning the Peace Monitoring Group
<b>Date</b>	29 Apr 1998
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Bougainville Conflict (1987 - 1998) )
<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bougainville: peace process
<b>Parties</b>	FOR THE INDEPENDENT STATE OF PAPUA NEW GUINEA: ROY YAKI; FOR AUSTRALIA: ALEXANDER DOWNER; FOR FIJI: BERNARDO VUNIBOBO; FOR NEW ZEALAND: DON MCKINNON; FOR VANUATU: LEO SESE;
<b>Third parties</b>	-
<b>Description</b>	Agreement with neighbouring states to establish neutral peacekeeping force further to the terms of the Lincoln Agreement, thereby amending the agreement between the parties of Dec. 5, 1997 establishing a Neutral Truce Monitoring Group for Bougainville.

---

**Agreement document** [PG\\_980429\\_Protocol concerning the Peace Monitoring Group.pdf](#)  | [Download PDF](#)

---

### Groups

Children/  
youth No specific mention.

Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

---

## **Gender**

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

---

## **State definition**

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

---

## **Governance**

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

---

## **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing      No specific mention.

Military power sharing      No specific mention.

---

## **Human rights and equality**

Human rights/RoL general      No specific mention.

Bill of rights/similar      No specific mention.

Treaty incorporation      No specific mention.

Civil and political rights      No specific mention.

Socio-economic rights      No specific mention.

---

## **Rights related issues**

Citizenship      No specific mention.

Democracy      No specific mention.

Detention procedures      No specific mention.

Media and communication      No specific mention.

Mobility/access      No specific mention.

Protection measures      No specific mention.

Other      No specific mention.

---

### **Rights institutions**

NHRI      No specific mention.

Regional or international human rights institutions      No specific mention.

---

### **Justice sector reform**

Criminal justice and emergency law      No specific mention.

State of emergency provisions      No specific mention.

Judiciary and courts      No specific mention.

Prisons and detention      No specific mention.

Traditional Laws No specific mention.

---

## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

---

## **Land, property and environment**

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

---

## Security sector

Security Guarantees Page 1, Untitled Preamble  
... TAKING NOTE of the contents of the Lincoln Agreement on Peace, Security and Development on Bougainville, including the commitment to cooperation in achieving and maintaining lasting peace by peaceful means;

Ceasefire Security sector→Ceasefire→Ceasefire provision  
Page 1, Untitled Preamble  
... NOTING that the Lincoln Agreement provides for a permanent and irrevocable ceasefire to take effect at 2400 hours on 30 April 1998;  
... TAKING NOTE of arrangements for the implementation of the ceasefire;

Page 2, Article 1: Definitions  
(2) The following new paragraphs shall be inserted into Article 1 of the Head Agreement:  
... (h) shall be inserted to read:  
"Ceasefire" is the ceasefire agreed to in the Lincoln Agreement;

Page 3, Article 4: Mandate of the Peace Monitoring Group  
(1) Article 5 (Mandate of the Group) of the Head Agreement shall be amended to read as follows:  
The Participating States shall establish the Group which shall comprise military and civilian members. The mandate of the Group shall be to:  
(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all aspects of the ceasefire;  
(b) promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;  
(c) provide people in Bougainville with information about the ceasefire and other aspects of the peace process;

Police No specific mention.



Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces No specific mention.

Withdrawal  
of foreign  
forces No specific mention.

Corruption No specific mention.

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

---

## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

---

## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory Page 5, Signed:  
For Australia: Alexander Downer  
For Fiji: Bernando Vunibobo  
For New Zealand: Don McKinnon  
For Vanuatu: Leo Sese

Referendum  
for  
agreement No specific mention.

International mission/  
force/similar

Page 3, Article 4: Mandate of the Peace Monitoring Group  
(1) Article 5 (Mandate of the Group) of the Head Agreement shall be amended to read as follows:  
The Participating States shall establish the Group which shall comprise military and civilian members. The mandate of the Group shall be to:  
(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all aspects of the ceasefire;  
(b) promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;  
(c) provide people in Bougainville with information about the ceasefire and other aspects of the peace process;  
(d) provide such assistance in the implementation of the Lincoln Agreement as the parties to the Lincoln Agreement and the Parties to this Protocol may mutually determine and available resources allow; and  
(e) such other measures as may be mutually determined by the parties to the Lincoln Agreement and the Parties to this Protocol which will assist with the democratic resolution of the situation.

Page 3, Article 4: Mandate of the Peace Monitoring Group  
(2) The Peace Monitoring Group will cooperate with United Nations observers in respect of the objectives of the Lincoln Agreement, subject to such terms and conditions as may be mutually determined in consultation between the United Nations and the Parties to this Protocol.

Enforcement mechanism	<p>Page 3, Article 3: Peace Process Consultative Committee</p> <p>Article 2 (Peace Consultative Committee) of the Head Agreement shall be amended to read as follows:</p> <p>There shall be a Peace Process Consultative Committee, established by the parties to the Lincoln Agreement, which shall receive regular reports from the Commander on the implementation, progress and success of the Lincoln Agreement, including the permanent and irrevocable ceasefire which will take effect in Bougainville at 2400 hours on 30 April 1998. It shall have no direct involvement in command of the Peace Monitoring Group or the deployment decisions made by the Commander.</p> <p>Page 3, Article 4: Mandate of the Peace Monitoring Group</p> <p>(1) Article 5 (Mandate of the Group) of the Head Agreement shall be amended to read as follows:</p> <p>The Participating States shall establish the Group which shall comprise military and civilian members. The mandate of the Group shall be to:</p> <p>(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all aspects of the ceasefire;</p> <p>Page 4, Article 8: Entry into force, review and duration of this Protocol</p> <p>... (3) Noting the agreements reached by the parties to the Lincoln Agreement regarding restoration of civil authority, including civilian peacetime policing and the holding of free and democratic elections to elect a Bougainville Reconciliation Government before the end of 1998, the Parties agree to consult and review the size, composition and role of the Peace Monitoring Group at intervals of three months, or such other intervals as may be agreed, bearing in mind progress towards restoration of civil authority in Bougainville. Participating States will consult the other Parties before altering the size or composition of their respective contributions to the Peace Monitoring Group.</p>
Related cases	<p>Page 1, Untitled Preamble</p> <p>... TAKING NOTE of the contents of the Lincoln Agreement on Peace, Security and Development on Bougainville, including the commitment to cooperation in achieving and maintaining lasting peace by peaceful means;</p> <p>NOTING that the Lincoln Agreement provides for a permanent and irrevocable ceasefire to take effect at 2400 hours on 30 April 1998;</p> <p>NOTING that the Lincoln Agreement provides for restoration of civil authority in Bougainville, including the transition to civilian peacetime policing and the holding of free and democratic elections to elect a Bougainville Reconciliation Government before the end of 1998;</p>
Source	<p>Accord</p> <p>Australian Treaty Series</p>

---