

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

<b>Country/ entity</b>	Papua New Guinea Bougainville
<b>Region</b>	Asia and Pacific Asia and Pacific
<b>Agreement name</b>	Agreement covering Implementation of the Ceasefire (Arawa Agreement)
<b>Date</b>	30 Apr 1998
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Bougainville Conflict (1987 - 1998) )
<b>Stage</b>	Ceasefire/related
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bougainville: peace process
<b>Parties</b>	(Signed) Sir John KAPUTIN, Special State Negotiator, Papua New Guinea Government; Sam AKOITAI, Minister of Bougainville Affairs, Papua New Guinea Government; Gerard SINATO, Premier, Bougainville Transitional Government; Joseph KABUI, Vice President, Bougainville Interim Government; Hilary MASIRIA, Chairman, Bougainville Resistance Force; General Sam KAUONA, Commander, Bougainville Revolutionary Army; John MOMIS, Member for Bougainville Region, Papua New Guinea Government; Michael LAIMO, Member for South Bougainville, Papua New Guinea Government; Michael OGIO, Member for North Bougainville, Papua New Guinea Government;
<b>Third parties</b>	WITNESSED BY: Bartholomew ULUFA'ALU, Prime Minister, Government of Solomon Islands; Don MACKINNON, Minister for Foreign Affairs and Trade, Government of New Zealand; Alexander DOWNER, Minister for Foreign Affairs, Government of Australia; Bernardo VUNIBOBO, Minister for Foreign Affairs, Government of Fiji; Clement LEON, Acting Minister for Foreign Affairs, Government of Vanuatu; Francesc VENDRELL, Representative of the Secretary-General;

**Description** Agreement providing for permanent and irrevocable ceasefire, a neutral regional peace monitoring group and UN observer mission, a mechanism for consultation with parties, and agreement for a call out order and neutral zone.

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**Agreement document** [PG\\_980430\\_ArawaAgreement.pdf](#)  | [Download PDF](#)

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## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous  
people No specific mention.

Other  
groups No specific mention.

Refugees/  
displaced  
persons No specific mention.

Social class No specific mention.

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## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/  
unification No specific mention.

Border  
delimitation No specific mention.

Cross-  
border  
provision No specific mention.

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## **Governance**

Political  
institutions  
(new or  
reformed) No specific mention.

Elections No specific mention.

Electoral  
commission No specific mention.

Political  
parties  
reform No specific mention.

Civil society No specific mention.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution No specific mention.

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## **Power sharing**

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

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## **Human rights and equality**

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 3, PART I. CEASEFIRE  
2. Terms of the ceasefire  
... 2.4 People will be allowed to move freely without hindrance in Bougainville.

Protection measures No specific mention.

Other No specific mention.

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## Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## Security sector

Security Guarantees Page 3, Untitled Preamble  
(iv) Realizing that the Lincoln Agreement on Peace, Security and Development on Bougainville is the basis for the Agenda for ongoing consultation and negotiation between the parties, which Agreement needs to be implemented;

Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

5. United Nations observer mission

5.1 The parties agree that the Papua New Guinea Government will request:

(i) The Security Council to endorse the neutral regional Peace Monitoring Group;

Page 6, Ceasefire - annex I

This agreement is annex I to the Lincoln Agreement on Peace, Security and Development on Bougainville.



Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision</p> <p>Page 3, PART I. CEASEFIRE</p> <p>1. Permanent and irrevocable ceasefire</p> <p>A permanent and irrevocable ceasefire will come into effect on Bougainville at 2400 hours on 30 April 1998.</p> <p>Page 3, PART I. CEASEFIRE</p> <p>2. Terms of the ceasefire</p> <p>2.1 As from that hour all parties will continue to refrain from all hostile acts or the carriage or possession and the use of arms, ammunition, explosives and other instruments of death, injury or destruction on Bougainville.</p> <p>2.2 No one will manufacture, trade or distribute weapons in Bougainville.</p> <p>2.3 The parties will cooperate in reporting and preventing the use, manufacture, importation, sale, trade and exchange of weapons and ammunition.</p> <p>2.4 People will be allowed to move freely without hindrance in Bougainville.</p>
Police	<p>Page 6, PART III. MECHANISM FOR CONSULTATION</p> <p>10. Recognising the special situation in Bougainville, the Police Commissioner shall consult with the Peace Process Consultative Committee prior to any order to re-deploy the Royal PNG Constabulary Mobile Riot Squad on Bougainville.</p>
Armed forces	<p>No specific mention.</p>
DDR	<p>Security sector→DDR→Demilitarisation provisions</p> <p>Page 6, PART IV. CALL-OUT ORDER AND NEUTRAL ZONE</p> <p>11. Call-out order and neutral zone</p> <p>11.1 The Special State Negotiator will raise the Government of Papua New Guinea, within seven days of the signing of annex I to the Lincoln Agreement, the following:</p> <p>(i) Recognition by all parties of the township of Arawa as a demilitarized neutral zone;</p> <p>(ii) Rescinding of the call-out order to consolidate the ceasefire.</p> <p>11.2 The first meeting of the Peace Process Consultative Committee shall take place within seven days of the implementation of (i) and (ii) above.</p>
Intelligence services	<p>No specific mention.</p>
Parastatal/ rebel and opposition group forces	<p>No specific mention.</p>

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN signatory Page 7, WITNESSED BY:  
Francesc VENDRELL, Representative of the UN Secretary-General

Other international signatory Page 7,  
WITNESSED BY:  
Bartholomew ULUFA'ALU, Prime Minister, Government of Solomon Islands;  
Don MACKINNON, Minister for Foreign Affairs and Trade, Government of New Zealand;  
Alexander DOWNER, Minister for Foreign Affairs, Government of Australia;  
Bernardo VUNIBOBO, Minister for Foreign Affairs, Government of Fiji;  
Clement LEON, Acting Minister for Foreign Affairs, Government of Vanuatu;

Referendum for agreement No specific mention.

International mission/  
force/similar

Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

3. Neutral regional Peace Monitoring Group

3.1 The Papua New Guinea Government, in consultation with the parties, will negotiate an agreement based on the Agreement concerning the Regional Truce Monitoring Group to establish a neutral regional Peace Monitoring Group.

3.2 The parties agree that Papua New Guinea will invite Australia, Fiji, New Zealand, Vanuatu and other countries in the region to participate in the neutral regional Peace Monitoring Group.

4. Mandate of the Peace Monitoring Group

The parties agree that the Peace Monitoring Group will carry out the following mandate:

- (i) Monitor and report on compliance with all aspects of the ceasefire;
- (ii) Promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;
- (iii) Provide such assistance in implementation of the Lincoln Agreement as the parties to the Lincoln Agreement and the States contributing to the Peace Monitoring Group may agree and available resources allow;
- (iv) Cooperate by agreement in ways that assist in the democratic resolution of the situation.

5. United Nations observer mission

5.1 The parties agree that the Papua New Guinea Government will request:

- (i) The Security Council to endorse the neutral regional Peace Monitoring Group;
- (ii) The Secretary-General to send an observer mission to Bougainville.

5.2 The parties recognize that the United Nations observer mission will work in conjunction with the Peace Monitoring Group while maintaining the right to make its own observations and assessments.

5.3 The mandate of the United Nations observer mission will be to monitor and report on implementation of these arrangements and it may be requested to assist in other areas as agreed by the parties.

Page 5, PART III. MECHANISM FOR CONSULTATION

7. Membership of the Peace Process Consultative Committee

7.2 The United Nations observer mission and the States contributing to the Peace Monitoring Group will be invited to sit at meetings of the Peace Process Consultative Committee.

Enforcement mechanism Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

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Page 5, PART III. MECHANISM FOR CONSULTATION

6. Peace Process Consultative Committee

6.1 The parties agree to establish a Peace Process Consultative Committee which will replace the Peace Consultative Committee.

6.2 The Papua New Guinea National Government will seek funding for the establishment of a secretariat for the Peace Process Consultative Committee.

Page 5, PART III. MECHANISM FOR CONSULTATION

7. Membership of the Peace Process Consultative Committee

7.1 The Peace Process Consultative Committee will comprise members from all the parties.

7.2 The United Nations observer mission and the States contributing to the Peace Monitoring Group will be invited to sit at meetings of the Peace Process Consultative Committee.

Related cases Page 6, Ceasefire - annex I  
This agreement is annex I to the Lincoln Agreement on Peace, Security and Development on Bougainville.

Source Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source).  
Currently available from UN Peacemaker: <https://peacemaker.un.org/png-arawaagreement98>

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