

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Tajikistan
Region	Europe and Eurasia
Agreement name	The Bishkek Memorandum
Date	18 May 1997
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Tajikistani Civil War (1992 - 1997) )
Stage	Pre-negotiation/process
Conflict nature	Government
Peace process	Tajikistan peace process
Parties	(Signed) E. RAKHMONOV President of the Republic of Tajikistan  (Signed) A. NURI Leader of the United Tajik Opposition
Third parties	(Signed) G. MERREM Special Representative of the Secretary-General
Description	Memorandum between the leaders accompanying Protocol on Political Issues and the Protocol on Military Issues. Agreed that the Commission on National reconciliation would immediately begin its work. Includes Protocol on Political Issues (18/05/1997)which is coded separately.

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Agreement document [TJ\\_970518\\_BishekMemorandum.pdf](#)  | [Download PDF](#)

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**Groups**

Children/  
youth No specific mention.

Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

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## **Gender**

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.

Family No specific mention.

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## **State definition**

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed)	<p>Governance→Political institutions (new or reformed)→General references Page 4, Annex II, para 2</p> <p>In this context, the next serious step forward was taken in solving the problems on the agenda of the inter-Tajik talks - a protocol on political questions was signed, which includes agreements on such basic issues as the adoption of the reciprocal-pardon act and the amnesty act; the inclusion of 25 per cent of the representatives of the United Tajik Opposition as members of the Central Electoral Commission for a transitional period; reforming the Government by including Opposition representatives in it on the basis of a quota; lifting the bans on activities by the political parties and movements of the United Tajik Opposition and the mass information media after the completion of the second phase in the implementation of the Protocol on Military Questions. In the context of the provisions of the Protocol on Military Questions, agreement was also reached on deploying in Dushanbe a contingent of the armed units of the United Tajik Opposition numbering 460 persons and also 40 persons to protect the members of the Commission on National Reconciliation.</p>
Elections	<p>No specific mention.</p>
Electoral commission	<p>Page 4, Annex II, para 2</p> <p>In this context, the next serious step forward was taken in solving the problems on the agenda of the inter-Tajik talks - a protocol on political questions was signed, which includes agreements on such basic issues as the adoption of the reciprocal-pardon act and the amnesty act; the inclusion of 25 per cent of the representatives of the United Tajik Opposition as members of the Central Electoral Commission for a transitional period; reforming the Government by including Opposition representatives in it on the basis of a quota; lifting the bans on activities by the political parties and movements of the United Tajik Opposition and the mass information media after the completion of the second phase in the implementation of the Protocol on Military Questions. In the context of the provisions of the Protocol on Military Questions, agreement was also reached on deploying in Dushanbe a contingent of the armed units of the United Tajik Opposition numbering 460 persons and also 40 persons to protect the members of the Commission on National Reconciliation.</p>

Political parties reform      Governance→Political parties reform→Other political parties reform  
Page 4, Annex II, para 2

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Civil society      No specific mention.

Traditional/religious leaders      No specific mention.

Public administration      No specific mention.

Constitution      No specific mention.

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## Power sharing

Political power sharing	Power sharing→Political power sharing→General State level Page 4, Annex II, para 2
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Territorial power sharing	No specific mention.
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Economic power sharing	No specific mention.
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Military power sharing	No specific mention.
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## Human rights and equality

Human rights/RoL general	No specific mention.
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Bill of rights/similar	No specific mention.
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Treaty incorporation      No specific mention.

Civil and political rights      No specific mention.

Socio-economic rights      No specific mention.

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### **Rights related issues**

Citizenship      No specific mention.

Democracy      No specific mention.

Detention procedures      No specific mention.

Media and communication      Rights related issues→Media and communication→Media roles  
Page 4, Annex II, para 2

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Mobility/  
access      No specific mention.

Protection  
measures      No specific mention.

Other      No specific mention.



## **Rights institutions**

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

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## **Justice sector reform**

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## **Socio-economic reconstruction**

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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### **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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### **Security sector**

Security  
Guarantees No specific mention.

Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 4, ANNEX II, para 2 ... In the context of the provisions of the Protocol on Military Questions, agreement was also reached on deploying in Dushanbe a contingent of the armed units of the United Tajik Opposition numbering 460 persons and also 40 persons to protect the members of the Commission on National Reconciliation.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 4, Annex II, para 2

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Courts No specific mention.

Mechanism No specific mention.

Prisoner release Page 4, Annex II, para 3

The President of the Republic of Tajikistan and the leader of the United Tajik Opposition agreed in subsequent talks held in Tehran and Moscow to solve the problem of exchanging prisoners of war and imprisoned persons in all its aspects and devise an appropriate mechanism for that purpose.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 4, Annex II, para 4

The President of the Republic of Tajikistan and the leader of the United Tajik Opposition agreed that, as a result of the Bishkek meeting, the obstacles that had arisen recently in the negotiation process had been eliminated and the prerequisites for successfully continuing the talks had been met. They agreed that the Commission on National Reconciliation would begin its work immediately after the signing of the general agreement on peace and national accord in Tajikistan.

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## Implementation

UN (Signed) G. MERREM Special Representative of the Secretary-General.  
signatory

Other No specific mention.  
international  
signatory

Referendum No specific mention.  
for  
agreement

International No specific mention.  
mission/  
force/similar

Enforcement No specific mention.  
mechanism

Related No specific mention.  
cases

Source Conciliation Resources Accord  
<http://www.c-r.org/accord-article/key-texts-accord-tajikistan>

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