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Country/ entity	Papua New Guinea Bougainville
Region	Asia and Pacific Asia and Pacific
Agreement name	The Honiara Declaration
Date	23 Jan 1991
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Bougainville Conflict (1987 - 1998))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	Sir Michael Somare GCMG CH MP, Leader of the PNG Delegation; Joseph Kabui, Leader of the Bougainville Delegation;
Third parties	Witness: Bernard Narokobi MP; James Sinko; Fr. John Momis, MP; Bishop Zale; Benais Sabumei, MBE MP; Patrick Itta;
Description	Agreement to review and formulate common strategy and programmes for the implementation of restoration of services to enhance peace, reconciliation and rehabilitation on Bougainville. 'The programme' meaning the package of phased arrangements for the restoration of services on Bougainville.

Agreement
document

[PG_910123_HionaraDeclaration.pdf](#) | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 2, Principles 6. ... We agree to defer discussions on the future political status of Bougainville and have further agreed to embark upon a joint programme of peace, Reconciliation, and Rehabilitation, within the current constitutional framework of the Nation of Papua New Guinea.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	Page 3, Obligations and Responsibilities 10. Parties agreed to make the following actions: National Government ... v) Allow and facilitate non-governmental agencies, including Churches and Community groups, to contribute towards the successful implementation of this programme.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
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Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	Page 2, Definition of 'Programme' 7. The 'Programme' in this Declaration means the Package of phased arrangements for the restoration of services on Bougainville including:- Phase I ... (ii) Lifting of the Blockade,
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security
Guarantees Page 2, Principles
6. ... We take a joint responsibility to restrain from the use of weapons and arms to help us to create an environment of peace and harmony as well as a pre-condition to justice and peace.
... we reject violence and seek meaningful consultation as a means of solving the crisis, and deeply mourn the loss of lives and destruction of properties, and trust in the common fatherhood of God and resolve to find lasting justice, peace and security on the island of Bougainville.
... We commit ourselves to the welfare and security of all individuals and organisations who participate in this Programme.

Ceasefire No specific mention.

Police No specific mention.

Armed
forces Page 2, Principles
6. ... We recognise the constitutional role of the Papua New Guinea Defence Force.

DDR	Security sector→DDR→Demilitarisation provisions Page 3, Obligations and Responsibilities 10. Parties agreed tot make the following actions: Bougainville Side i) Disarm the BRA, BLF and their associated militant activities, including the surrender and destruction of arms under the supervision of the Multinational Supervisory Team.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 3, Obligations and Responsibilities 10. Parties agreed tot make the following actions: Bougainville Side i) Disarm the BRA, BLF and their associated militant activities, including the surrender and destruction of arms under the supervision of the Multinational Supervisory Team.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
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Amnesty/ pardon	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 3, 10. Obligations and Responsibilities 10. Parties agreed tot make the following actions: National Government i) Grant amnesty and immunity from prosecutions to the members of BRA and BLF in accordance with legal aid and constitutional requirements of Papua New Guinea.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 3, 10. Obligations and Responsibilities 10. Parties agreed tot make the following actions: Bougainville Side ... ii) release all detainees held as a consequence of the conflict,
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.

Referendum No specific mention.
for
agreement

International No specific mention.
mission/
force/similar

Enforcement mechanism Page 2, Principles:
6.

... We agree to accept external assistance including a Multinational Supervisory Team (MST) to contribute to the implementation of this Programme under the framework determined in this Declaration.

Page 2, Task Force Membership

8. In order to facilitate the execution of this Programme, we agree to hereby establish a Task Force which shall consist of representatives appointed by the National Minister for Provincial Affairs, in consultation with an Interim Legal Authority.

Page 2-3, Terms of Reference

9. We agree that the terms of reference for the Task Force shall include:

- i) Planning, Co-ordination and implementation of this Programme;
- ii) Monitoring and supervision of this Programme;
- iii) Investigate and determine the scope and components of the project under this Programme;
- iv) Investigate, mobilise and secure all financial avenues at its disposal to finance this Programme;
- v) Develop a detailed timetable to implement this Programme, which must be submitted to the Minister for Provincial Affairs for final approval as soon as practicable following their appointments;
- vi) The Task Force shall report to the Legal Authority in Bougainville
- vii) Furnish monthly reports or otherwise as directed by the Legal Authority in Bougainville; and
- viii) Undertake other responsibilities as directed by the Legal Authority in Bougainville to implement this Programme.

Page 3, Programme Schedule

11. We agree that the following Time Schedule shall be adopted to implement this Programme from the signing of this Declaration:

- i) One (1) week to one (1) month - establishment of the Task Force and the assembling of the MSD
- ii) Between one (1) month to six (6) months project identification and resource mobilisation
- iii) Eighteen (18) to thirty-six (36) months completion of Programme, abolition of the Task Force, return to normalcy.

Page 4, Review and Consultations

12. We agree that this declaration shall be reviewed at least on a six (6) monthly interval until the conclusion of the Programme in accordance with the programme schedule.

13. Notwithstanding the foregoing paragraph, the National Minister for Provincial Affairs may request a review either independently or on advice of the legal authority or the Task Force.

14. The programme under this Declaration does not, for the time being, include the programme of restoration of services undertaken by the National Government on Buka and adjacent islands.

15. The National Minister for Provincial Affairs shall determine and reconcile the relationships between these two programs on advice from the legal authority in Bougainville.

Related cases

No specific mention.

Source

Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source).

Currently available from UN Peacemaker: <https://peacemaker.un.org/png-hionara-declaration91>
