

<b>Country/entity</b>	Papua New Guinea Bougainville
<b>Region</b>	Asia and Pacific
<b>Agreement name</b>	Waigini Communique
<b>Date</b>	18 May 1995
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict
<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bougainville: peace process
<b>Parties</b>	RT HON SIR JULIUS CHAN GCMG KBE MP, PRIME MINISTER, NATIONAL GOVERNMENT OF PAPUA NEW GUINEA; MR THEODORE MIRIUNG, PREMIER, BOUGAINVILLE TRANSITIONAL GOVERNMENT;
<b>Third parties</b>	-
<b>Description</b>	Parties agree amnesty, and steps towards rehabilitation of the Bougainville army, future of the resistance forces, future structure of Provincial Govt of Bougainville, and implementation of the agmt.

---

<b>Agreement document</b>	<a href="#">PG_950518_Waigani Communique.pdf (opens in new tab)</a>   <a href="#">Download PDF</a>
---------------------------	--

---

#### Groups

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.

<b>Racial/ethnic/ national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	No specific mention.
<b>Social class</b>	No specific mention.

---

## Gender

<b>Women, girls and gender</b>	No specific mention.
<b>Men and boys</b>	No specific mention.
<b>LGBTI</b>	No specific mention.
<b>Family</b>	No specific mention.

---

## State definition

<b>Nature of state (general)</b>	No specific mention.
<b>State configuration</b>	No specific mention.
<b>Self determination</b>	No specific mention.
<b>Referendum</b>	No specific mention.
<b>State symbols</b>	No specific mention.
<b>Independence/ secession</b>	No specific mention.
<b>Accession/ unification</b>	No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

---

## **Governance**

**Political institutions (new or reformed)** Governance→Political institutions (new or reformed)→General references  
Page 3, Future Structure of Provincial Government of Bougainville  
11. That a permanent structure of Provincial Government for Bougainville will be installed as soon as possible. This will be the responsibility of the Premier and his Transitional Government to develop and propose to the National Government, taking into account the principles of self-reliance, links and power sharing under the National Constitution.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

**Traditional/religious leaders** No specific mention.

**Public administration** Page 2, Future Administrative Arrangements for the Restoration Programme  
7. That Bougainville Transitional Government in the interim arrangement must be responsible for the programming and implementation of the 3R Strategy - Restoration Programme.  
8. The permanent Government for Bougainville upon it's establishment, will be responsible for the continued programming and implementation of that Programme.  
9. The budgetting, financing and implementation of the 3R Strategy - Restoration Programme shall be the responsibility of the Department of Bougainville

**Constitution** No specific mention.

---

## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** Power sharing→Territorial power sharing→Autonomous regions  
Page 3, Future Structure of Provincial Government of Bougainville  
11. That a permanent structure of Provincial Government for Bougainville will be installed as soon as possible. This will be the responsibility of the Premier and his Transitional Government to develop and propose to the National Government, taking into account the principles of self-reliance, links and power sharing under the National Constitution.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

---

## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** 4-6. dealing with rehabilitation of the Bougainville economy, especially access issues with Panguna Mine and plantations

---

## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

<b>Mobility/access</b>	Page 3, Future Structure of Provincial Government of Bougainville 12. The National Government will lift all restrictions of travel including prize rewards of K200,000 previously set for the apprehension and prosecution of BRA leaders, including Joseph Kabui, Francis Ona and Sam Kauona in order to enable them to become part of; and, participate in the dialogue, goodwill, peace and normalcy through the Bougainville Transitional Government.
<b>Protection measures</b>	No specific mention.
<b>Other</b>	No specific mention.

---

## **Rights institutions**

<b>NHRI</b>	No specific mention.
-------------	----------------------

<b>Regional or international human rights institutions</b>	No specific mention.
--	----------------------

---

## **Justice sector reform**

<b>Criminal justice and emergency law</b>	No specific mention.
---	----------------------

<b>State of emergency provisions</b>	No specific mention.
--------------------------------------	----------------------

<b>Judiciary and courts</b>	No specific mention.
-----------------------------	----------------------

<b>Prisons and detention</b>	No specific mention.
------------------------------	----------------------

<b>Traditional Laws</b>	No specific mention.
-------------------------	----------------------

---

## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations)  
4. That the rehabilitation of the Bougainville Provincial economy must be approached in the same manner, framework and process applied in respect of the development of resource projects in the rest of the country. That these resource projects shall be looked at as "new projects".

**National economic plan** No specific mention.

**Natural resources** Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations)  
5. That the re-opening of the Panguna Mine shall be base on a re-negotiated arrangement and that proceeds from it also contribute towards the restoration programme in the Province.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

---

## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

---

## **Security sector**

<b>Security Guarantees</b>	Page 2-3, Future of Resistance Forces 10. That a package will be negotiated to: (i) recognize the contributions by Resistance Forces; (ii) consider making appropriate compensation (iii) re-deploy them to other productive activities within the Province and country as a whole; and (iv) rehabilitate and re-settle them into normal life.
<b>Ceasefire</b>	No specific mention.
<b>Police</b>	No specific mention.
<b>Armed forces</b>	No specific mention.
<b>DDR</b>	Security sector→DDR→DDR programmes Page 2-3, Future of Resistance Forces 10. That a package will be negotiated to: (i) recognize the contributions by Resistance Forces; (ii) consider making appropriate compensation ... (iv) rehabilitate and re-settle them into normal life.
<b>Intelligence services</b>	No specific mention.
<b>Parastatal/rebel and opposition group forces</b>	No specific mention.
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	No specific mention.
<b>Crime/organised crime</b>	No specific mention.
<b>Drugs</b>	No specific mention.
<b>Terrorism</b>	No specific mention.

---





**Transitional justice general** No specific mention.

**Amnesty/pardon** Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 2, Amnesty (Pardon) for surrendered BRA  
1. That the National Government will grant as from 2400hrs on 18 May 1995, within the framework of the laws of Papua New Guinea, and as part of the overall settlement to the Bougainville crisis Amnesty to various members of illegal and criminal forces, groups and individuals  
2. This Amnesty from prosecution will commence from October 1988 to 2400hrs of the date of the signing of this Communique.  
3. The National Government also grants as of 2400hrs of 18 May 1995, amnesty for the surrender and destruction of all firearms in possession of these illegal, criminal forces, groups and individuals up to and including a period of fourteen (14) days.

Page 3, Future Structure of Provincial Government of Bougainville  
12. The National Government will lift all restrictions of travel including prize rewards of K200,000 previously set for the apprehension and prosecution of BRA leaders, including Joseph Kabui, Francis Ona and Sam Kauona in order to enable them to become part of; and, participate in the dialogue, goodwill, peace and normalcy through the Bougainville Transitional Government.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** Transitional justice→Reparations→Material reparations  
Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations)  
6. That compensation for "people" will be addressed in the context of and as part and parcel of the Rehabilitation Programme of the economy. The "people" to be compensated will be categorised by the BTG and settlement will be made with the constraints of resources and capacities of the Province and the National Government.

**Reconciliation** Page 1, Untitled Preamble  
... Committed to their on-going programs for consultations and negotiations, including dialogue on all other issues pertinent to the resolution of the Bougainville situation, such as,  
(ii) Reconciliation and Compensation

---

**Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** No specific mention.

**Related cases** No specific mention.

**Source** Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source). Currently available from UN Peacemaker: <https://peacemaker.un.org/png-waigani-communic%C3%A9>

---