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Country/ entity	Djibouti
Region	Africa (excl MENA)
Agreement name	Accord de Réforme et de Concorde Civile
Date	12 May 2001
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Djibouti Civil War (1991 - 2001) )
Stage	Framework/substantive - comprehensive
Conflict nature	Government/territory
Peace process	Djibouti: FRUD process
Parties	For: The Government of the Republic, Abdallah Abdillahi Miguil, Minister of the Interior; For: Armed FRUD of Djibouti, Ahmed Dini Ahmed, President of Armed FRUD;
Third parties	-
Description	This agreement briefly addresses the causes of the conflict, offers solutions incl. representative/inclusive security forces, an end to impunity for crimes and demobilization of FRUD (incl. integration, compensation and reinsertion), addressing the consequences of the conflict it incl. the set-up of rehabilitation and reconstruction programmes for affected regions, the compensation of victims and restauration of public infrastructures, addressing the causes of the conflict, it incl. democratic reforms (this chapter incl. the possibility for the FRUD to transform into a political party). Moreover, the agreement covers decentralization to achieve local democracy. This agreement refers to the 07/02/2000 agreement and covers the same issues, but is much more concrete.

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Agreement  
document

[DJ\\_010512\\_Accord de Reforme et de Concorde Civile\\_EN.pdf](#)  | [Download PDF](#)

## Groups

Children/ youth	Groups→Children/youth→Substantive Page 6, CHAPTER IV – DEMOCRATIC REFORMS Article 17: Right to education a. The two parties subscribe to the wish, as confirmed in Chapter V of the Peace Agreement of December 1994, for enhanced educational support for children in zones affected by the armed conflict.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/  
displaced  
persons      Groups→Refugees/displaced persons→Rhetorical  
Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION  
Article 8: General principles.  
b. Given the enormity of the task of national reconstruction, the two parties  
agree that this chapter shall be accorded particular importance and that all  
necessary measures shall be taken for the rehabilitation of refugees and  
displaced persons, to compensate individuals whose property has been  
destroyed during the conflict and to reconstruct public infrastructure.

Social class      No specific mention.

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## **Gender**

Women,  
girls and  
gender      No specific mention.

Men and  
boys      No specific mention.

LGBTI      No specific mention.

Family      No specific mention.

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## **State definition**

Nature of  
state  
(general)      No specific mention.

State  
configuration      No specific mention.

Self  
determination      No specific mention.

Referendum      No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references Page 1, PREAMBLE  
... • Reaffirming our undertaking to construct a political order and a system of Government inspired by the realities of our country and based on the values of justice and democratic pluralism, good governance, respect for fundamental liberties and rights, on tolerance and understanding between the diverse components of the national community.

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).

Elections No specific mention.

Electoral commission Page 7, CHAPTER IV – DEMOCRATIC REFORMS  
Article 16:  
At the national level, electoral operations shall be supervised by an independent national electoral commission.  
Its functioning and composition shall be determined by decree.

Political parties reform	<p>Governance→Political parties reform→Rebels transitioning to political parties Page 6, CHAPTER IV – DEMOCRATIC REFORMS Article 12: Multiparty system</p> <p>a. The two parties agree that at the expiry, on September 3, 2002, of the implementation of a referendum question on limiting the number of political parties to four, article 6 of the September 1992 Constitution shall ipso facto come into force.</p> <p>b. However, the Armed FRUD signatory to the Agreement shall be allowed as a political party to carry out partisan activities.</p> <p>Governance→Political parties reform→Other political parties reform Page 6, CHAPTER IV – DEMOCRATIC REFORMS Article 12: Multiparty system</p> <p>a. The two parties agree that at the expiry, on September 3, 2002, of the implementation of a referendum question on limiting the number of political parties to four, article 6 of the September 1992 Constitution shall ipso facto come into force.</p> <p>b. However, the Armed FRUD signatory to the Agreement shall be allowed as a political party to carry out partisan activities.</p>
Civil society	<p>Page 9, CHAPTER VI – FINAL PROVISIONS Article 23: General Principles.</p> <p>a. The two parties agree to involve the Djiboutian people in the process of building a harmonious society in accordance with the principles stated above.</p> <p>b. They agree to involve friendly countries and international organisations in consolidating Peace by requesting their financial and technical assistance.</p>
Traditional/religious leaders	<p>No specific mention.</p>

Public administration Page 2, CHAPTER I – GENERAL PROVISIONS  
Article 1:

- b) The annexes include:
  - ii) Minutes of committees.
  - iii) Lists:
    - 4. List of officials and contracted employees who have lost their employment due to the conflict or their political activity;

Page 6, CHAPTER IV – DEMOCRATIC REFORMS

Article 11: Constitutional Council

Considering the importance of the Constitutional Council, which regulates political life and protects fundamental liberties, the two parties agree to re-examine its composition and status.

Page 7, CHAPTER IV – DEMOCRATIC REFORMS

Article 15: Equality of all citizens

b. The numbers and hierarchy of persons employed in the civilian and military institutions of the Republic, shall reflect the plurality of the communities in the Djiboutian population, while taking into account the qualifications needed.

Page 7, CHAPTER V – DECENTRALISATION

Article 18: Objectives of Decentralisation

The two parties agree on the general objectives for decentralisation at the following levels:

- 2) Administrative – establishment of an administration which is more efficient because it is closer to those administered.

Constitution No specific mention.

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## **Power sharing**

Political power sharing No specific mention.

Territorial  
power  
sharing

Power sharing→Territorial power sharing→Federal or similar sub-divided government

Page 1, CHAPTER I – GENERAL PROVISIONS

Article 1:

b) The annexes include:

i) Legal texts:

2. Law on the decentralisation and status of regions.

Page 3, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.

d. In addition an extensive programme of decentralisation shall be implemented to support these reforms, in order to guarantee the participation of every citizen in public life and the establishment of a truly local democracy (CHAPTER V).

Page 7, CHAPTER V – DECENTRALISATION

Article 18: Objectives of Decentralisation

The two parties agree on the general objectives for decentralisation at the following levels:

1) Political – citizens’ participation by means of their locally elected representatives in the administration and development of their community.

2) Administrative – establishment of an administration which is more efficient because it is closer to those administered.

3) Economic – promotion of economic development poles outside the capital and reduction of regional disparities.

Page 7, CHAPTER V – DECENTRALISATION

Article 19: The state of decentralisation

a. In Djibouti, decentralisation, ratified by the Constitution, is considered integral to the process of democratisation and modernisation of administrative structures within the framework of institutional reform.

b. The two parties agree that only genuine decentralisation can release the individual and collective energy needed to lift the regions out of their current state of neglect

Page 8, CHAPTER V – DECENTRALISATION

Article 20: Legal framework

They shall adopt the decentralisation law project, in Annex to the present Agreement, as an organic law determining the legal framework for decentralisation.

Page 8, CHAPTER V – DECENTRALISATION

Article 21: Levels of decentralisation

a. The two parties agree that there shall be two levels of decentralisation: the Region and the Commune.

b. The two parties agree to establish the regions first, followed by the communes. The 5 regions are: Ali-Sabeh, Arta, Dikhil, Obcock and Tadjourah. The capital shall be granted a unique status.

Page 8, CHAPTER V – DECENTRALISATION

Article 22: National Committee on Decentralisation

a. A national Decentralisation Committee shall be set up composed of twelve (12) members including three representatives from each signatory party of the above-mentioned Framework Agreement for Reform and Civil Concord.

Economic  
power  
sharing

No specific mention.

Military  
power  
sharing

Power sharing→Military power sharing→Merger of forces

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

c) Demobilised Armed FRUD elements shall be reintegrated in the defence and security forces or in civilian positions, or shall be compensated.

d) A mixed committee shall be set up for the proper management of these operations. It shall be responsible for the complete identification of each combatant according to the attached form provided by the Administration. It shall also be responsible for the physical census of men and their military equipment (particularly individual and collective weapons) and for collection of these weapons.

Page 4, CHAPTER II – CIVIL PEACE AND SECURITY

Article 6: Integration, reintegration, compensation, and reinsertion.

b) All former officials or contracted employees belonging to Armed FRUD shall be rehabilitated and reintegrated in their rights.

Regarding the settlement of ex-soldiers, ex-gendarmes and ex-policemen in the same situation, they shall be entitled to:

- retire;
- cash-in missing pensions;
- savings paid on their release;
- reimbursement of contributions.

Conditions for granting these rights shall be specified subsequently through a statutory order.



## Human rights and equality

Human rights/RoL general	<p>Page 1, PREAMBLE</p> <p>... • Conscious that Peace, Equality, the primacy of Law, harmonious Development, Unity and Reconciliation constitute the key aspirations of the Djiboutian people.</p> <p>Page 1, PREAMBLE</p> <p>... • Reaffirming our undertaking to construct a political order and a system of Government inspired by the realities of our country and based on the values of justice and democratic pluralism, good governance, respect for fundamental liberties and rights, on tolerance and understanding between the diverse components of the national community.</p> <p>Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.</p> <p>c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 11: Constitutional Council</p> <p>Considering the importance of the Constitutional Council, which regulates political life and protects fundamental liberties, the two parties agree to re-examine its composition and status.</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 13: Public liberties</p> <p>b. The two parties shall ensure the effective protection of fundamental liberties such as those proclaimed in the Universal Declaration of Human Rights and in the African Charter on Human and People’s Rights, and included in the Preamble of the Djiboutian Constitution of September 15, 1992.</p>
Bill of rights/similar	<p>No specific mention.</p>

Treaty incorporation	<p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 13: Public liberties</p> <p>b. The two parties shall ensure the effective protection of fundamental liberties such as those proclaimed in the Universal Declaration of Human Rights and in the African Charter on Human and People’s Rights, and included in the Preamble of the Djiboutian Constitution of September 15, 1992.</p>
Civil and political rights	<p>Human rights and equality→Civil and political rights→Equality</p> <p>Page 1, PREAMBLE</p> <p>... • Conscious that Peace, Equality, the primacy of Law, harmonious Development, Unity and Reconciliation constitute the key aspirations of the Djiboutian people.</p> <p>Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.</p> <p>c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 15: Equality of all citizens</p> <p>a. The two parties reaffirm their attachment to the principle of equality of all citizens, as defined by article 3 of the Constitution of September 1992.</p> <p>Human rights and equality→Civil and political rights→Privacy and family life</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 14: Freedom of the press</p> <p>The parties shall work to ensure the freedom of the press in accordance with organic law no 21/AN/92/2nd L of 15/09/92, as amended by articles 4, 60 and 63, concerning freedom of communication, which reconciles the right to information with the right to private life and to public order.</p> <p>Human rights and equality→Civil and political rights→Other</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 13: Public liberties</p> <p>a. The two parties shall respect the conventions ratified by the Republic of Djibouti and take all necessary steps to ensure freedom for trade unions. All professional bodies shall be free to organise and defend their interests, while respecting the laws and regulations.</p> <p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 14: Freedom of the press</p> <p>The parties shall work to ensure the freedom of the press in accordance with organic law no 21/AN/92/2nd L of 15/09/92, as amended by articles 4, 60 and 63, concerning freedom of communication, which reconciles the right to information with the right to private life and to public order.</p>

Socio-economic rights      No specific mention.

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## **Rights related issues**

Citizenship      Rights related issues→Citizenship→Citizens, specific rights  
Page 6, CHAPTER IV – DEMOCRATIC REFORMS  
Article 15: Equality of all citizens  
a. The two parties reaffirm their attachment to the principle of equality of all citizens, as defined by article 3 of the Constitution of September 1992.

                                 Rights related issues→Citizenship→Citizen delimitation  
Page 5, CHAPTER IV – DEMOCRATIC REFORMS  
Article 10: Nationality  
All persons whose membership of the Djiboutian community is verifiable in every way shall be eligible to claim Djiboutian citizenship. To this end the two parties shall establish an ad hoc committee responsible for accelerating the supply of identity cards to these persons

Democracy Page 1, PREAMBLE  
... • Reaffirming our undertaking to construct a political order and a system of Government inspired by the realities of our country and based on the values of justice and democratic pluralism, good governance, respect for fundamental liberties and rights, on tolerance and understanding between the diverse components of the national community.

Page 2, Article 2: Causes of the conflict  
b. The conflict for which appropriate solutions must be found has its roots in the serious lack of a culture of democracy.

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).

Page 3, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
d. In addition an extensive programme of decentralisation shall be implemented to support these reforms, in order to guarantee the participation of every citizen in public life and the establishment of a truly local democracy (CHAPTER V).

Page 6, CHAPTER IV – DEMOCRATIC REFORMS

Article 12: Multiparty system

a. The two parties agree that at the expiry, on September 3, 2002, of the implementation of a referendum question on limiting the number of political parties to four, article 6 of the September 1992 Constitution shall ipso facto come into force.

b. However, the Armed FRUD signatory to the Agreement shall be allowed as a political party to carry out partisan activities.

Page 7, CHAPTER V – DECENTRALISATION

Article 19: The state of decentralisation

a. In Djibouti, decentralisation, ratified by the Constitution, is considered integral to the process of democratisation and modernisation of administrative structures within the framework of institutional reform.

Detention  
procedures No specific mention.

Media and communication      Rights related issues→Media and communication→Media roles  
Page 1, CHAPTER I – GENERAL PROVISIONS  
Article 1:  
b) The annexes include:  
i) Legal texts:  
1. Amendments to the Law on freedom of communication (articles: 4, 60 and 63).

Page 6, CHAPTER IV – DEMOCRATIC REFORMS  
Article 14: Freedom of the press  
The parties shall work to ensure the freedom of the press in accordance with organic law no 21/AN/92/2nd L of 15/09/92, as amended by articles 4, 60 and 63, concerning freedom of communication, which reconciles the right to information with the right to private life and to public order.

Mobility/  
access      No specific mention.

Protection  
measures      No specific mention.

Other      No specific mention.

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## Rights institutions

NHRI      No specific mention.

Regional or  
international  
human  
rights  
institutions      No specific mention.

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## Justice sector reform

Criminal  
justice and  
emergency  
law      No specific mention.

State of emergency provisions	No specific mention.
Judiciary and courts	<p>Page 6, CHAPTER IV – DEMOCRATIC REFORMS</p> <p>Article 11: Constitutional Council</p> <p>Considering the importance of the Constitutional Council, which regulates political life and protects fundamental liberties, the two parties agree to re-examine its composition and status.</p> <p>Page 8, CHAPTER V – DECENTRALISATION</p> <p>Article 22: National Committee on Decentralisation</p> <p>a. A national Decentralisation Committee shall be set up composed of twelve (12) members including three representatives from each signatory party of the above-mentioned Framework Agreement for Reform and Civil Concord. It shall be responsible for:</p> <p>... - Monitoring the establishment of regional institutions and the section of the Judicial Court specialising in administrative disputes and the control of public spending;</p>
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

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**Socio-economic reconstruction**

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 1, PREAMBLE  
... • Conscious that Peace, Equality, the primacy of Law, harmonious Development, Unity and Reconciliation constitute the key aspirations of the Djiboutian people.

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).

Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION

Article 9:

Consequences for the civilian population.

a) The two parties shall work to ensure that all civilian victims of the effects of the war shall have their property restored, and be able to return to their former way of life.

Page 6, CHAPTER IV – DEMOCRATIC REFORMS

Article 17: Right to education

a. The two parties subscribe to the wish, as confirmed in Chapter V of the Peace Agreement of December 1994, for enhanced educational support for children in zones affected by the armed conflict.

b. They recognise the need to continue these efforts in zones where the war has disrupted education, by reopening closed schools.

Page 7, CHAPTER V – DECENTRALISATION

Article 18: Objectives of Decentralisation

The two parties agree on the general objectives for decentralisation at the following levels:

3) Economic – promotion of economic development poles outside the capital and reduction of regional disparities.

Page 7, CHAPTER V – DECENTRALISATION

Article 19: The state of decentralisation

b. The two parties agree that only genuine decentralisation can release the individual and collective energy needed to lift the regions out of their current state of neglect

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.

b. In order to make good the consequences of the conflict, an extensive programme of rehabilitation and reconstruction of the zones most affected by the conflict, of compensation of civilian victims, and of restoration of public infrastructure shall be implemented (CHAPTER III).



National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	<p>Page 4, CHAPTER II – CIVIL PEACE AND SECURITY  Article 6: Integration, reintegration, compensation, and reinsertion.  c) The two parties shall appeal to the international community for financial assistance for the process of demobilisation and reinsertion, within the framework of conflict prevention.</p> <p>Page 4, CHAPTER II – CIVIL PEACE AND SECURITY  Article 7: Dependent persons  The dependents of FRUD victims shall be assisted.  External financial aid shall be requested to implement this programme, within the framework of strengthening the peace process and conflict prevention.</p> <p>Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION  Article 8: General principles.  c. The rehabilitation and reconstruction programme underway for several years shall be completed throughout the national territory affected by the armed conflict:  ... International financial assistance shall be requested for this purpose.</p> <p>Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION  Article 9:  Consequences for the civilian population.  c) International financial assistance shall be requested for this purpose.</p> <p>Page 9, CHAPTER VI – FINAL PROVISIONS  Article 23: General Principles.  b. They agree to involve friendly countries and international organisations in consolidating Peace by requesting their financial and technical assistance.</p>
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION  
Article 8: General principles.  
c. The rehabilitation and reconstruction programme underway for several years shall be completed throughout the national territory affected by the armed conflict:  
... - by restoring water supplies;  
... Concurrently with this ongoing programme, Port Obock and Tadjoura will be reconstructed.  
Within the same framework, the Day water supply project, already begun at the initiative of the Djiboutian Government, shall continue.

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## Security sector

Security Guarantees Page 2, Article 2: Causes of the conflict  
a. The two parties agree that sustainable peace can never be achieved without complete knowledge of the causes of the conflict which has destroyed the country.  
  
Page 3, CHAPTER II – CIVIL PEACE AND SECURITY  
Article 5: Disarmament and demobilisation  
b) Government forces shall return to their habitual positions prior to the conflict as soon as the operations listed above are complete. They shall carry out mine clearance before withdrawing from their former encampments.

- Ceasefire      Security sector→Ceasefire→General commitments  
Page 3, CHAPTER II – CIVIL PEACE AND SECURITY  
Article 5: Disarmament and demobilisation  
a) When the exchange of prisoners, cessation of hostilities, mine clearance, and establishment of dialogue, have been demonstrably achieved, the two parties agree, within 7 days of signing the present Agreement, to proceed to disarmament and demobilisation operations in successive phases:  
3) All disengagement, demobilisation and disarmament operations shall take place within seven days.
- Police            Page 2, CHAPTER I – GENERAL PROVISIONS  
Article 1:  
b) The annexes include:  
ii) Minutes of committees.  
iii) Lists:  
5. List of soldiers, gendarmes and policemen removed because of the conflict;
- Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
a. Above all, security for all must be guaranteed, by removing the impunity of the authors of all types of crime, extortions and pillage, and by demobilising FRUD combatants. Genuinely national defence, security and police forces shall be established, representing all components of the national community, in order to avoid any developments which may compromise Unity and the Nation (CHAPTER II).

Armed  
forces

Page 2, CHAPTER I – GENERAL PROVISIONS

Article 1:

b) The annexes include:

ii) Minutes of committees.

iii) Lists:

5. List of soldiers, gendarmes and policemen removed because of the conflict;

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.

a. Above all, security for all must be guaranteed, by removing the impunity of the authors of all types of crime, extortions and pillage, and by demobilising FRUD combatants. Genuinely national defence, security and police forces shall be established, representing all components of the national community, in order to avoid any developments which may compromise Unity and the Nation (CHAPTER II).

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.

c. Solutions to the fundamental causes of the conflict will depend on the genuine exercise of rights and liberties, by adopting and implementing democratic reforms leading to the creation of an institutional environment suitable for peaceful political life with equal access for citizens of all kinds to civilian and military employment, and public policies which will favour the economic, cultural and social development of the Nation (CHAPTER IV).

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

b) Government forces shall return to their habitual positions prior to the conflict as soon as the operations listed above are complete. They shall carry out mine clearance before withdrawing from their former encampments.

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

c) Demobilised Armed FRUD elements shall be reintegrated in the defence and security forces or in civilian positions, or shall be compensated.

Page 7, CHAPTER IV – DEMOCRATIC REFORMS

Article 15: Equality of all citizens

b. The numbers and hierarchy of persons employed in the civilian and military institutions of the Republic, shall reflect the plurality of the communities in the Djiboutian population, while taking into account the qualifications needed.

Security sector→DDR→DDR programmes  
Page 2, CHAPTER I – GENERAL PROVISIONS

Article 1:

b) The annexes include:

ii) Minutes of committees.

iii) Lists:

3. List of FRUD rank and file members and combatants to be integrated and/or demobilised;

Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.

a. Above all, security for all must be guaranteed, by removing the impunity of the authors of all types of crime, extortions and pillage, and by demobilising FRUD combatants. Genuinely national defence, security and police forces shall be established, representing all components of the national community, in order to avoid any developments which may compromise Unity and the Nation (CHAPTER II).

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

a) When the exchange of prisoners, cessation of hostilities, mine clearance, and establishment of dialogue, have been demonstrably achieved, the two parties agree, within 7 days of signing the present Agreement, to proceed to disarmament and demobilisation operations in successive phases:

2) Disarmament and demobilisation of Armed FRUD combatants shall take place simultaneously at agreed assembly points.

3) All disengagement, demobilisation and disarmament operations shall take place within seven days.

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

c) Demobilised Armed FRUD elements shall be reintegrated in the defence and security forces or in civilian positions, or shall be compensated.

d) A mixed committee shall be set up for the proper management of these operations. It shall be responsible for the complete identification of each combatant according to the attached form provided by the Administration. It shall also be responsible for the physical census of men and their military equipment (particularly individual and collective weapons) and for collection of these weapons.

A unit responsible for health and medical operations shall be set up within this mixed committee.

Page 4, CHAPTER II – CIVIL PEACE AND SECURITY

Article 6: Integration, reintegration, compensation, and reinsertion.

a) The transition from conflict to a lasting peace requires disarmament and demobilisation.

b) All former officials or contracted employees belonging to Armed FRUD shall be rehabilitated and reintegrated in their rights.

Regarding the settlement of ex-soldiers, ex-gendarmes and ex-policemen in the same situation, they shall be entitled to:

- retire;

- cash-in missing pensions;

- savings paid on their ~~Page 25~~ <sup>Page 25</sup> of 26

- reimbursement of contributions.

Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 3, CHAPTER II – CIVIL PEACE AND SECURITY Article 5: Disarmament and demobilisation a) When the exchange of prisoners, cessation of hostilities, mine clearance, and establishment of dialogue, have been demonstrably achieved, the two parties agree, within 7 days of signing the present Agreement, to proceed to disarmament and demobilisation operations in successive phases: 1) regrouping of Armed FRUD elements at: - RIPTA and Waddi (North Districts). 2) Disarmament and demobilisation of Armed FRUD combatants shall take place simultaneously at agreed assembly points.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

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## Transitional justice

Transitional justice general	Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below. a. Above all, security for all must be guaranteed, by removing the impunity of the authors of all types of crime, extortions and pillage, and by demobilising FRUD combatants. Genuinely national defence, security and police forces shall be established, representing all components of the national community, in order to avoid any developments which may compromise Unity and the Nation (CHAPTER II).
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Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 3, CHAPTER II – CIVIL PEACE AND SECURITY Article 5: Disarmament and demobilisation a) When the exchange of prisoners, cessation of hostilities, mine clearance, and establishment of dialogue, have been demonstrably achieved, the two parties agree, within 7 days of signing the present Agreement, to proceed to disarmament and demobilisation operations in successive phases:
Vetting	No specific mention.

Victims	<p>Page 1-2, CHAPTER I – GENERAL PROVISIONS</p> <p>Article 1:</p> <p>b) The annexes include:</p> <p>ii) Minutes of committees.</p> <p>iii) Lists:</p> <ol style="list-style-type: none"> <li>1. List of civilian victims;</li> <li>2. List of FRUD victims;</li> <li>6. List of civilians who have lost their property during the conflict.</li> </ol> <p>Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.</p> <p>b. In order to make good the consequences of the conflict, an extensive programme of rehabilitation and reconstruction of the zones most affected by the conflict, of compensation of civilian victims, and of restoration of public infrastructure shall be implemented (CHAPTER III).</p> <p>Page 4, CHAPTER II – CIVIL PEACE AND SECURITY</p> <p>Article 7: Dependent persons</p> <p>The dependents of FRUD victims shall be assisted.</p> <p>External financial aid shall be requested to implement this programme, within the framework of strengthening the peace process and conflict prevention.</p> <p>Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION</p> <p>Article 9:</p> <p>Consequences for the civilian population.</p> <ol style="list-style-type: none"> <li>a) The two parties shall work to ensure that all civilian victims of the effects of the war shall have their property restored, and be able to return to their former way of life.</li> <li>b) Compensation shall be awarded to civilian victims whose belongings have been destroyed or damaged by the war.</li> </ol>
Missing persons	No specific mention.



Reparations Transitional justice→Reparations→Material reparations  
Page 2, Article 3: Solutions and remedies The two parties shall respect the principles and implement the general measures set out below.  
b. In order to make good the consequences of the conflict, an extensive programme of rehabilitation and reconstruction of the zones most affected by the conflict, of compensation of civilian victims, and of restoration of public infrastructure shall be implemented (CHAPTER III).

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 5: Disarmament and demobilisation

c) Demobilised Armed FRUD elements shall be reintegrated in the defence and security forces or in civilian positions, or shall be compensated.

Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION

Article 8: General principles.

b. Given the enormity of the task of national reconstruction, the two parties agree that this chapter shall be accorded particular importance and that all necessary measures shall be taken for the rehabilitation of refugees and displaced persons, to compensate individuals whose property has been destroyed during the conflict and to reconstruct public infrastructure.

Page 5, CHAPTER III – REHABILITATION AND RECONSTRUCTION

Article 9:

Consequences for the civilian population.

b) Compensation shall be awarded to civilian victims whose belongings have been destroyed or damaged by the war.

Reconciliation Page 1, PREAMBLE

... • Conscious that Peace, Equality, the primacy of Law, harmonious Development, Unity and Reconciliation constitute the key aspirations of the Djiboutian people.

Page 3, CHAPTER II – CIVIL PEACE AND SECURITY

Article 4: Civil concord

The two parties shall promote the development of a culture of peace in which friendship and national reconciliation may flourish, so that the tragedies of the past are not repeated.

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## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Peace Accords, [https://peaceaccords.nd.edu/sites/default/files/accords/Agreement\\_for\\_Reform\\_and\\_Civil\\_Concord\\_2001-05-12.pdf](https://peaceaccords.nd.edu/sites/default/files/accords/Agreement_for_Reform_and_Civil_Concord_2001-05-12.pdf)

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