

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	Burundi
Region	Africa (excl MENA)
Agreement name	Déclaration du Directoire Politique du processus de paix au Burundi sur le processus de mise en oeuvre des décisions conjointes prises à Pretoria
Date	8 Apr 2009
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict ( Burundian Civil War (1993-2005) )
Stage	Implementation/renegotiation
Conflict nature	Government
Peace process	Burundi: Arusha and related peace process
Parties	<p>The Government of Burundi (Ambassador Dumisani Khumalo, Division General: Evariste Ndayishimiye) and the FNL (Front National de Liberation, General Secretary: Jonas Nshimirimana, FNL President: Agathon Rwaswa)</p> <p>(The Political Directorate participated under the direction of its new president, Ambassador Dumisani Khumalo, as well as the tripartite high-level working group set up by the Facilitator last month (consisting of Division General Evarist Ndayishmiye, representing the Government of the Republic of Burundi, Mr Jonas Nshimirimana, FNL Secretary-General, and Lieutenant-General Derick Mgwebi of S. Africa who is president of the group); Mr Agathon Rwaswa, President of the FNL, was also present.)</p>
Third parties	<p>Facilitator: Mr. Minister Charles Nqakula from South Africa President of Political Directory: Lieutenant-General Derick Mgwebi from South Africa</p> <p>(The Political Directorate participated under the direction of its new president, Ambassador Dumisani Khumalo, as well as the tripartite high-level working group set up by the Facilitator last month (consisting of Division General Evarist Ndayishmiye, representing the Government of the Republic of Burundi, Mr Jonas Nshimirimana, FNL Secretary-General, and Lieutenant-General Derick Mgwebi of S. Africa who is president of the group); Mr Agathon Rwaswa, President of the FNL, was also present.)</p>

Description This document is about finally doing everything possible to implement the ceasefire of September 7, 2006. It includes a list of tasks for the FNL e.g. separate adults from children, reunite the people still in the safe zones, disarm and decommission, and making lists of who will be integrate into the national army and security forces (3500), who will simply disarm (5000), list of adult associates of the movement, list of up to 1000 women associates of FNL. Two associates' categories will be eligible for subsidies for their social and economic reinsertion. The document also includes tasks for the government: inter alia oversight of the children separated from the FNL.

---

Agreement document [BI\\_090408\\_DeclarationDirectoirePolitiqueduProcessusdePaix\\_tr.pdf](#) | Download PDF

Agreement document (original language) [BI\\_090408\\_DeclarationDirectoirePolitiqueduProcessusdePaix.pdf](#) | Download PDF

---

## Groups

Children/ youth Groups→Children/youth→Substantive  
Page 1:  
...  
The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:  
- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:  
(1) 3,500 will be integrated in the defence and security forces of the Government of Burundi;  
(2) 5,000 will be demobilised;  
(3) A maximum of 10,000, outwith those in (1) and (2), but who may be considered to be “Associated adults” of the Movement;

Page 2:  
- The Government  
(1) Will supervise, using its Technical Coordination Team at the Gitega Mobilisation Centre, the process for children who have separated from the FNL;  
(2) Will ensure, using its Technical Coordination Team, the urgent transformation of the Ruba and Randa assembly areas into Demobilisation Centres. This will help to accelerate the demobilisation process, the Gitega Demobilisation Centre being reserved for children.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

---

## Gender

Women, girls and gender

(p.1) 'Jusqu'à un maximum de 1.000 femmes dont les noms peuvent ne pas figurer sur la liste certifiée mais qui, conformément à la Résolution 1325 de l'an 2000 du Conseil de Sécurité sur les femmes, la paix et la sécurité, peuvent être considérées comme des « femmes associées » aux FNL.'

(p.2) 'le gouvernement du Burundi et le FNL devront urgemment nommer, chacun, deux représentant, qui travailleront étroitement avec les Nations Unies et d'autres parties prenantes sur tous les aspects relatifs au genre.'

Page 1, para 6: The FNL, having separated their adult members from their children members, should:

...(b) proceed with the separation of their members and divide them up according to the four following categories:

...(4) Up to a maximum of 1000 women whose names may not appear on the certified list, but who, in compliance with UN Security Council Resolution 1325 on Women Peace and Security passed in 2000, could be considered as 'women associated with the FNL'.

People in categories (3) and (4) will be eligible to receive allowances of which a significant portion will be allocated for their socio-economic reintegration at the community level.

Page 2, para 9: The Government of Burundi and the FNL should each urgently appoint two representatives who will work directly with the United Nations and other stakeholders on all gender-related matters.

Marian's translation:

Page 1-2:

...

The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:

- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:

...

(4) A maximum of 1,000 women who do not appear on the certified list but who, in accordance with the year 2000 Security Council Resolution 1325 on women, peace and security, may be considered to be FNL "associated women".

Categories (3) and (4) will be eligible for subsidies, an important proportion of which will be aimed at their socio-economic reintegration in the community.

Men and boys

No specific mention.

LGBTI No specific mention.

Family No specific mention.

---

## **State definition**

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

---

## Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	<p>Governance→Political parties reform→Rebels transitioning to political parties</p> <p>Page 1: In light of the above, and in order to facilitate approval of the FNL as a political party, decisions were taken as to how best to remove the obstacles which still confront the Disarmament, Demobilisation and Reintegration process (DDR), while respecting the principle of equity which has underpinned the treatment of former armed political movements, since the Arusha Agreements of 2000.</p> <p>Page 2: - The Government ... (3) Will accept the FNL as a political party, as soon as the Facilitation Team has confirmed its disarmament; ... (7) Expedite nominations to the 33 posts designated for FNL civilians, a process currently led by a high-level joint committee established by President Nkurunziza and Mr Rwasa. ... Both the Government of Burundi and the FNL must immediately nominate two representatives who will work closely with the United Nations and other involved parties on all aspects of the situation.</p>
Civil society	<p>Page 2: The Government of Burundi and the FNL are invited to launch an intense communication campaign to inform members of the FNL and the general public. The Tripartite Working Group and the Joint Verification and Monitoring Mechanism (MCVS), must, with the assistance of the international community, provide visible assistance and support to this campaign.</p>
Traditional/religious leaders	No specific mention.

Public administration No specific mention.

Constitution No specific mention.

---

## **Power sharing**

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing

Power sharing→Military power sharing→Merger of forces

Page 1:

...

The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:

- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:

(1) 3,500 will be integrated in the defence and security forces of the Government of Burundi;

(2) 5,000 will be demobilised;

(3) A maximum of 10,000, outwith those in (1) and (2), but who may be considered to be “Associated adults” of the Movement;

Page 2:

- The Government

...

(4) Will proceed immediately to the integration of the 3,500 FNL combatants in the defence and security forces, of which 390 FNL members will be trained in the Mixed Protection Unit;

...

(9) Identify 390 Government nominees to be trained for the Mixed Protection Unit.

---

## Human rights and equality

Human rights/RoL general

No specific mention.

Bill of rights/similar

No specific mention.

Treaty incorporation

No specific mention.

Civil and political rights

No specific mention.



Socio-economic rights      No specific mention.

---

## **Rights related issues**

Citizenship      No specific mention.

Democracy      No specific mention.

Detention procedures      No specific mention.

Media and communication      Rights related issues→Media and communication→Media roles  
Page 2:  
...  
The Government of Burundi and the FNL are invited to launch an intense communication campaign to inform members of the FNL and the general public.

Mobility/access      No specific mention.

Protection measures      No specific mention.

Other      No specific mention.

---

## **Rights institutions**

NHRI      No specific mention.

Regional or international human rights institutions      No specific mention.

---

## Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

---

## Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Page 2:  
...  
Ongoing financial support is requested from the international community for implementation of the above measures as well as a flexible approach to the budgetary costs of integrating a further 500 FNL combatants.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

---

### **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

---

### **Security sector**

Security  
Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed  
forces

No specific mention.

DDR

Security sector→DDR→DDR programmes

Page 1-2:

...

In light of the above, and in order to facilitate approval of the FNL as a political party, decisions were taken as to how best to remove the obstacles which still confront the Disarmament, Demobilisation and Reintegration process (DDR), while respecting the principle of equity which has underpinned the treatment of former armed political movements, since the Arusha Agreements of 2000.

The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:

- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:

(1) 3,500 will be integrated in the defence and security forces of the Government of Burundi;

(2) 5,000 will be demobilised;

(3) A maximum of 10,000, outwith those in (1) and (2), but who may be considered to be "Associated adults" of the Movement;

Categories (3) and (4) will be eligible for subsidies, an important proportion of which will be aimed at their socio-economic reintegration in the community.

Page 2:

- The Government

(1) Will supervise, using its Technical Coordination Team at the Gitega Mobilisation Centre, the process for children who have separated from the FNL;

(2) Will ensure, using its Technical Coordination Team, the urgent transformation of the Ruba and Randa assembly areas into Demobilisation Centres. This will help to accelerate the demobilisation process, the Gitega Demobilisation Centre being reserved for children.

(3) Will accept the FNL as a political party, as soon as the Facilitation Team has confirmed its disarmament;

(4) Will proceed immediately to the integration of the 3,500 FNL combatants in the defence and security forces, of which 390 FNL members will be trained in the Mixed Protection Unit;

(5) Will assist in the demobilisation of 5000 members in a process assisted by the international community, and monitored in situ by international observers;

...

(8) Guarantee security in the pre-assembly zones, and the safe storage of arms; under the control of international observers and FNL leaders;

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

Page 1-2:

In light of the above, and in order to facilitate approval of the FNL as a political party, decisions were taken as to how best to remove the obstacles which still confront the Disarmament, Demobilisation and Reintegration process (DDR), while respecting the principle of equity which has underpinned the treatment of former armed political movements, since the Arusha Agreements of 2000.

The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:

- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:

(1) 3,500 will be integrated in the defence and security forces of the Government of Burundi;

(2) 5,000 will be demobilised;

(3) A maximum of 10,000, outwith those in (1) and (2), but who may be considered to be “Associated adults” of the Movement;

(4) A maximum of 1,000 women who do not appear on the certified list but who, in accordance with the year 2000 Security Council Resolution 1325 on women, peace and security, may be considered to be FNL “associated women”.

Categories (3) and (4) will be eligible for subsidies, an important proportion of which will be aimed at their socio-economic reintegration in the community.

Page 2:

- The Government

(1) Will supervise, using its Technical Coordination Team at the Gitega Mobilisation Centre, the process for children who have separated from the FNL;

...

(3) Will accept the FNL as a political party, as soon as the Facilitation Team has confirmed its disarmament;

(4) Will proceed immediately to the integration of the 3,500 FNL combatants in the defence and security forces, of which 390 FNL members will be trained in the Mixed Protection Unit;

(5) Will assist in the demobilisation of 5000 members in a process assisted by the international community, and monitored in situ by international observers;

(6) Accelerate and achieve within 15 days the liberation of any remaining FNL prisoners;

(7) Expedite nominations to the 33 posts designated for FNL civilians, a process currently led by a high-level joint committee established by President Nkurunziza and Mr Rwasa.

(8) Guarantee security in the pre-assembly zones, and the safe storage of arms; under the control of international observers and FNL leaders;

(9) Identify 390 Government nominees to be trained for the Mixed Protection Unit.

The Government of Burundi and the FNL are invited to launch an intense communication campaign to inform members of the FNL and the general public.

...

Both the Government of Burundi and the FNL must immediately nominate

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

---

## **Transitional justice**

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release Page 2:  
- The Government  
...  
(6) Accelerate and achieve within 15 days the liberation of any remaining FNL prisoners;

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

---

## Implementation

UN signatory No signatures on the document, but it states who took part in the reunion, inter alia: Monsieur Youssef Mahmoud, Représentant exécutif du Secrétaire-général des Nations Unies au Burundi)

Other international signatory No signatures on the document, but it states who took part in the reunion, inter alia: Ambassador Dumisani Khumalo, Lieutenant-General Derick Mgwebi of S. Africa who is president of the group)

Referendum for agreement No specific mention.



International mission/  
force/similar Page 1:  
...  
The decisions taken in Pretoria have been transformed into the following specific actions which the Burundian parties must implement immediately:  
- The FNL having separated their adult and child members must (a) within 3 days gather together all of their members whose names appear on the certified list and who are still in the pre-assembly zones, disarm them and hand over all their arms to the African Union Special Force, (b) separate the various elements and allocate them to the following four categories:  
(1) 3,500 will be integrated in the defence and security forces of the Government of Burundi;  
(2) 5,000 will be demobilised;  
(3) A maximum of 10,000, outwith those in (1) and (2), but who may be considered to be “Associated adults” of the Movement;

Page 2:

- The Government

...

(5) Will assist in the demobilisation of 5000 members in a process assisted by the international community, and monitored in situ by international observers;

(6) Accelerate and achieve within 15 days the liberation of any remaining FNL prisoners;

...

(8) Guarantee security in the pre-assembly zones, and the safe storage of arms; under the control of international observers and FNL leaders;

...

The Tripartite Working Group and the Joint Verification and Monitoring Mechanism (MCVS), must, with the assistance of the international community, provide visible assistance and support to this campaign. Both the Government of Burundi and the FNL must immediately nominate two representatives who will work closely with the United Nations and other involved parties on all aspects of the situation.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source <http://peacemaker.un.org/>