# Peace Agreement Access Tool PA-X https://pax.peaceagreements.org/

**Country/entity** Somalia

**Region** Africa (excl MENA)

**Agreement name** Modalities for Implementation of Cessation of Armed Confrontation (Djibouti

Agreement)

**Date** 26 Oct 2008

Agreement status Multiparty signed/agreed

**Interim** Yes

arrangement

### Somali Civil War (1991 - )

Originally spurred by centre-peripheral tensions, fighting broke out in 1981 between the regime of President Said Barre and the Somali National Movement, a militia primarily consisting of members from the northern Ishaq clan. Fighting intensified in the late 1980s as more clan-based militias arose. President Barre's regime collapsed in late 1991 and as a result the UN intervened. However persistent attacks on the UN's forces forced a withdrawal in 1994. From the mid- to late 1990s, the character of the conflict shifted as warlords fought for access to rents. Also during this period, two different peace agreements arose; the Sodere Declaration, which was mediated by Ethiopia and supported by IGAD, and the Cairo Accord, which was brokered by Egypt. Fighting, already noticeably lessened compared to the early 1990s, decreased and the more amicable environment paved the way for the Transitional Government to be formed in 2000 (replaced in 2004 by the Transitional Federal Government).

Nonetheless, opposition to the TFG arose in the form of the Islamic Courts Union (ICU), which by early 2006 had taken control of most of southern Somalia until they were ousted by an armed intervention by Ethiopia in December 2006. As a result, the ICU splintered. Hard-line ICU members formed the Takfiri organization, Harakat al-Shabaab al-Mujahideen, and launched a guerrilla campaign against the TFG. Another faction of the ICU fled to Djibouti and formed the Alliance for the Re-liberation of Somalia, which was absorbed into the ruling TFG after successful negotiations in 2007.

To deal with the new round of fighting, the UN-mandated AMISOM force was deployed in 2007. Since then, insecurity has fluctuated between the urban and rural areas as the al-Shabaab's territorial gains waver. Local militia leaders maintain de facto governance over communities. From 2009 to 2012, insecurity spilled over into the Gulf of Aden and the Indian Ocean when Somali pirates seized, looted and ransomed ships. In 2014, 'Operation Indian Ocean' was launched and in parallel with infighting among al-Shabaab, the organisation's position in Somalia has diminished slightly. However, as evidenced by large-scale attacks by al-Shabaab in northern Kenya throughout 2013-2015, the lack of security continues to destabilize the region. Al-Shabaab continues to launch surprise attacks with the aim of forcing out foreign military presence in Somalia. Targets include both military forces and civilians. The devastating attack in October 2017 in Mogadishu saw 587 fatalities and resulted in a renewed military offensive by the Somali government and African Union allies. Since 2017, the U.S. has increased its air strikes targeting al-Shabaab militants, and in December 2018 they announced to re-establish a permanent diplomatic mission in the country. Al-Shabaab has been characterized as a spoiler in the Somali peace process and have therefore been placed outside of any negotiations.

Close

Somali Civil War (1991 -

)

**Stage** Ceasefire/related

**Conflict nature** Government

**Peace process** Somalia Peace Process

Parties Transitional Federal Government; Alliance for the Re-liberation of Somalia

Third parties UN, AU

**Description** A ceasefire agreement between the ARS and TFG providing for the creation of a police

force and the redeployment of Ethiopian troops.

Agreement

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**Groups** 

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

Refugees/displaced No specific mention.

persons

**Social class** No specific mention.

Gender

Women, girls and

gender

No specific mention.

Men and boys

**LGBTI** No specific mention.

**Family** No specific mention.

**State definition** 

Nature of state

No specific mention.

(general)

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

Independence/ secession No specific mention.

Accession/

No specific mention.

unification

Border delimitation No specific mention.

Cross-border provision

No specific mention.

Governance

**Political** No specific mention.

institutions (new or

reformed)

**Elections** No specific mention.

Electoral commission

No specific mention.

COMMISSION

**Political parties** 

No specific mention.

reform

**Civil society** Page 2, IV. RESPONSIBILITIES

10. The Joint Security Committee shall operate to protect humanitarian assistance and

access.

Traditional/ religious leaders No specific mention.

**Public** 

No specific mention.

administration

Constitution No specific mention.

**Power sharing** 

**Political power** 

No specific mention.

sharing

**Territorial power** 

sharing

No specific mention.

**Economic power** 

sharing

No specific mention.

**Military power** 

sharing

No specific mention.

# **Human rights and equality**

**Human rights/RoL** No specific mention.

general

Bill of rights/similar No specific mention.

**Treaty** 

No specific mention.

incorporation

Civil and political rights

No specific mention.

**Socio-economic** 

rights

No specific mention.

# **Rights related issues**

Citizenship No specific mention.

**Democracy** No specific mention.

**Detention** 

No specific mention.

procedures

**Media and** 

Rights related issues→Media and communication→Media roles

 ${\tt Page 1, I. CESSATION \ OF \ HOSTILITIES \ AND \ RAISING \ OF \ AWARENESS:}$ 

1. To stop waging hostile campaign against each other by using the media both in

the country and abroad

**Mobility/access** 

communication

Page 2, IV. RESPONSIBILITIES

10. The Joint Security Committee shall operate to protect humanitarian assistance and

access.

Protection measures

No specific mention.

Other

No specific mention.

### **Rights institutions**

**NHRI** No specific mention.

Regional or international human rights institutions

No specific mention.

### **Justice sector reform**

**Criminal justice and** No specific mention. **emergency law** 

**State of emergency** No specific mention.

provisions

Judiciary and

No specific mention.

courts

**Prisons and** 

No specific mention.

detention

**Traditional Laws** 

### **Socio-economic reconstruction**

**Development or** 

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-

socio-economic reconstruction

economic development Page 2, IV. RESPONSIBILITIES

10. The Joint Security Committee shall operate to protect humanitarian assistance and

access.

National economic No specific mention.

plan

**Natural resources** No specific mention.

International funds No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

### Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** No specific mention.

**Environment** No specific mention.

Water or riparian

No specific mention.

rights or access

#### **Security sector**

Security

Page 2, IV. RESPONSIBILITIES

**Guarantees** 

11. The military technical details of these modalities will be developed within a period of

10 days from the signing of this agreement

Ceasefire

Security sector→Ceasefire →Ceasefire provision

[summary] Agreement provides provisions for a ceasefire between ARS and TFG (general ceasefire in Article 9) coming into effect on 5 November 2008; deployment of security in

Mogadishu (AMISOM)

Page 2, IV. RESPONSIBILITIES

9. Effective 10 November 2008, plus 15 days, the Joint Security Committee and its Subcommittees shall operate from Somalia to implement the general ceasefire.

**Police** 

Page 2, IV. RESPONSIBILITIES

8. In the first phase, the TFG and ARS, shall prepare a police force of 10,000 to maintain peace and security in Mogadishu and other regions. UNPOS is requested to cover the

financial needs of the force starting 5 November 2008.

**Armed forces** 

No specific mention.

**DDR** 

No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

No specific mention.

Withdrawal of foreign forces

Page 1, III.RELOCATION OF ETHIOPIAN TROOPS

5. Starting 21 November 2008, the Ethiopian troops will relocate from areas of the cities of Beledweyn and Mogadishu such as Tawfiq, Mogadishu Stadium, pasta factory, Heyle

Barise and Headquarters of the Ministry of Defence.

... 7. The second phase of Ethiopian troop withdrawal should be completed within 120

days in accordance with the 19 August 2008 Djibouti Agreement.

Corruption

No specific mention.

Crime/organised crime

No specific mention.

Cillic

**Drugs** 

No specific mention.

Terrorism

### **Transitional justice**

**Transitional justice** No specific mention.

general

Amnesty/pardon

No specific mention.

**Courts** 

No specific mention.

Mechanism

No specific mention.

**Prisoner release** 

No specific mention.

**Vetting** 

No specific mention.

**Victims** 

No specific mention.

**Missing persons** 

No specific mention.

Reparations

No specific mention.

Reconciliation

No specific mention.

# **Implementation**

**UN signatory** 

UN representative signed as witness.

Other international No specific mention.

signatory

Referendum for agreement

No specific mention.

International

Page 1, II .CEASEFIRE

mission/force/ similar

4. Initial troops to restore peace and security in Mogadishu and other areas will be ready within a period of 45 days, renewable, starting 10 November 2008.

**III.RELOCATION OF ETHIOPIAN TROOPS** 

6. To avoid a security vacuum in the areas vacated by Ethiopian Forces, security will initially be the responsibility of AMISOM troops with the assistance of TFG and ARS

security forces, until the deployment of UN Forces.

**Enforcement** mechanism

**Related cases** No specific mention.

**Source** UN Peacemaker - http://peacemaker.un.org/; http://peacemaker.un.org/sites/

peacemaker.un.org/files/

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