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Country/ entity	South Sudan Sudan Southern Kordofan - Blue Nile - Abyei
Region	Africa (excl MENA) Africa (excl MENA) Africa (excl MENA)
Agreement name	Agreement between the Government of Sudan and the Sudan People's Liberation Movement on temporary arrangements for the administration and security of the Abyei Area
Date	20 Jun 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Sudan Conflicts (1955 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Kordofan - Blue Nile - Abyei process
Parties	Idress Abdel Gadir, Government of Sudan; Pagan Amum Okiech, Sudan People's Liberation Movement
Third parties	Witnessed by: Thabo Mvuyelwa Mbeki, African Union High Level Implementation Panel
Description	An agreement on administration and security arrangement for Abyei Area, which include the devolution of power to the Abyei Area Administration, with oversight from the Abyei Joint Oversight Committee, as well as the demilitarisation of the Area with the exception of the UN-authorized and Ethiopian-provided Interim Security Force for Abyei (ISFA). The parties also reaffirmed their commitment to resolve the final status of Abyei peacefully, and with the consideration of African Union High Level Implementation Panel proposals on the matter.

Agreement
document

[SD_110620_Agmt between GoS and SPLM on Temporary Arrangements for Abyei.pdf](#)  |
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Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	Groups→Refugees/displaced persons→Substantive Page 7, (VI) Humanitarian Activities 36. All displaced former residents of Abyei have the right to return to their former places of residence. The Parties shall facilitate the rapid return of IDPs. 38. The Parties shall make a joint appeal for assistance for return and rehabilitation of people displaced or otherwise affected by the conflict, including assistance to those who have lost livelihoods, income or assets.
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration Page 2, Introduction
1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.

Page 8, (VIII) Process for Resolution of the Final Status of Abyei
40. The Parties reiterate their commitment to resolve peacefully the final status of Abyei, and shall therefore consider, in good faith, proposals that the African Union High Level Implementation Panel shall make to resolve this matter. The Panel shall be advised by the President of Sudan and the President of the Government of Southern Sudan, on the timeframe within which to present its proposals.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation Page 2, Introduction
2. The Provisions of this agreement shall not prejudice the final status of Abyei Area whose borders have been defined by the Permanent Court of Arbitration. Except as modified by the terms herein, this Agreement respects the provisions of the Protocol on the Resolution of the Abyei Conflict (Abyei Protocol). The 1 January 1956 line between the north and the south will be inviolate, unless changed as a result of the outcome of the referendum foreseen in the Abyei Protocol or other decisions of the Parties on the final status of Abyei.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 2, Introduction

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Page 2, Introduction

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Page 2-3, (I) Abyei Area Administration

[Establishes Abyei Administration; see Power-sharing for mechanism of governance]

Page 3, (I) Abyei Area Administration

6. The Abyei Area Administration shall exercise those powers contained in the Abyei Protocol paragraph 2.5, with the exception of subparagraph 2.5.2, ("supervise and promote security and stability in the area") which shall be deleted, with the powers transferred to the Abyei Joint Oversight Committee (AJOC) see (II) below.

Page 3, (I) Abyei Area Administration

9. The Parties shall constitute a committee to nominate and agree on the Abyei Area Administration including the chief Administrator and Deputy Chief Administrator, by 22nd Jun 2011. The Parties shall exchange their respective nominations by no later than the 21st.

Page 3, (II) Abyei Joint Oversight Committee

10. There shall be established an Abyei Joint Oversight Committee (AJOC) which shall be composed of four members. Each Party shall appoint two members to the committee. Two members of the committee shall serve as joint chairs, one nominated by each Party.

Page 3, (II) Abyei Joint Oversight Committee

11. The African Union Commission Chairperson shall appoint a non-voting member as a facilitator to assist the work of the AJOC.

Page 3, (II) Abyei Joint Oversight Committee

12. The ISFA Force Commander shall attend the AJOC as a non-voting member when security matters are under discussion.

Page 4, (II) Abyei Joint Oversight Committee

13. The AJOC shall exercise, on behalf of the President of Sudan and the President of South Sudan, all administrative and institutional rights of the

Elections No specific mention.

Electoral
commission No specific mention.

Political
parties
reform No specific mention.

Civil society Page 6, (V) Interim Security Force for Abyei (ISFA)
27. The ISFA shall be established to undertake the following roles: [...]
f. Facilitation and protection of humanitarian assistance;

Page 7, (VI) Humanitarian Activities
37. The Parties shall ensure that humanitarian assistance reaches those in
need and shall facilitate the work of the United Nations and other
humanitarian agencies.

Page 7, (VI) Humanitarian Activities
38. The Parties shall make a joint appeal for assistance for return and
rehabilitation of people displaced or otherwise affected by the conflict,
including assistance to those who have lost livelihoods, income or assets.

Traditional/
religious
leaders No specific mention.

Public
administration No specific mention.

Constitution No specific mention.

Power sharing

Political
power
sharing

Power sharing→Political power sharing→General
Sub-state level

Page 4, (II) Abyei Joint Oversight Committee

13. The AJOC shall exercise, on behalf of the President of Sudan and the President of South Sudan, a political and administrative oversight of the Executive Council, and shall submit a monthly report to the President of Sudan and the President of South Sudan, for as long as this mechanism remains in place.

Page 2, Introduction

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Page 2, (I) Abyei Area Administration

4. The Abyei Area Administration shall consist of a Chief Administrator, a Deputy Chief Administrator and five heads of departments.

Page 3, (I) Abyei Area Administration

6. The Abyei Area Administration shall exercise those powers contained in the Abyei Protocol paragraph 2.5, with the exception of subparagraph 2.5.2, ("supervise and promote security and stability in the area") which shall be deleted, with the powers transferred to the Abyei Joint Oversight Committee (AJOC) see (II) below.

Page 4, (II) Abyei Joint Oversight Committee

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Power sharing→Political power sharing→Executive coalition
Sub-state level

Page 3, (II) Abyei Joint Oversight Committee

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Page 4, (II) Abyei Joint Oversight Committee

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Page 4, (II) Abyei Joint Oversight Committee

14. The AJOC shall, in accordance with paragraph 6 of this Agreement, assume those powers allocated to the Abyei Executive Council in subparagraph 2.5.2. of the Abyei Protocol.

Territorial
power
sharing

Power sharing→Territorial power sharing→Autonomous regions
Page 2, Introduction

1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.

Page 2, Introduction

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Page 2, (I) Abyei Area Administration

4. The Abyei Area Administration shall consist of a Chief Administrator, a Deputy Chief Administrator and five heads of departments.

Page 2, (I) Abyei Area Administration

5. The Chief Administrator shall be a nominee of the SPLM, agreed by the GoS. The Deputy chief Administrator shall be nominee of the GoS, agreed by the SPLM. In each instance, the nominating Party shall make three nominations for each positions, from which the other Party must agree one. Of the five heads of department, three shall be nominees of the SPLM, and two shall be nominees of the GoS.

Page 3, (I) Abyei Area Administration

6. The Abyei Area Administration shall exercise those powers contained in the Abyei Protocol paragraph 2.5, with the exception of subparagraph 2.5.2, ("supervise and promote security and stability in the area") which shall be deleted, with the powers transferred to the Abyei Joint Oversight Committee (AJOC) see (II) below.

Page 3, (I) Abyei Area Administration

7. Decisions of the Executive Council shall be made by consensus. A quorum of the Executive Council shall be five members present.

Page 3, (I) Abyei Area Administration

8. The Abyei Area Council shall continue to be composed of twenty members consistent with the Abyei Protocol. The Chairperson of the Council shall be elected by the members of the Council from a list of three (3) persons nominated by the GoS.

Page 3, (I) Abyei Area Administration

9. The Parties shall constitute a committee to nominate and agree on the Abyei Area Administration including the chief Administrator and Deputy Chief Administrator, by 22nd June 2012. The Parties shall exchange their respective nominations by no later than the 21st.

Economic power sharing	Power sharing→Economic power sharing→Sharing of resources Page 4, (III) Finance 19. The Abyei Area Executive Council shall draw up a budget for review and approval by the Abyei Area Council. The GoS and GOSS shall jointly finance that budget.
Military power sharing	Power sharing→Military power sharing→Proportionality Page 5, (IV) Security Arrangements 22. A Joint Military Observer Committee (JMOC), consisting of an equal number of observers from the two Parties shall be stationed in Abyei. The Force Commander of ISFA shall chair the JMOC. The JMOC shall liaise with carrying out its functions.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	Human rights and equality→Civil and political rights→Freedom of movement Page 7, (VII) Pastoralist Migration 39. Consistent with the Abyei Protocol, pastoral nomads shall enjoy rights of migration and access to pasture and water in accordance with traditional migration routes in the Abyei area.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
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Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	Page 6, (V) Interim Security Force for Abyei (ISFA) 27. The ISFA shall be established to undertake the following roles: [...] f. Facilitation and protection of humanitarian assistance;
Protection measures	Rights related issues→Protection measures→Other Page 6, (V) Interim Security Force for Abyei (ISFA) 27. The ISFA shall be established to undertake the following roles: [...] f. Facilitation and protection of humanitarian assistance; Page 5, (IV) Security Arrangements 23. The military shall form Joint Military Observer Teams. The military observers shall be unarmed. They shall be protected by the ISFA. Page 5, (IV) Security Arrangements 24. The JMOC will submit reports to the AJOC. Page 6, (V) Interim Security Force for Abyei (ISFA) 27. The ISFA shall be established to undertake the following roles: a. Monitoring and verification; b. Protection of monitoring teams; c. Security within Abyei area; d. Protection of the borders of Abyei from incursions by unauthorised elements e. Support and capacity building to Abyei Police Service; f. Facilitation and protection of humanitarian assistance; g. Protection of civilians under imminent threat.
Other	Page 7, (VI) Humanitarian Activities 36. All displaced former residents of Abyei have the right to return to their former places of residence. The Parties shall facilitate the rapid return of IDPs.

Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Page 6, (V) Interim Security Force for Abyei (ISFA)
27. The ISFA shall be established to undertake the following roles: [...]
f. Facilitation and protection of humanitarian assistance;

Page 7, (VI) Humanitarian Activities
36. All displaced former residents of Abyei have the right to return to their former places of residence. The Parties shall facilitate the rapid return of IDPs.

Page 7, (VI) Humanitarian Activities
37. The Parties shall ensure that humanitarian assistance reaches those in need and shall facilitate the work of the United Nations and other humanitarian agencies.

Page 7, (VI) Humanitarian Activities
38. The Parties shall make a joint appeal for assistance for return and rehabilitation of people displaced or otherwise affected by the conflict, including assistance to those who have lost livelihoods, income or assets.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights	No specific mention.
Pastoralist/ nomadism rights	Page 5, (IV) Security Arrangements 26. A special unit of the Abyei Police Service shall deal with the particular issues arising from nomadic migration including accompanying nomads within the Abyei Area on their annual migrations. Page 7, (VII) Pastoralist Migration 39. Consistent with the Abyei Protocol, pastoral nomads shall enjoy rights of migration and access to pasture and water in accordance with traditional migration routes in the Abyei area.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	Page 7, (VII) Pastoralist Migration 39. Consistent with the Abyei Protocol, pastoral nomads shall enjoy rights of migration and access to pasture and water in accordance with traditional migration routes in the Abyei area.

Security sector

Security Page 2, Introduction

Guarantees 1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.

Page 3, (I) Abyei Area Administration

6. The Abyei Area Administration shall exercise those powers contained in the Abyei Protocol paragraph 2.5, with the exception of subparagraph 2.5.2, ("supervise and promote security and stability in the area") which shall be deleted, with the powers transferred to the Abyei Joint Oversight Committee (AJOC) see (II) below.

Page 3, (II) Abyei Joint Oversight Committee

12. The ISFA Force Commander shall attend the AJOC as a non-voting member when security matters are under discussion.

Page 4, (II) Abyei Joint Oversight Committee

14. The AJOC shall, in accordance with paragraph 6 of this Agreement, assume those powers allocated to the Abyei Executive Council in subparagraph 2.5.2. of the Abyei Protocol.

Page 4, (II) Abyei Joint Oversight Committee

17. The Executive Council shall submit a weekly report to the AJOC, giving an overall picture of the situation in the Abyei Area, including security-related matters.

Page 5, (IV) Security Arrangements

20. With the exception of ISFA, the Abyei Area shall be demilitarized. Any SAF and SPLA forces shall redeploy out of the Area. Henceforth, all other forces, apart from the ISFA shall remain outside of the boundaries of Abyei Area, as defined by the Permanent Court of Arbitration.

Page 5, (IV) Security Arrangements

21. As soon as authorised by the United Nations, the ISFA shall deploy in the Abyei Area.

Page 5, (IV) Security Arrangements

22. A Joint Military Observer Committee (JMOC), consisting of an equal number of observers from the two Parties shall be stationed in Abyei. The Force Commander of ISFA shall chair the JMOC. The JMOC shall liaise with carrying out its functions.

Page 5, (IV) Security Arrangements

23. The military shall form Joint Military Observer Teams. The military observers shall be unarmed. They shall be protected by the ISFA.

Page 5, (IV) Security Arrangements

24. The JMOC will submit reports to the AJOC.

Page 6, (V) Interim Security Force for Abyei (ISFA)

27. The ISFA shall be established to consist of the following elements:

Ceasefire	No specific mention.
Police	<p>Page 5, (IV) Security Arrangements 25. An Abyei Police Service shall be established. The AJOC shall determine its size and composition.</p> <p>Page 5, (IV) Security Arrangements 26. A special unit of the Abyei Police Service shall deal with the particular issues arising from nomadic migration including accompanying nomads within the Abyei Area on their annual migrations.</p> <p>Page 6, (V) Interim Security Force for Abyei (ISFA) 27. The ISFA shall be established to undertake the following roles: [...] e. Support and capacity building to Abyei Police Service;</p>
Armed forces	<p>Page 2, Introduction 1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.</p> <p>Page 5, (IV) Security Arrangements 20. With the exception of ISFA, the Abyei Area shall be demilitarized. Any SAF and SPLA forces shall redeploy out of the Area. Henceforth, all other forces, apart from the ISFA shall remain outside of the boundaries of Abyei Area, as defined by the Permanent Court of Arbitration.</p>
DDR	<p>Security sector→DDR→Demilitarisation provisions Page 5, (IV) Security Arrangements 20. With the exception of ISFA, the Abyei Area shall be demilitarized. Any SAF and SPLA forces shall redeploy out of the Area. Henceforth, all other forces, apart from the ISFA shall remain outside of the boundaries of Abyei Area, as defined by the Permanent Court of Arbitration.</p>
Intelligence services	No specific mention.

Parastatal/ rebel and opposition group forces	<p>Page 6, (V) Interim Security Force for Abyei (ISFA) 27. The ISFA shall be established to undertake the following roles: [...] d. Protection of the borders of Abyei from incursions by unauthorised elements ~</p> <p>Page 2, Introduction 1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.</p> <p>Page 5, (IV) Security Arrangements 20. With the exception of ISFA, the Abyei Area shall be demilitarized. Any SAF and SPLA forces shall redeploy out of the Area. Henceforth, all other forces, apart from the ISFA shall remain outside of the boundaries of Abyei Area, as defined by the Permanent Court of Arbitration.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
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Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	Page 7, (VI) Humanitarian Activities 38. The Parties shall make a joint appeal for assistance for return and rehabilitation of people displace or otherwise affected by the conflict, including assistance to those who have lost livelihoods, income or assets.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	Witnessed by: Thabo Mvuyelwa Mbeki, African Union High Level Implementation Panel
Referendum for agreement	No specific mention.

International Page 2, Introduction

mission/
force/similar 1. This Agreement between the Government of Sudan (GoS) and the Sudan People's Liberation Movement (SPLM) (hereinafter, the Parties) provides for temporary administrative arrangements for Abyei Area and for the redeployment of Sudanese military forces (Sudan Armed Forces and Sudan People's Liberation Army) from Abyei Area, immediately consequent on the deployment of an Interim Security Force for Abyei (ISFA) composed of Ethiopian troops.

Page 5, (IV) Security Arrangements

21. As soon as authorised by the United Nations, the ISFA shall deploy in the Abyei Area.

Page 6, (V) Interim Security Force for Abyei (ISFA)

27. The ISFA shall be established to undertake the following roles:

- a. Monitoring and verification;
- b. Protection of monitoring teams;
- c. Security within Abyei area;
- d. Protection of the borders of Abyei from incursions by unauthorised elements
- e. Support and capacity building to Abyei Police Service;
- f. Facilitation and protection of humanitarian assistance;
- g. Protection of civilians under imminent threat.

Page 6, (V) Interim Security Force for Abyei (ISFA)

28. The Government of Sudan, the SPLM and the UN shall constitute a joint committee with the Government of Ethiopia to draft the mandate for ISFA, based upon the roles specified in paragraph 27 of this Agreement. The draft shall be submitted to the UN Security Council. The committee shall complete its work no later than 21st June 2011.

Page 6, (V) Interim Security Force for Abyei (ISFA)

29. The Government of Sudan and the SPLM will request the UN Security Council to approve the deployment and mandate of the ISFA, with the understanding that the mandate referred to in paragraph 27 of this Agreement shall not be changed without the agreement of the GoS, the SPLM and the Government of Ethiopia.

Page 6, (V) Interim Security Force for Abyei (ISFA)

30. The ISFA shall consist of one brigade (armoured) provided by the Ethiopian National Defense Force. The Force Commander shall be an Ethiopian officer of the rank of Brigadier General or above.

Page 6, (V) Interim Security Force for Abyei (ISFA)

31. The ISFA shall be deployed and financed by the UN on the basis of the above mandate.

Page 7, (V) Interim Security Force for Abyei (ISFA)

32. The ISFA shall work to implement this mandate in collaboration with the Parties, Abyei Area Administration and AJOC. It shall be led by a Force Commander who shall report to the UN.

Page 7, (V) Interim Security Force for Abyei (ISFA)

33. The ISFA Force Commander shall brief the AJOC regularly on the

Enforcement mechanism Page 2, Introduction
3. The Parties request the African Union and the United Nations to support this Agreement and its implementation.

Page 8, (IX) Effective Date
43. This Agreement shall come into force upon signature, and shall be implemented in accordance with the timelines indicated in Annex A herein.

Page 10, Annex A: Timeline of Activities
D-Day: United Nations Security Council authorisation
D+1: Deployment of Advance Party (Advon1) to Abyei
D+3: Completion of Rules of Engagement and Status of Force Agreements
D+5: Deployment Advon2
D+9: Deployment of main body
D+10-13: Relief in place (redeployment and handover of responsibility)

Related cases No specific mention.

Source Peacemaker.un.org,. 2015. 'UN Peacemaker'. <http://peacemaker.un.org>.
