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Country/ entity	Yemen
Region	Middle East and North Africa
Agreement name	The Peace and National Partnership Agreement
Date	21 Sep 2014
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Yemeni Civil Wars (1994) (2011 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Yemen peace process
Parties	Not signed, agreement mentions the following parties as having produced it: all Yemeni constituencies represented in the National Dialogue Conference. It is presumed to include President Abd Rabbo Mansour Hadi, representatives of Ansarallah and representatives of the Southern Movement.
Third parties	-
Description	This agreement sets forth a roadmap for the creation of a new, federal democratic Yemeni state, including an Annex on the cessation of hostilities and disarmament in specified regions.

Agreement document [YE 140921 PeaceNationalPartnershipAgreement.pdf](#)  | [Download PDF](#)

Agreement document (original language) [YE_140921_PeaceNationalPartnerAgreement_ar.pdf](#) | [Download PDF](#)

Groups

Children/ youth	Groups→Children/youth→Rhetorical Page 2, Article 2 ... The political advisers to the President of the Republic shall make recommendations to the President of the Republic and Prime Minister regarding the allocation of Cabinet seats to the political constituencies, ensuring representation of women and youth.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	Page 2, Article 2 ... The political advisers to the President of the Republic shall make recommendations to the President of the Republic and Prime Minister regarding the allocation of Cabinet seats to the political constituencies, ensuring representation of women and youth.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	Page 3, Article 3 ... The committee shall develop a detailed and comprehensive plan, which...shall aim to create an enabling environment whereby all Yemenis are able to maximize their full economic potential and provide a decent standard of living for their families.

State definition

Nature of state (general)	Page 1, Preamble Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for building a new, federal democratic Yemeni state based on the rule of law, equal citizenship, human rights and good governance; resolved to the unity, sovereignty, independence and territorial integrity of Yemen; Page 1, Article 1 In establishing the new government, the principles of competence, integrity and national partnership shall be upheld, and broad participation of political constituencies shall be ensured. Page 4, Article 6 ... A government operating under the principle of national partnership shall respect the high interests of Yemen in both domestic and foreign policies, and reflect the will of all of the people.
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State configuration Page 1, Preamble
Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for building a new, federal democratic Yemeni state...

Self determination No specific mention.

Referendum Page 4, Article 7
All constituencies shall participate in the preparations for the new biometric voter registry and the referendum on the constitution based on the new voter registry, and shall participate in the preparations and monitoring of elections according to the outcomes of the National Dialogue Conference.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)	<p>Governance→Political institutions (new or reformed)→General references Page 1, Article 1 The President of the Republic shall engage in inclusive and transparent consultations with all of the constituencies...The purpose of these consultations shall be to establish a competency-based government in a period not to exceed one (1) month.</p> <p>Page 1, Article 2 ... The President of the Republic shall issue a presidential decree charging the new Prime Minister to form a new government.</p> <p>Page 2, Article 2 ... Within fifteen (15) days following the signing of this Agreement, the President shall issue a decree expanding the Shura Council according to the recommendations of the National Dialogue Conference, and in a manner that ensures national partnership.</p> <p>Page 4, Article 11 The government shall designate a committee with Ansarallah to develop an expedited implementation matrix to execute the outcomes of the Sa'ada Working Group of the National Dialogue Conference. The Government shall designate a similar committee, in agreement with all constituencies, including the Peaceful Southern Movement, to develop an expedited implementation matrix to execute the outcomes of the Southern Issues Working Group of the National Dialogue Conference.</p> <p>Page 5, Article 16 The Parties commit...to continue negotiations through a joint committee established with the support of the United Nations. This joint committee shall be the appropriate forum to raise any concerns related to the interpretation and implementation of this Agreement.</p> <p>Page 5, Annex, Article 4 Regarding Amran, the new Prime Minister shall establish a joint committee, within five (5) days, mandated to normalise the situation, and to complete the organisation of the administrative, security and military authorities in a manner that achieves the establishment of state authority and that achieves security, stability and sustainable development.</p>
Elections	<p>Page 4, Article 6 All constituencies shall participate in the preparations for the new biometric voter registry and the referendum on the constitution based on the new voter registry, and shall participate in the preparations and monitoring of elections according to the outcomes of the National Dialogue Conference.</p>

Electoral
commission No specific mention.

Political
parties
reform No specific mention.

Civil society Page 6, Article 7
The Parties commit to facilitate safe and unhindered access for humanitarian actors to reach people in need of humanitarian assistance. The Parties also commit to ensure the safety of civilians, including those receiving assistance, as well as the need to ensure the security of humanitarian personnel and United Nations and its associated personnel.

Traditional/
religious
leaders No specific mention.

Public administration ... Page 3, Article 3

the committee shall examine all economic and financial issues, to primarily include the following issues:

...

(e) eliminating ghost workers and double dippers in all state civil, military and security institutions, and any new recruitments in state civil institutions shall be done through the Ministry of Civil Service without prejudice to exceptional remedies agreed to in the National Dialogue Conference outcomes;

...

The committee shall also make recommendations to the Ministry of Civil Service on reform of salary scales with a view to alleviating the burden on low-income Yemenis.

Page 3, Article 4

The new government shall undertake the following:

...

(b) increase civil service, military and security sector salaries, and expedite the process for eliminating ghost workers and double dippers by making all payments through bank or post office transfers;

Page 5, Annex, Article 4

...

The local officials in Amran shall fully carry out their responsibilities.

...

The joint committee shall provide all necessary support and assistance to the local officials so that they may fully carry out their responsibilities, and shall ensure the principle of national partnership.

Constitution Governance→Constitution→Constitutional reform/making

Page 4, Article 7

The President of the Republic shall work closely with all constituencies in order to develop a consensus on a new constitution, through the mechanisms of the Constitution Drafting Commission and the National Body.

Page 4, Article 10

The National Body, through its oversight of the Constitution Drafting Commission, shall, among other things, address the structure of the state in a manner that adheres to the outcomes of the National Dialogue Conference.

Power sharing

Political power sharing	<p>Power sharing→Political power sharing→General State level Page 1, Article 1</p> <p>...</p> <p>Through this consultation process, constituencies shall be meaningfully engaged, and they shall be represented in the executive bodies at the central and governorate levels to ensure efficiency and national partnership.</p> <p>Page 1, Article 2</p> <p>...</p> <p>the President of the Republic shall appoint political advisers from Ansarallah and the Southern Peaceful Movement.</p> <p>Page 4, Article 6</p> <p>The President of the Republic shall exercise his constitutional authorities to ensure fair representation of all constituencies in executive bodies at the central and governorate levels, as well as in oversight bodies, to ensure national partnership, competence, integrity and efficiency.</p>
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	<p>Page 1, Preamble</p> <p>Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for building a new, federal democratic Yemeni state based on the rule of law, equal citizenship, human rights and good governance;</p> <p>Page 1, Article 2</p> <p>...</p> <p>The political advisers to the President of the Republic shall develop criteria for candidates for posts in the new government. These criteria shall include: integrity, competency, requisite expertise in a field relevant to the ministerial portfolio, commitment to the protection of human rights and the rule of law, and impartiality in the conduct of state affairs.</p> <p>Page 6, Annex, Article 7</p> <p>...</p> <p>The Parties also commit to ensure the safety of civilians, including those receiving assistance, as well as the need to ensure the security of humanitarian personnel and United Nations and its associated personnel.</p>
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	Rights related issues→Citizenship→Citizens, specific rights Page 1, Preamble Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for building a new, federal democratic Yemeni state based on the rule of law, equal citizenship, human rights and good governance;
Democracy	Page 1, Preamble Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for building a new, federal democratic Yemeni state...committed to stabilizing the country and realizing a bright promising democratic future...
Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Media roles Page 4, Article 14 The political, public and media escalation shall end, and manifestations of the threat or use of force shall cease. This includes obliging State media and urging the private and partisan media to stop their inflammatory campaigns of a sectarian and regional nature.
Mobility/ access	Page 6, Article 7 The Parties commit to facilitate safe and unhindered access for humanitarian actors to reach people in need of humanitarian assistance.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions

No specific mention.

Justice sector reform

Criminal justice and emergency law

No specific mention.

State of emergency provisions

No specific mention.

Judiciary and courts

Page 4, Article 6
...
Fair participation in judicial bodies shall be ensured according to the outcomes of the National Dialogue Conference.

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, Preamble
Pursuant to the outcomes of the Comprehensive National Dialogue Conference, which have been agreed upon by all Yemeni constituencies and which laid the foundations for... economic, financial and administrative reforms, and to achieving economic welfare;

Page 2, Article 3

...

the new government shall establish an economic committee of qualified experts and economists drawn from various political constituencies and relevant government ministries with expertise in the field of financial and economic regulation and management.

...

The committee shall study the economic and fiscal situation in Yemen by reviewing the state budget and spending, and shall make recommendations on how the savings will be used to benefit people living in poverty and previously marginalised areas.

Page 3, Article 3

...

the committee shall examine all economic and financial issues, to primarily include the following issues:

...

(j) social protection programmes.

Page 3, Article 4

The new government shall undertake the following:

(a) increase the Social Welfare Fund payments by 50 per cent and deliver the payments to the beneficiaries immediately, while reviewing beneficiary eligibility criteria to ensure that those who are ineligible are eliminated and those who are eligible are enrolled;

Page 3, Article 4

The new government shall undertake the following:

...

(c) increase the budget for the next fiscal year for education and health, which shall be targeted toward people living in poverty and in marginalised areas.

Page 5, Annex, Article 4

Regarding Amran, the new Prime Minister shall establish a joint committee...to complete the organisation of the administrative, security and military authorities in a manner that achieves...sustainable development.

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

Page 6, Annex, Article 7

The Parties commit to facilitate safe and unhindered access for humanitarian actors to reach people in need of humanitarian assistance.

National economic plan Page 2, Article 3
...
The committee shall prepare an overall economic reform programme that is time-bound, specific and clear, and that is primarily aimed at eradicating corruption in all sectors, addressing the imbalance in the public budget and rationalising expenditures.
...
The committee shall develop a detailed and comprehensive plan, which will include a package of measures to address the financial and economic crisis now facing Yemen in a way that protects and promotes the rights and livelihoods of all Yemenis, particularly the vulnerable and those living in poverty. The plan shall aim to create an enabling environment whereby all Yemenis are able to maximize their full economic potential and provide a decent standard of living for their families.

Natural resources Page 2, Article 3
The committee shall...shall propose solutions regarding the required comprehensive reforms for the oil and electricity sectors...
...
A new decision shall be issued immediately providing for a new price of 20 liters of petrol and diesel at 3000 YR. The abovementioned economic committee shall reconsider this within three (3) months, based on the liberalization of the import and distribution of oil and the reform of the electricity sector, which will lead to real price reform based on a scientific and economic assessment, and meet the aspirations of the people.

Page 3, Article 3
...
the committee shall examine all economic and financial issues, to primarily include the following issues:
...
(g) alleviating the burden on the citizens from fuel subsidy reform;

International funds No specific mention.

Business Page 3, Article 3
...
the committee shall examine all economic and financial issues, to primarily include the following issues:
(a) opening up competition and export/import for the private sector;
(b) the price of basic commodities;
...
(h) infrastructure investment;

Taxation	<p>Socio-economic reconstruction→Taxation→Reform of taxation Page 3, Article 3</p> <p>...</p> <p>the committee shall examine all economic and financial issues, to primarily include the following issues:</p> <p>...</p> <p>(c) ensuring tax and customs revenue collection, and tax and customs reform; (d) collecting revenue owed to all statement institutions, including for taxes, customs or utilities, amongst others, from everyone, focusing on the key land holders;</p>
Banks	No specific mention.

Land, property and environment

Land reform/ rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	<p>Page 2, Article 3</p> <p>...</p> <p>In developing this plan, the committee shall examine all economic and financial issues, to primarily include the following issues:</p> <p>...</p> <p>(f) applying the biometric (fingerprint) system in all state, civil, military and security institutions;</p> <p>Page 4, Article 12</p> <p>The outcomes of the Working Group on Building the Foundations for the Security and Military Institutions of the National Dialogue Conference shall be strictly implemented according to an agreed-upon timeline, with monitoring and follow-up by the National Body.</p> <p>Page 4, Article 13</p> <p>The military and security situation in and the issues related to Amran, Al Jawf, Mareb, Sana'a and any other governorate shall be dealt with in the Annex.</p> <p>Page 5, Annex, Article 4</p> <p>Regarding Amran, the new Prime Minister shall establish a joint committee, within five (5) days, mandated to normalise the situation, and to complete the organisation of the administrative, security and military authorities in a manner that achieves the establishment of state authority and that achieves security, stability and sustainable development.</p> <p>Page 5, Article 5</p> <p>...</p> <p>The new government shall be responsible for the organisation of the administrative, security and military authorities in Al Jawf and Mareb, in a manner that achieves the security, stability and national partnership. The state military and security forces shall carry out their functions in ensuring security and stability in the two governorates.</p>
Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision</p> <p>Page 5, Annex, Article 1</p> <p>...</p> <p>All hostilities being conducted by all sides inside the capital, Sana'a, and its surroundings shall cease.</p> <p>Page 6, Annex, Article 5 and Article 6, make substantial provision for an immediate ceasefire, but the duration is unclear.</p>
Police	<p>No specific mention.</p>

Armed
forces

Page 3, Article 4

The new government shall undertake the following:

...

(b) increase civil service, military and security sector salaries...

Page 5, Annex, Article 4

...

The state military and security forces shall carry out their functions in ensuring security and stability in the governorate.

Page 6, Annex, Article 5

...

The new government shall be responsible for the organisation of the administrative, security and military authorities in Al Jawf and Mareb, in a manner that achieves the security, stability and national partnership. The state military and security forces shall carry out their functions in ensuring security and stability in the two governorates.

Page 6, Annex, Article 10

The State shall commit to abolish any punitive administrative, financial or other measures on military personnel and civilians in the context of their participation in peaceful demonstrations, and their support, by peaceful means, of legitimate, popular demands.

DDR	<p>Security sector→DDR→Demilitarisation provisions Page 4, Article 15</p> <p>...</p> <p>the camps in the vicinity of high security facilities, including Hezyaz, Al Sabaha and the airport, shall be dismantled and removed. With the start of the formation of the new government, the camps established around the capital, Sana'a, as well as camps within the city limits, shall be dismantled and removed. Unofficial checkpoints in and around Sana'a shall also be dismantled.</p> <p>Page 5, Annex, Article 3</p> <p>With the technical support of the United Nations, an agreement shall be reached on a mechanism for the implementation of the recommendations of the National Dialogue Conference relating to the “disarmament and recovery of State-owned heavy and medium weapons from all parties, groups and individuals that were plundered or seized nationwide, within a specific time frame and simultaneously.”</p> <p>Page 6, Annex, Article 4</p> <p>...</p> <p>The joint committee shall be primarily responsible for the supervision and the implementation of this Agreement, including the withdrawal of all armed groups coming from outside Amran.</p> <p>Page 6, Annex, Article 9</p> <p>Normalisation in areas where camps were established after their removal. The establishment of military positions shall be prevented on the land vacated by the camps.</p>
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	<p>Page 6, Annex, Article 5</p> <p>...</p> <p>All armed groups coming from outside Al Jawf and Mareb shall withdraw, while simultaneously the administrative, security and military authorities are restructured.</p>
Withdrawal of foreign forces	No specific mention.

Corruption Page 2, Article 3
The committee shall prepare an overall economic reform programme that is time-bound, specific and clear, and that is primarily aimed at eradicating corruption in all sectors, addressing the imbalance in the public budget and rationalising expenditures. The committee shall identify and report on the deficiencies caused by pervasive corruption and lack of adequate oversight...

Page 3, Article 3

...

the committee shall examine all economic and financial issues, to primarily include the following issues:

...

(e) eliminating ghost workers and double dippers in all state civil, military and security institutions, and any new recruitments in state civil institutions shall be done through the Ministry of Civil Service without prejudice to exceptional remedies agreed to in the National Dialogue Conference outcomes;

...

(i) financial and administrative corruption;

...

The committee shall include in its plan a proposal to activate the monitoring and audit bodies, notably the Central Organization of Control and Audit and the Anti-Corruption Authority, and to make their annual reports accessible to the public.

Page 3, Article 5

The new government shall commit to the full implementation of the outcomes of the National Dialogue Conference relevant to countering corruption and shall provide the necessary resources in this regard.

Crime/
organised
crime No specific mention.

Drugs No specific mention.

Terrorism Page 6, Annex, Article 8
The State shall undertake to protect the citizens in Al Beidha from Al Qaeda in the Arabian Peninsula (AQAP), and shall stand by them in facing the dangers posed by AQAP and terrorism.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 6, Annex, Article 10 The State shall commit to abolish any punitive administrative, financial or other measures on military personnel and civilians in the context of their participation in peaceful demonstrations, and their support, by peaceful means, of legitimate, popular demands.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 1, Preamble ... the Parties, in the interest of national unity and building and promoting peace, commit to the following...

Implementation

UN signatory	No specific mention.
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Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 5, Article 17
The Parties request the Special Adviser to the Secretary-General on Yemen to continue United Nations support for the implementation of the measures agreed upon in this Agreement. In this regard, the Parties request the Special Adviser to continue to monitor any violations.

Page 5, Annex, Article 3: With the technical support of the United Nations, an agreement shall be reached on a mechanism for the implementation of the recommendations of the National Dialogue Conference relating to the “disarmament and recovery of State-owned heavy and medium weapons from all parties, groups and individuals that were plundered or seized nationwide, within a specific time frame and simultaneously.”

Related cases No specific mention.

Source UN Peacemaker
<http://peacemaker.un.org/>
<http://peacemaker.un.org/yemen-national-partnership-2014>
