

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

<b>Country/ entity</b>	Comoros Anjouan
<b>Region</b>	Africa (excl MENA) Africa (excl MENA)
<b>Agreement name</b>	Accord pour la gestion de la période intérimaire
<b>Date</b>	16 Jun 2010
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Anjouan Crisis (1997 - 2008) )
<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Comoros-Anjouan islands peace process
<b>Parties</b>	Pour la Communauté internationale Amb. Francisco Madeira Envoyé special du Président de la Commission de l'Union Africaine  Pour Ngazidja S.E.M. Mohamed Abdoulwahabi Gouverneur de l'île  Pour Anjouan S.E.M. Moussa Toybou Gouverneur de l'île  Pour Mohéli S.E.M. Mohamed Ali Saïd Gouverneur de l'île
<b>Third parties</b>	Pour la Communauté internationale Amb. Francisco Madeira Envoyé special du Président de la Commission de l'Union Africaine
<b>Description</b>	This short agreement defines the modalities and timetable for the election of the President of the Union of Comoros and the Governors of the autonomous islands.

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**Agreement document** [KM\\_100616\\_Accord pour la gestion de la periode interimaire\\_tr.pdf](#)  | [Download PDF](#)

**Agreement document (original language)** [KM\\_100616\\_Accord pour la gestion de la periode interimaire.pdf](#) | [Download PDF](#)

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## Groups

Children/  
youth No specific mention.

Disabled  
persons No specific mention.

Elderly/age No specific mention.

Migrant  
workers No specific mention.

Racial/  
ethnic/  
national  
group No specific mention.

Religious  
groups No specific mention.

Indigenous  
people No specific mention.

Other  
groups No specific mention.

Refugees/  
displaced  
persons No specific mention.

Social class No specific mention.

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## Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

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## State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.

Cross-  
border  
provision

No specific mention.

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## Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 3, II. Mechanisms for implementation and guarantees:

II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:

II.I.I To ensure inclusive and transparent management of the interim phase, the appointment by each island chief executive of a qualified person to participate in the Government, in a mission and/or function to be determined by the President of the Union;

II.I.II Nomination of a person appointed by Mohéli as Minister of State in charge of elections;

II.II A law to be drafted to revise the Electoral Code based on the timetable presented in the annex;

II.III A law to be drafted on indemnities, privileges and protocols which will apply to Presidents of the Union, the Constitutional Court, the Union Assembly and Governors of the autonomous islands when their mandates expire;

II.IV The establishment of a new Independent National Electoral Commission (Commission Electorale Nationale Indépendante, CENI) with all the means necessary to organise elections according to the timetable determined in this dialogue;

II.V The establishment of a monitoring committee, made up of two (2) representatives of the Union, two (2) representatives per autonomous island, and of members of the international community coordinated by the African Union, in order to monitor, supervise and ensure the effective implementation of all decisions arising from the dialogue and strict adherence to the timetable. The committee will also be tasked with tracking and monitoring activities related to the transfer of services;

II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.

[See Page 4-6 for Table detailing: MANAGEMENT OF THE INTERIM PHASE  
TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNION  
AND GOVERNORS OF THE ISLANDS]

## Elections

Page 2, I. Dates of elections and investitures:

I.I In accordance with the timetable set out in the annex which forms an integral part of this Agreement, the primary elections in Mohéli for the President of the Union of Comoros and the first round of the election for the Governors of the autonomous islands, will take place on November 7, 2010;

I.II The election of the President of the Union of the Comoros and the second round of the election for the Governors of the autonomous islands will take place on December 26, throughout the national territory;

I.II The investiture of the Governors of the islands will take place three (3) days before that of the President of the Union, given that their mandates will start from the day of investiture of the President of the Union;

I.IV The investiture of the new President of the Union of the Comoros will take place in the Palace of Beit-Slam in Moroni. It will be subject to an agreement between the outgoing President and the new elected President and will take place on a date between the official announcement of the final results of the general elections and May 26, 2011.

Page 3, II. Mechanisms for implementation and guarantees:

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Electoral commission Page 3, II. Mechanisms for implementation and guarantees:  
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Page 3:

...  
We express our satisfaction with and appreciation of the engagement of our partners in the international community, for their commitment to working to ensure the financing of the elections, and to provide the technical assistance necessary to revise the electoral code and operationalise CENI.

Political parties reform No specific mention.

Civil society [See Page 4-6 for Table Referencing to Civil Society involvement in the MANAGEMENT OF THE INTERIM PHASE TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNIION AND GOVERNORS OF THE ISLANDS]

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Page 2, Untitled Preamble:

...

- Mindful of the need to work in harmony to implement the constitutional reforms following the referendum of May 17, 2009;

Page 3, II. Mechanisms for implementation and guarantees:

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## Power sharing

Political  
power  
sharing

Power sharing→Political power sharing→Executive coalition  
State level  
Page 3,

### II. Mechanisms for implementation and guarantees:

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Power sharing→Political power sharing→Other  
State level

II.V The establishment of a monitoring committee, made up of two (2) representatives of the Union, two (2) representatives per autonomous island, and of members of the international community coordinated by the African Union, in order to monitor, supervise and ensure the effective implementation of all decisions arising from the dialogue and strict adherence to the timetable. The committee will also be tasked with tracking and monitoring activities related to the transfer of services;

Territorial power sharing      Power sharing→Territorial power sharing→Federal or similar sub-divided government

Page 2, I. Dates of elections and investitures:

I.I In accordance with the timetable set out in the annex which forms an integral part of this Agreement, the primary elections in Mohéli for the President of the Union of Comoros and the first round of the election for the Governors of the autonomous islands, will take place on November 7, 2010;

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I.IV The investiture of the new President of the Union of the Comoros will take place in the Palace of Beit-Slam in Moroni. It will be subject to an agreement between the outgoing President and the new elected President and will take place on a date between the official announcement of the final results of the general elections and May 26, 2011.

Page 3:

We ask, in the national interest, that the deputies of the Union and Advisors of the autonomous islands meet in Congress to validate the dates of the harmonised elections for the President of the Union and the Governors of the islands, foreseen in this Agreement, and that the Union Assembly adopts the draft laws specified in the timetable.

[See Page 4-6 for Table detailing: MANAGEMENT OF THE INTERIM PHASE TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNIION AND GOVERNORS OF THE ISLANDS]

Economic power sharing      No specific mention.

Military power sharing      No specific mention.

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## Human rights and equality

Human rights/RoL general      No specific mention.

Bill of rights/ similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	<p>Human rights and equality→Civil and political rights→Freedom of movement</p> <p>Page 3, II. Mechanisms for implementation and guarantees: II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>...</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p> <p>Human rights and equality→Civil and political rights→Thought, opinion, conscience and religion</p> <p>Page 3, II. Mechanisms for implementation and guarantees: II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>...</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p>
Socio- economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.

Media and communication	No specific mention.
Mobility/ access	<p>Page 3, II. Mechanisms for implementation and guarantees:</p> <p>II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>...</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p>
Protection measures	No specific mention.
Other	<p>Page 3, II. Mechanisms for implementation and guarantees:</p> <p>II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>...</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p>

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## Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

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## Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Page 3:  
...  
We express our satisfaction with and appreciation of the engagement of our partners in the international community, for their commitment to working to ensure the financing of the elections, and to provide the technical assistance necessary to revise the electoral code and operationalise CENI.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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## **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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## **Security sector**

Security  
Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces No specific mention.

Withdrawal  
of foreign  
forces No specific mention.

Corruption No specific mention.

Crime/  
organised  
crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

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## **Transitional justice**

Transitional  
justice  
general No specific mention.

Amnesty/  
pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation Page 2, Untitled Preamble:

- Encouraged by the will to spare no effort to promote and consolidate the process of national reconciliation, in order to tackle decisively the problems of socio-economic development in the Comoros;

- Conscious of the need to continue to work for greater stability and national unity;

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## Implementation

UN  
signatory No specific mention.

Other  
international  
signatory Pour la Communauté internationale  
Amb. Francisco Madeira  
Envoyé special du Président de la Commission de l'Union Africaine

Referendum  
for  
agreement No specific mention.



International mission/  
force/similar Page 2, Untitled Preamble:  
...  
- Following the peace missions to Comoros of the African Union  
Commissioner for Peace and Security, Ambassador Ramtane Lamamra, on  
April 8 and 10, and June 3 and 5, 2010;

Page 3, II. Mechanisms for implementation and guarantees:  
II.I In implementing judgement no 10-05/CC of May 8, 2010 of the  
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representatives of the Union, two (2) representatives per autonomous island,  
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implementation of all decisions arising from the dialogue and strict  
adherence to the timetable. The committee will also be tasked with tracking  
and monitoring activities related to the transfer of services;

Enforcement mechanism	<p>Page 3, II. Mechanisms for implementation and guarantees:</p> <p>II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>II.I.I To ensure inclusive and transparent management of the interim phase, the appointment by each island chief executive of a qualified person to participate in the Government, in a mission and/or function to be determined by the President of the Union;</p> <p>II.I.II Nomination of a person appointed by Mohéli as Minister of State in charge of elections;</p> <p>II.II A law to be drafted to revise the Electoral Code based on the timetable presented in the annex;</p> <p>II.III A law to be drafted on indemnities, privileges and protocols which will apply to Presidents of the Union, the Constitutional Court, the Union Assembly and Governors of the autonomous islands when their mandates expire;</p> <p>II.IV The establishment of a new Independent National Electoral Commission (Commission Electorale Nationale Indépendante, CENI) with all the means necessary to organise elections according to the timetable determined in this dialogue;</p> <p>II.V The establishment of a monitoring committee, made up of two (2) representatives of the Union, two (2) representatives per autonomous island, and of members of the international community coordinated by the African Union, in order to monitor, supervise and ensure the effective implementation of all decisions arising from the dialogue and strict adherence to the timetable. The committee will also be tasked with tracking and monitoring activities related to the transfer of services;</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p>
Related cases	No specific mention.
Source	<a href="http://peacemaker.un.org/">http://peacemaker.un.org/</a>

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