

<b>Country/entity</b>	Zimbabwe
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Memorandum of Understanding between the Zimbabwe African National Union (Patriotic Front) and the two Movement for the Democratic Change Formations
<b>Date</b>	21 Jul 2008
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict
	<b>Zimbabwean Post-electoral Political Crisis (2008)</b>
	<p>After removing the white minority-ruled 'Rhodesia' from the map and establishing the state of Zimbabwe in 1980, the Zimbabwe African National Union – Patriotic Front (ZANU-PF) took power. Its long-time leader, Robert Mugabe, acted as Prime Minister from 1980 to 1987, and then took over the Presidency. He centralised power and, throughout the 1990s, established an authoritarian state. After suffering a near defeat by the Movement for Democratic Change (MDC) in the 2008 elections, the ZANU-PF launched an intimidation campaign against the unarmed opposition, which led to numerous Human Rights violations, widespread torture and disappearances. Under strong international pressure Mugabe entered negotiations with the opposition, a Global Political Agreement was signed by him and the representatives of the two major wings of the MDC in September 2008.</p> <p>Close</p> <p>Zimbabwean Post-electoral Political Crisis (2008)</p>
<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Government
<b>Peace process</b>	Zimbabwe post-election process
<b>Parties</b>	<p>'The Parties' shall mean ZANU-PF, the two MDC formations led by Morgan Tsvangirai and by Arthur Mutambara respectively.</p> <p>Robert G. Mugabe - President, ZANU-PF; Morgan R. Tsvangirai - President, MDC; Arthur G. O. Mutambara - President, MDC</p>
<b>Third parties</b>	Thabo Mbeki - SADC Facilitator
<b>Description</b>	<p>The 'Memorandum of Understanding' is a short agreement stating commitment to enter dialogue, its agenda and principles. It includes 12 short sections: 1. Definitions, 2. Declaration of Commitment, 3. Representation, 4. Agenda, 5. Facilitation, 6. Time frames, 7. Venue, 8. Communication with the media, 9. Decisions by the Parties, 10. Interim measures, 11. The role of SADC and the AU, 12. Execution of the agreement.</p>

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<b>Agreement document</b>	<a href="#">ZW_080721_MoU-between-Zimbabwe-African-National-Union-and-MDC-Formations.pdf (opens in new tab)</a>   <a href="#">Download PDF</a>
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## Groups

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/national group</b>	Groups→Racial/ethnic/national group→Substantive Page 4, 10. Interim measures: 10.2 Hate speech The Parties shall refrain from using abusive language that may incite hostility, political intolerance and ethnic hatred or undermine each other.
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	Groups→Refugees/displaced persons→Substantive Page 4, 10. Interim measures: 10.1 Security of persons ... (d) The Parties agree that, in the interim, they will work together to ensure the safety of any displaced persons and their safe return home and that humanitarian and social welfare organisations are enabled to render such assistance as might be required.
<b>Social class</b>	No specific mention.

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## Gender

<b>Women, girls and gender</b>	No specific mention.
<b>Men and boys</b>	No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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**State definition**

**Nature of state (general)** Page 1, Preamble:  
We the Parties to this Memorandum of Understanding;  
...  
Acknowledging that we have an obligation of establishing a framework of working together in an inclusive government;

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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<b>Political institutions (new or reformed)</b>	<p>Governance→Political institutions (new or reformed)→General references</p> <p>Page 1, Preamble:</p> <p>We the Parties to this Memorandum of Understanding;</p> <p>...</p> <p>Acknowledging that we have an obligation of establishing a framework of working together in an inclusive government;</p> <p>Page 2-4, 4. Agenda:</p> <p>The Parties have agreed to the following Agenda:</p> <p>4.1. Objectives and Priorities of a new Government</p> <p>...</p> <p>(b) POLITICAL</p> <p>...</p> <p>(vi) State organs and institutions</p> <p>(vii) Legislative agenda priorities</p> <p>...</p> <p>4.2. Framework for a new Government</p> <p>...</p> <p>4.4. Global political agreement</p> <p>...</p>
	<p>9. Decisions by the Parties</p> <p>The Parties shall not, during the subsistence of the Dialogue, take any decisions or measures that have a bearing on the agenda of the Dialogue, save by consensus. Such decisions or measures include, but are not limited to the convening of Parliament or the formation of a new government.</p>
<b>Elections</b>	No specific mention.
<b>Electoral commission</b>	No specific mention.
<b>Political parties reform</b>	No specific mention.
<b>Civil society</b>	No specific mention.
<b>Traditional/religious leaders</b>	No specific mention.

**Public administration** No specific mention.

**Constitution** Governance→Constitution→Constitutional reform/making  
Page 2, 4. Agenda:  
The Parties have agreed to the following Agenda:  
4.1. Objectives and Priorities of a new Government  
...  
(b) POLITICAL  
(i) New Constitution  
...

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## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** Page 2-3, 4. Agenda:  
The Parties have agreed to the following Agenda:  
4.1. Objectives and Priorities of a new Government  
...  
(b) POLITICAL  
...  
(v) Rule of Law  
  
Page 4, 10. Interim measures:  
10.1 Security of persons  
...  
(b) The Parties are committed to ensuring that the law is applied fairly and justly to all persons irrespective of political affiliation.  
  
Page 4, 10. Interim measures:  
10.2 Hate speech  
The Parties shall refrain from using abusive language that may incite hostility, political intolerance and ethnic hatred or undermine each other.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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#### **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** Rights related issues→Media and communication→Media roles  
Page 2-3, 4. Agenda:  
The Parties have agreed to the following Agenda:  
...  
(d) Communication  
(i) Media  
(ii) External radio stations  
  
Page 4, 8. Communication with the media  
None of the Parties shall, during the Dialogue period, directly or indirectly communicate the substance of the discussion with the media. The parties shall refrain from negotiating through the media, whether through their representatives to the Dialogue or any of their Party officials.

**Mobility/access** No specific mention.

**Protection measures** No specific mention.

**Other** No specific mention.

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## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 2, 4. Agenda:  
The Parties have agreed to the following Agenda:  
4.1. Objectives and Priorities of a new Government  
(a) ECONOMIC  
(i) Restoration of economic stability and growth  
(ii) Sanctions  
(iii) Land question

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.



**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** Land, property and environment→Land reform/rights→Other land rights  
Page 2, 4. Agenda:  
The Parties have agreed to the following Agenda:  
4.1. Objectives and Priorities of a new Government  
(a) ECONOMIC  
...  
(iii) Land question

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

**Security  
Guarantees** Page 2-3, 4. Agenda:  
The Parties have agreed to the following Agenda:  
4.1. Objectives and Priorities of a new Government  
...  
(c) SECURITY  
(i) Security of persons and prevention of violence  
...

**Ceasefire** Security sector→Ceasefire→General commitments  
Page 4, 10. Interim measures:  
10.1 Security of persons  
(a) Each Party will issue a statement condemning the promotion and use of violence and call for peace in the country and shall take all measures necessary to ensure that the structures and institutions it controls are not engaged in the perpetration of violence.  
...  
(c) The Parties will take all necessary measures to eliminate all forms of political violence, including by non-state actors, and to ensure the security of persons and property.

**Police** No specific mention.

<b>Armed forces</b>	No specific mention.
<b>DDR</b>	No specific mention.
<b>Intelligence services</b>	No specific mention.
<b>Parastatal/rebel and opposition group forces</b>	No specific mention.
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	Page 1, Preamble: We the Parties to this Memorandum of Understanding; ... Determined to build a society free of violence, fear, intimidation, hate, patronage, corruption and founded on justice, fairness, openness, transparency, dignity and equality;
<b>Crime/organised crime</b>	No specific mention.
<b>Drugs</b>	No specific mention.
<b>Terrorism</b>	No specific mention.

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## **Transitional justice**

<b>Transitional justice general</b>	No specific mention.
<b>Amnesty/pardon</b>	No specific mention.
<b>Courts</b>	No specific mention.
<b>Mechanism</b>	No specific mention.
<b>Prisoner release</b>	No specific mention.
<b>Vetting</b>	No specific mention.
<b>Victims</b>	No specific mention.

<b>Missing persons</b>	No specific mention.
<b>Reparations</b>	No specific mention.
<b>Reconciliation</b>	<p>Page 2, 4. Agenda:  The Parties have agreed to the following Agenda:  4.1. Objectives and Priorities of a new Government  ...  (b) POLITICAL  (ii) Promotion of equality, national healing and cohesion, and unity</p>
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<b>Implementation</b>	
<b>UN signatory</b>	No specific mention.
<b>Other international signatory</b>	Thabo Mbeki SADC Facilitator (Southern African Development Community)
<b>Referendum for agreement</b>	No specific mention.
<b>International mission/force/similar</b>	No specific mention.
<b>Enforcement mechanism</b>	<p>Page 2-3, 4. Agenda:  The Parties have agreed to the following Agenda:  ...  4.3. Implementation mechanisms</p>
<b>Related cases</b>	No specific mention.
<b>Source</b>	<a href="http://peacemaker.un.org/">http://peacemaker.un.org/</a>

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