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Country/ entity	South Sudan Sudan Southern Kordofan - Blue Nile - Abyei
Region	Africa (excl MENA) Africa (excl MENA) Africa (excl MENA)
Agreement name	Framework Agreement between Government of the Sudan and Sudan People's Liberation Movement (North) (SPLM-North) on Political Partnership between the National Congress Party (NCP) and SPLM-N, and Political and Security Arrangements in Blue Nile and Southern Kordofan States
Date	28 Jun 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Sudan Conflicts (1955 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Kordofan - Blue Nile - Abyei process
Parties	Nafie Ali Nafie, Government of Sudan, National Congress Party; Malik Agar Eyre, Sudan People's Liberation Movement (North)
Third parties	Witnessed by: Thabo Mvuyelwa Mbeki, African Union High Level Implementation Panel
Description	An agreement that provides for a political partnership between the the SPLM and the GoS by establishing a Joint Political Committee to address relevant issues in Southern Kordofan and Blue Nile, as well as establishing a Joint Security Committee to address security issues. Both Committees are to be facilitated by AUHIP.

Agreement document [SD_110628_Framework Agmt btwn GoS and SPLM \(North\) on Blue Nile and Kordofan States.pdf](#)  [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
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Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	<p>Page 3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan</p> <p>3. The following principles shall guide the work of the Joint Political Committee:</p> <ul style="list-style-type: none"> a. A vision inspired and informed by a shared belief in a peaceful and prosperous future for all Sudanese people. b. A commitment to democratic governance based on accountability, equality, respect, rule of law and justice for all citizens of Sudan. c. Peaceful settlement of disputes through negotiation including direct negotiation. d. A commitment to balance development in all parts of Sudan with a special attention to Blue Nile, Southern Kordofan and other less developed areas. e. Governance shall be on the basis of inclusivity, partnership and accommodation of the political interests and perspectives of all Sudanese, recognizing their diversity and political, social and cultural rights of the communities. f. Negotiations shall be undertaken in the context of broader dialogue and political processes at the national level, recognizing the importance of cooperation between the Parties for stability, development, democracy and constitutional reform in Sudan. g. In pursuit of the above, the Parties shall work together towards an inclusive national process in the Republic of Sudan, aimed at constitutional reform. h. Acknowledging the contribution of the Machakos Protocol and the CPA to the realization of democratic principles, rule of law, and respect for diversity and human rights in Sudan, the Parties remain guided by these principles, enshrined in Chapter II of the CPA (Power Sharing, including inter alia article 1.6 regarding human rights and fundamental freedoms, article 1.7 on national reconciliation, and article 2.8 on languages), and Chapter III (Wealth Sharing) as well as Chapter V (Resolution of the Conflict in Southern Kordofan and Blue Nile States). The Parties shall seek to build upon these principles, which are enshrined in the Interim National Constitution. i. The Popular Consultations Process is a democratic right and mechanism to ascertain the views of the people of Southern Kordofan and Blue Nile and shall be completed and its outcomes fully implemented and fed into the constitutional reform.
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State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision Page 5, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan
6. The Parties agree to form a joint committee to discuss issues of national concern. This committee shall include the following in its agenda: [...] d. Working to establish good relations with the neighbours and the international community, with a special emphasis on South Sudan.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform	No specific mention.
Civil society	<p>Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan</p> <p>3. The following principles shall guide the work of the Joint Political Committee: [...]</p> <p>i. The Popular Consultations Process is a democratic right and mechanism to ascertain the views of the people of Southern Kordofan and Blue Nile and shall be completed and its outcomes fully implemented and fed into the constitutional reform.</p> <p>Page 4, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan</p> <p>5. The Parties commit to the following agenda and programme of work in the Joint Political Committee: [...]</p> <p>c. Without prejudice to the bilateral discussion between the two Parties on issues to be addressed through the process of popular consultation, the Popular Consultation process shall be extended beyond 9 July 2011 through an agreed amendment by the National Assembly.</p> <p>d. Development of appropriate arrangements or mechanisms to ensure that the goals of the Popular Consultation process as per the CPA are achieved.</p> <p>e. Development of mechanisms to ensure that those matters addressed in the political processes referred to above, that are both national/constitutional concern and of special concern to Blue Nile and Southern Kordofan, are implemented expeditiously and effectively at the national level.</p>
Traditional/religious leaders	No specific mention.
Public administration	<p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan</p> <p>9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...]</p> <p>e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p>

Constitution Governance→Constitution→Constitutional reform/making

Page 2, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

1. the Parties shall form a Joint Political Committee, which shall be facilitated by the AUHIP, to address all relevant issues related to Southern Kordofan and Blue Nile including those requiring attention to national constitutional questions.

Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

3. The following principles shall guide the work of the Joint Political Committee: [...]

f. Negotiations shall be undertaken in the context of broader dialogue and political processes at the national level, recognizing the importance of cooperation between the Parties for stability, development, democracy and constitutional reform in Sudan.

g. In pursuit of the above, the Parties shall work together towards an inclusive national process in the Republic of Sudan, aimed at constitutional reform.

h. Acknowledging the contribution of the Machakos Protocol and the CPA to the realization of democratic principles, rule of law, and respect for diversity and human rights in Sudan, the Parties remain guided by these principles, enshrined in Chapter II of the CPA (Power Sharing, including inter alia article 1.6 regarding human rights and fundamental freedoms, article 1.7 on national reconciliation, and article 2.8 on languages), and Chapter III (Wealth Sharing) as well as Chapter V (Resolution of the Conflict in Southern Kordofan and Blue Nile States). The Parties shall seek to build upon these principles, which are enshrined in the Interim National Constitution.

i. The Popular Consultations Process is a democratic right and mechanism to ascertain the views of the people of Southern Kordofan and Blue Nile and shall be completed and its outcomes fully implemented and fed into the constitutional reform.

Page 4, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

5. The Parties commit to the following agenda and programme of work in the Joint Political Committee: [...] e. Development of mechanisms to ensure that those matters addressed in the political processes referred to above, that are both national/constitutional concern and of special concern to Blue Nile and Southern Kordofan, are implemented expeditiously and effectively at the national level.

Page 5, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

6. The Parties agree to form a joint committee to discuss issues of national concern. This committee shall include the following in its agenda:

a. An inclusive constitutional review process, including mechanism, timeframe, and guiding principles based on citizenship, democracy and recognition of the diversity of Sudan.

[...] Preservation of relevant articles in CPA Chapter II and Interim National Constitution as the foundation of a new constitution.

Power sharing

Political
power
sharing

No specific mention.

Territorial
power
sharing

Power sharing→Territorial power sharing→Autonomous regions

Page 4, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

4. The Parties shall convene the Joint Political committee immediately. The issues of governance in Southern Kordofan shall be discussed and resolved amicably by the Joint Political Committee within thirty days.

Page 4, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

5. The Parties commit to the following agenda and programme of work in the Joint Political Committee: [...]

a. Implementation of the relevant/remaining provisions of the CPA Protocol for the Resolution of the Conflict in the Two States of Blue Nile and Southern Kordofan.

b. Establishment of political partnership and governance arrangements for Blue Nile and Southern Kordofan.

c. Without prejudice to the bilateral discussion between the two Parties on issues to be addressed through the process of popular consultation, the Popular Consultation process shall be extended beyond 9 July 2011 through an agreed amendment by the National Assembly.

d. Development of appropriate arrangements or mechanisms to ensure that the goals of the Popular Consultation process as per the CPA are achieved.

e. Development of mechanisms to ensure that those matters addressed in the political processes referred to above, that are both national/constitutional concern and of special concern to Blue Nile and Southern Kordofan, are implemented expeditiously and effectively at the national level.

f. Political partnership for an inclusive national political process in the Republic of Sudan.

g. Development of matrix and modalities for implementation of the agreed items.

Economic
power
sharing

No specific mention.

Military power sharing	<p>Power sharing→Military power sharing→Merger of forces</p> <p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan</p> <p>9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee:</p> <p>c. SPLA members from Southern Kordofan and Blue Nile are citizens of the Republic of the Sudan and their future lies in the Republic of Sudan.</p> <p>d. The Republic of Sudan will have one national army.</p> <p>e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p> <p>f. Any disarmament shall be done in accordance with agreed-upon plans and without resorting to force.</p>
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Human rights and equality

Human rights/RoL general	<p>Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan</p> <p>3. The following principles shall guide the work of the Joint Political Committee: [...]</p> <p>b. A commitment to democratic governance based on accountability, equality, respect, rule of law and justice for all citizens of Sudan.</p> <p>[...] e. Governance shall be on the basis of inclusivity, partnership and accommodation of the political interests and perspectives of all Sudanese, recognizing their diversity and political, social and cultural rights of the communities.</p> <p>[...] h. Acknowledging the contribution of the Machakos Protocol and the CPA to the realization of democratic principles, rule of law, and respect for diversity and human rights in Sudan, the Parties remain guided by these principles, enshrined in Chapter II of the CPA (Power Sharing, including inter alia article 1.6 regarding human rights and fundamental freedoms, article 1.7 on national reconciliation, and article 2.8 on languages), and Chapter III (Wealth Sharing) as well as Chapter V (Resolution of the Conflict in Southern Kordofan and Blue Nile States). The Parties shall seek to build upon these principles, which are enshrined in the Interim National Constitution.</p>
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.

Civil and political rights

Human rights and equality→Civil and political rights→Equality

Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

3. The following principles shall guide the work of the Joint Political Committee: [...]

b. A commitment to democratic governance based on accountability, equality, respect, rule of law and justice for all citizens of Sudan.

Human rights and equality→Civil and political rights→Freedom of association

Page 2, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

2. The Parties affirm the right of the SPLMN to continue as a legal political party in Sudan.

Human rights and equality→Civil and political rights→Vote and take part

Page 2, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

2. The Parties affirm the right of the SPLMN to continue as a legal political party in Sudan.

Socio-economic rights

No specific mention.

Rights related issues

Citizenship

Rights related issues→Citizenship→Citizen, general

Page 5, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

6. The Parties agree to form a joint committee to discuss issues of national concern. This committee shall include the following in its agenda:

a. An inclusive constitutional review process, including mechanism, timeframe, and guiding principles based on citizenship, democracy and recognition of the diversity of Sudan.

Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan

9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...]

c. SPLA members from Southern Kordofan and Blue Nile are citizens of the Republic of the Sudan and their future lies in the Republic of Sudan.

Democracy Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan
3. The following principles shall guide the work of the Joint Political Committee: [...]

b. A commitment to democratic governance based on accountability, equality, respect, rule of law and justice for all citizens of Sudan.

[...] h. Acknowledging the contribution of the Machakos Protocol and the CPA to the realization of democratic principles, rule of law, and respect for diversity and human rights in Sudan, the Parties remain guided by these principles, enshrined in Chapter II of the CPA (Power Sharing, including inter alia article 1.6 regarding human rights and fundamental freedoms, article 1.7 on national reconciliation, and article 2.8 on languages), and Chapter III (Wealth Sharing) as well as Chapter V (Resolution of the Conflict in Southern Kordofan and Blue Nile States). The Parties shall seek to build upon these principles, which are enshrined in the Interim National Constitution.

i. The Popular Consultations Process is a democratic right and mechanism to ascertain the views of the people of Southern Kordofan and Blue Nile and shall be completed and its outcomes fully implemented and fed into the constitutional reform.

Page 4, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

5. The Parties commit to the following agenda and programme of work in the Joint Political Committee: [...]

c. Without prejudice to the bilateral discussion between the two Parties on issues to be addressed through the process of popular consultation, the Popular Consultation process shall be extended beyond 9 July 2011 through an agreed amendment by the National Assembly.

d. Development of appropriate arrangements or mechanisms to ensure that the goals of the Popular Consultation process as per the CPA are achieved.

e. Development of mechanisms to ensure that those matters addressed in the political processes referred to above, that are both national/constitutional concern and of special concern to Blue Nile and Southern Kordofan, are implemented expeditiously and effectively at the national level.

Page 5, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

6. The Parties agree to form a joint committee to discuss issues of national concern. This committee shall include the following in its agenda:

a. An inclusive constitutional review process, including mechanism, timeframe, and guiding principles based on citizenship, democracy and recognition of the diversity of Sudan.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/ access	Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 11. The Parties commit to the following agenda and programme of work in the Joint Security Committee: [...] b. Humanitarian access in Southern Kordofan.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 2-3, Part I: Political Partnership between NCP and SPLMN and Political Arrangements in Blue Nile and Southern Kordofan

3. The following principles shall guide the work of the Joint Political Committee: [...]

d. A commitment to balance development in all parts of Sudan with a special attention to Blue Nile, Southern Kordofan and other less developed areas.

[...] f. Negotiations shall be undertaken in the context of broader dialogue and political processes at the national level, recognizing the importance of cooperation between the Parties for stability, development, democracy and constitutional reform in Sudan.

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan

11. The Parties commit to the following agenda and programme of work in the Joint Security Committee: [...]

b. Humanitarian access in Southern Kordofan.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Page 2, Untitled Preamble
Guarantees [...] have reached the following Framework Agreement, hereinafter "the Agreement", which shall complement their Agreement on Cessation of Hostilities in Southern Kordofan, and which will guide the Parties in their future negotiations and will pave the way for comprehensive security arrangements in the Two Areas, and for political arrangements in the Two Areas and the national level.

Page 5, Part II: Security Arrangement in Blue Nile and Southern Kordofan
8. The Parties shall immediately form a Joint Security Committee, facilitated by the AUHIP, to address all relevant security issues related to Blue Nile and Southern Kordofan. The Joint Security Committee shall meet immediately to agree an agenda and programme of work.

Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan
9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee:

- a. Respect for the sovereignty and territorial integrity of the Republic of the Sudan and the inviolability of its national borders.
- b. Securing sustainable peace and stability and ensuring the safety and security of communities of blue Nile and Southern Kordofan.
- c. SPLA members from Southern Kordofan and Blue Nile are citizens of the Republic of the Sudan and their future lies in the Republic of Sudan.
- d. The Republic of Sudan will have one national army.
- e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.
- f. Any disarmament shall be done in accordance with agreed-upon plans and without resorting to force.

Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan
10. The Joint Security Committee will work to agree both immediate and sustainable security arrangements for Southern Kordofan and Blue Nile that reflect the principled outlined in paragraph 9 above, including through supporting implementation of the Agreement on Cessation of Hostilities in Southern Kordofan.

Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan
11. The Parties commit to the following agenda and programme of work in the Joint Security Committee:

- a. Implementation modalities for the Cessation of Hostilities Agreement for Southern Kordofan including detailed timeline.
- b. Humanitarian access in Southern Kordofan.
- c. Implementation of agenda item 9d.

Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan
13. The Joint Security Committee will establish a Joint Command Mechanism in line with the AUHIP proposal 4 April 2011, for Southern Kordofan and Blue Nile which will be responsible for coordination, command, and dispute resolution.

Ceasefire	<p>Security sector→Ceasefire→General commitments</p> <p>Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 10. The Joint Security Committee will work to agree both immediate and sustainable security arrangements for Southern Kordofan and Blue Nile that reflect the principled outlined in paragraph 9 above, including through supporting implementation of the Agreement on Cessation of Hostilities in Southern Kordofan.</p> <p>Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 11. The Parties commit to the following agenda and programme of work in the Joint Security Committee: a. Implementation modalities for the Cessation of Hostilities Agreement for Southern Kordofan including detailed timeline.</p>
Police	<p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...] e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p>
Armed forces	<p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...] d. The Republic of Sudan will have one national army. e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p> <p>Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 11. The Parties commit to the following agenda and programme of work in the Joint Security Committee: [...] c. Implementation of agenda item 9d.</p>

DDR	<p>Security sector→DDR→DDR programmes</p> <p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...]</p> <p>d. The Republic of Sudan will have one national army.</p> <p>e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p> <p>f. Any disarmament shall be done in accordance with agreed-upon plans and without resorting to force.</p> <p>Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 11. The Parties commit to the following agenda and programme of work in the Joint Security Committee: [...]</p> <p>c. Implementation of agenda item 9d.</p>
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	<p>Page 5-6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 9. The Parties agree on the following principles, which shall be the basis for the work of the Joint Security Committee: [...]</p> <p>c. SPLA members from Southern Kordofan and Blue Nile are citizens of the Republic of the Sudan and their future lies in the Republic of Sudan. [...]</p> <p>e. The SPLA forces from Southern Kordofan and Blue Nile shall be integrated, over a time period and with modalities to be agreed, into the Sudan Armed Forces, other security institutions, and the civil service, or DDR.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory Witnessed by: Thabo Mvuyelwa Mbeki, African Union High Level Implementation Panel

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 6, Part II: Security Arrangement in Blue Nile and Southern Kordofan 12. The Parties mandate the AUHIP to be the Third Party with respect to the Two Areas. The Panel may, after consultation with the Parties, request any other body to assist in the implementation of this mandate.

Related cases No specific mention.

Source Peacemaker.un.org,. 2015. 'UN Peacemaker'. <http://peacemaker.un.org>.
