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Country/ entity	Sudan Darfur
Region	Africa (excl MENA) Africa (excl MENA)
Agreement name	Protocol on the Participation of JEM-Sudan at the different levels of Government and on the Integration of its Forces
Date	29 Mar 2013
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Sudan Conflicts (1955 -))
Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Darfur-Sudan peace process
Parties	For the Government of Sudan, Amb. Osman Mohamed Osman Dirar; For the Justice and Equality Movement-Sudan, Mr. Arko Sulaiman Dahyia, Vice President;
Third parties	-
Description	Short agreement detailing JEM's participation in the various levels of governance. Article 1 focuses on political power-sharing, Article 2 details military integration, and Article 3 discusses timing. Document also features an Annex, which offers an alternative plan for JEM military integration.

Agreement
document

[SD_130329_Protocol Participation JEM Sudan.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political
power
sharing

Power sharing→Political power sharing→General
State level
Sub-state level
Page 1, Preamble

Referring to paragraph 56 of Article 8 of the DDPD on the representation of movements at the various levels of Government;

Page 1, Article 1, Participation of JEM at Different Levels of Government

1. JEM shall submit nominations to the President of the Republic for appointments to the posts of one National Minister and one Minister of State at the central level of Government.

Page 2, Article 1, Participation of JEM at Different Levels of Government

2. JEM shall nominate a candidate for the Council of States of the National Legislature.

Summary: sub state level power sharing is provided for, see below.

Power sharing→Political power sharing→Executive coalition
State level
Sub-state level

Page 2, Article 1, Participation of JEM at Different Levels of Government

3. The DRA Chairperson, in consultation with JEM, shall submit the nominations of the Movement to the President of the Republic for appointment to the following posts at the DRA level in accordance with paragraph 67 to 70 of the DDPD;

i. one (1) Advisor to the DRA Chairperson;

ii. two (02) Ministers;

iii. one (01) Commission Chairperson;

iv. Chairmen of the Darfur Nomads and Herders Development Council and the Darfur Social Welfare Fund, appointed from a shortlist of JEM competent candidate. Once appointed, they become members of the DRA Executive Council;

v. ten (10) members of the DRA Council, one of whom shall be the First Vice-Chairperson of the Council in accordance with paragraph 71 of Article 10 of the DDPD;

Page 2, Article 1, Participation of JEM at Different Levels of Government

4. The DRA Chairperson, in consultation with JEM, shall appoint two Experts, one in a Ministry and one in a Commission.

Page 2, Article 1, Participation of JEM at Different Levels of Government

5. JEM shall, in accordance with paragraphs 82 and 83 of Article 12 of the DDPD, submit nominations to the Governors (Walis) of the Darfur States to fill the posts of five (05) ministers, one in each of the five Darfur States, two (02) of whom shall be Deputy Governors (Deputy Walis).

Power sharing→Political power sharing→Proportionality in legislature
State level
Sub-state level

Page 2, Article 1, Participation of JEM at Different Levels of Government

6. JEM shall submit nominations for the appointment of thirteen (13) members in the Darfur States' legislative councils.

Power sharing→Political power sharing→Other proportionality
State level

Territorial
power
sharing No specific mention.

Economic
power
sharing No specific mention.

Military
power
sharing

Power sharing→Military power sharing→Merger of forces

Page 1, Preamble

Referring to paragraph 1 of Article I of the aforementioned Agreement, which stipulates that the "Protocol on the Participation of the Justice and Equality Movement-Sudan at the Different Levels of Government and on the Integration of its Forces" constitutes an integral part of the Agreement;

Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration

8. JEM combatants shall be integrated in the Sudan Armed Forces and Sudan Police Forces in accordance with the integration provisions as stipulated under Article 74 of the DDPD.

Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration

9. The percentage of the verified and eligible combatants to be integrated in the Armed Forces and the Police Forces shall be determined by the Parties after the completion of the verification exercise.

Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration

11. The Parties reaffirm their commitment to the criteria for integration as stipulated in paragraphs 456 and 457 of the DDPD, including in particular the allowance made regarding minimum academic qualifications for the integration of officers.

Page 3, Article 3: Sequence and Timelines

12. The various phases of the Final Security Arrangements shall be implemented in accordance with the following sequence and timelines.

- i. Phase 1: preparations, including verification, shall commence 7 days after the signing of this protocol and shall be concluded within 30 days.
- ii. Phase 2: redeployment in assembly areas shall commence immediately after the completion of Phase 1 and shall be concluded within 30 days.
- iii. Phase 3: limited arms control in the assembly areas shall start immediately after the completion of Phase 2 and shall be concluded within 15 days.
- iv. Phase 4: the Integration Phase shall commence immediately after the completion of integration procedures of Phase 3, and shall be concluded within 30 days by sending the combatants to training sites.

Page 4, Article 3: Sequence and Timelines

13. The Chairperson of the CFC, in consultation with the Parties, may accelerate or delay the implementation of the phases in any specific sector, and implement the phases in a concurrent manner where possible.

Page 5, Annex

As an alternative, GOS offers the following integration plan for the consideration of JEM.

1. Two (2) JEM Battalions (BN) and two (02) companies (COYs) shall be integrated in the military with a total number of one thousand (1,000) eligible combatants, officers, and rank and file all inclusive;
2. Each BN shall be composed of four (04) infantry COYs, one of which form the headquarters COY;

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights No specific mention.

Pastoralist/ nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access

No specific mention.

Security sector

Security
Guarantees

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision
Page 1, Preamble
Recalling the "Ceasefire Agreement between the Government of Sudan and the Justice and Equality Movement-Sudan" signed on 10 February 2013 in Doha;

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iv. Phase 4: the Integration Phase shall commence immediately after the completion of integration procedures of Phase 3, and shall be concluded within 30 days by sending the combatants to training sites.

Page 4, Article 3: Sequence and Timelines
13. The Chairperson of the CFC, in consultation with the Parties, may accelerate or delay the implementation of the phases in any specific sector, and implement the phases in a concurrent manner where possible.

Police Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration
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Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration
9. The percentage of the verified and eligible combatants to be integrated in the Armed Forces and the Police Forces shall be determined by the Parties after the completion of the verification exercise.

Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration
10. Combatants who are not integrated in the Armed Forces or the Police Forces shall be socially integrated through the DDR programs. They shall also benefit from other social welfare programs as stipulated in the "Agreement between the Government of Sudan and the Justice and Equality Movement-Sudan on the basis of the Doha Document for Peace in Darfur."

Page 5, Annex
9. Three hundred (300) additional combatants shall be integrated in the Police Forces including one (01) Lieutenant Colonel, three (03) Majors, three (03) Captains and nine (09) Lieutenants;

Armed forces Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration
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DDR

Security sector→DDR→DDR programmes

Page 3, Annex

10. Combatants who are not integrated for reasons related to lack of qualification requirements or other reasons shall be considered for DDR programs.

Page 3, Article 2: Integration of JEM Combatants in the Armed Forces and Police Forces, and Social Integration

10. Combatants who are not integrated in the Armed Forces or the Police Forces shall be socially integrated through the DDR programs. They shall also benefit from other social welfare programs as stipulated in the "Agreement between the Government of Sudan and the Justice and Equality Movement-Sudan on the basis of the Doha Document for Peace in Darfur."

Intelligence services

No specific mention.

Parastatal/
rebel and
opposition
group
forces

Page 1, Preamble

Recalling the "Agreement between the Government of Sudan and the Justice and Equality Movement Sudan on the Basis of the Doha Document for Peace in Darfur" (DDPD) initialed on 24 March 2013;

Page 1, Preamble

Referring to paragraph 1 of Article I of the aforementioned Agreement, which stipulates that the "Protocol on the Participation of the Justice and Equality Movement-Sudan at the Different Levels of Government and on the Integration of its Forces" constitutes an integral part of the Agreement;

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Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, Preamble
Reaffirming their desire to building confidence and forge strong partnership to promote and consolidate peace in Darfur through timely implementation of the DDPD and all annexes thereof;

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source UN Peacemaker
<http://peacemaker.un.org/>
<http://peacemaker.un.org/sudan-protocol-participation-jems2013>
