

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

Country/ entity	South Sudan Sudan
Region	Africa (excl MENA) Africa (excl MENA)
Agreement name	Implementation Modalities for Security Arrangements agreed on 27 September 2012
Date	8 Mar 2013
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Interstate/intrastate conflict(s) ( Sudan Conflicts (1955 - ) )
Stage	Implementation/renegotiation
Conflict nature	Territory
Peace process	North - South Sudan secession process
Parties	H.E. 1st Lt. Gen (PSC) Eng. Abdul Raheem Mohammed Hussein, Minister of Defense, Government of Sudan; H.E. Gen. John Kuong Nyuon, Minister of Defense and Verteran Affairs, Government of South Sudan
Third parties	Witnessed by: H.E. Gen. Abdulsalami A. Abubakar, African Union High Level Implementation Panel for Sudan and South Sudan
Description	An agreement on the implementation matrix for security arrangements, including an implementation plan, a log of concerns and complaints to the JPSM Co-Chairs, which is to be an on-going mechanism for investigation, and a security matrix of implementation activities that have occurred or will occur.

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Agreement document	<a href="#">SD_130308 Implementation Modalities for Security Arrangements (agreed on 27 September 2012).pdf</a>   <a href="#">Download PDF</a>
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## Groups

Children/ youth	Groups→Children/youth→Other Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs 14/01/12 - GoRSS - SAF aerial bombardment, 3 women and 2 children killed - Refer to JBVMM for investigation.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.
Social class	No specific mention.

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## Gender

Women, girls and gender	Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs 14/01/12 - GoRSS - SAF aerial bombardment, 3 women and 2 children killed - Refer to JBVMM for investigation.
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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## **State definition**

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

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## Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	Page 9, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - Facilitating the entrance of foreigners to South Kordofan State through the RoSS, particularly journalists and organizations - Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

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## Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

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## **Human rights and equality**

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

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## **Rights related issues**

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication	<p>Rights related issues→Media and communication→Media logistics</p> <p>Page 9, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - Facilitating the entrance of foreigners to South Kordofan State through the RoSS, particularly journalists and organizations - Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place.</p> <p>Page 18, Security Matrix: Implementation Activities 1.3 Renewed commitment to cease hostile propaganda Timing: As per 1. Remarks: As per 1.</p>
Mobility/ access	<p>Page 8, Opening of 10 Border Crossing Corridors</p> <ol style="list-style-type: none"> <li>1. Immediate establishment of National Technical Border Corridor Committee in each country and prepare for joint technical committee in D-Day + 7 days.</li> <li>2. The Joint Technical Border Corridor Committee then meet and agree arrangements during the next JPSM meeting on 17 March 2013.</li> <li>3. Establishment of necessary office and foundations within D-Day + 70 days.</li> </ol> <p>Comment: The Joint Technical Border Corridor Committee is to sit with other Ministries and concerned organs to complete work on their report to the JPSM Co-Chairs prior to the end of March.</p> <p>Page 9, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - Facilitating the entrance of foreigners to South Kordofan State through the RoSS, particularly journalists and organizations - Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place.</p> <p>Page 10-11, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - Provision of South Sudanese armed forces in combat - Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place and make recommendations on how to tackle them.</p>
Protection measures	No specific mention.
Other	No specific mention.

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## Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions	No specific mention.
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## **Justice sector reform**

Criminal justice and emergency law	No specific mention.
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State of emergency provisions	No specific mention.
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Judiciary and courts	No specific mention.
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Prisons and detention	No specific mention.
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Traditional Laws	No specific mention.
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## **Socio-economic reconstruction**

Development or socio-economic reconstruction	No specific mention.
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National economic plan	No specific mention.
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Natural resources	No specific mention.
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International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

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### **Land, property and environment**

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access No specific mention.

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**Security sector**

Security Page 2, Decisions  
Guarantees Agenda Item 1: Introductory Remarks  
Background and Recommendation:  
-There was acceptance in principle of the additional JBVMM force requirements outlined by General Somoro Mohammed Younis in January 2013 (Chief of Staff Ethiopian Armed Force).  
-Kadugli was accepted as a suitable temporary JBVMM HQ before moving to final location in Abyei.  
-There was acceptance that there would be no move of the JBVMM HQ to Abyei until the Temporary Arrangements were implemented and accommodation provided by UN.  
-The Co-Chairs agreed on modalities for implementation of security arrangements and agreed to sign: The Decisions of JPSM; Enclosure 1: Implementation Plan; Enclosure 2: Concerns and Complaints V5; Enclosure 3: Security Matrix V7

Page 2, Decisions  
Agenda Item 2: Updated Implementation Plan  
Background and Recommendation: Report from Technical Committee: The JPSM adopted the Updated Implementation Plan of the Technical committee.  
Decisions included: agreement on additional force requirements for the JBVMM; locations for sector HQs and operationalization of the SDBZ. The revised Implementation Plan is attached in Enclosure 1.

Page 2, Decisions  
Agenda Item 3: Updated Timeline for Reporting Concerns and Complaints raised to the Co-Chairs  
Background and Recommendation: The Co-Chairs agreed to adopt the Complaint and Concerns Matrix V5 in Enclosure 2.

Page 4, UNISFA ROLL-OUT PLAN  
1. JBVMM Incremental Roll-Out Proposal in Two Phases:  
1.1 First phase: Build-up of Initial Operational Capability (IOC), with JBVMM HQ, 2 Sector HQs and 4 teams.  
1.2 Second phase: Build-up of Full Operational Capability (FOC).

Page 4, UNISFA ROLL-OUT PLAN  
2. Operationalization of Phase 1:  
2.2 Temporary JBVMM HQ will relocate to Kadugli from Assosa, Ethiopia.  
2.3 One Sector HQ will deploy in Kadugli with two teams responsible for Sectors 2&1.  
2.4 One sector HQ will deploy in Gok Machar with two teams responsible for the Sectors 3&4.

Page 4, UNISFA ROLL-OUT PLAN  
3. Operationalization of Phase 2:  
3.1 All sectors and teams will be operationalized with full strength in their respective sites.  
3.2. Four sector HQs and 10 Teams will be operational (the other sector HQs will be at Buram and Malakal during FOC).

Page 4, UNISFA ROLL-OUT PLAN  
4. Deployment and Employment of Teams and Team Sites:  
4.1 The number of team sites and teams in a Sector will change based on

Ceasefire No specific mention.

Police Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Forces crossed the border and attacked an RSS polic station, 2 policemen killed, 1 policeman captured and 9 AKM rifles looted - Refer to JBVMM for investigation.

Page 14, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF's PDF auxiliary police launched a ground attack - Request JBVMM investigation.

Armed  
forces

Page 11, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Anotov hovered over the two areas - JPSM Co-Chairs to discuss evidential requirements for such claims.

Page 11, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Antonov dropped military supplies to David YauYau militia - Recommend JPSM request additional data in order to determine veracity of concern/complaint.

Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - GoS reaffirmed their military support to South Sudan militias - Recommend JPSM form Committee (ad-hoc or standing sub-committee) to determine veracity of complaint (request evidence).

Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Forces crossed the border and attacked an RSS polic station, 2 policemen killed, 1 policeman captured and 9 AKM rifles looted - Refer to JBVMM for investigation.

Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF helicopter transported unknown numbers of troops to the area - Refer to JBVMM or Ad-hoc committee for investigation; JPSM requests additional data in order to determine veracity of concern/complaint.

Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF aerial bombardment, 3 women and 2 children killed - Refer to JBVMM for investigation.

Page 13, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - Antonov Aircraft hovered over SPLA controlled area - JPSM request exact location in order to determine appropriate mechanism.

Page 13, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Antonov carried out aerial bombardment, 6 civilians killed and 2 wounded - Refer to JBVMM for investigation.

Page 13, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - Governor Ahem Haroun met with Misseriya leaders and urged them to mobilize their community and assured them that SAF would arm them to resettle in Abyei - Refer to AJOC.

Page 13, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF reinforcement of forces instead of withdrawing to create the SDBZ as follows: Bamboo - 1 batallion, Teshwin - 2 coys, Muglad - 1 battalion -- Refer to JBVMM for investigation for areas within SDBZ

Page 14, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF and PDF assembled and mobilized a huge force that later attacked Kiir Adem - Refer to JBVMM in the framework of the verification of withdrawal of forces from SDBZ.

Page 14, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - Minister of Defense gave PDF an auxiliary force known as Abu Tera, money to buy horses and instructed them to attack SPLA positions

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/  
rebel and  
opposition  
group  
forces

Page 11, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF Antonov dropped military supplies to David YauYau militia - Recommend JPSM request additional data in order to determine veracity of concern/complaint.

Page 12, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - GoS reaffirmed their military support to South Sudan militias - Recommend JPSM form Committee (ad-hoc or standing sub-committee) to determine veracity of complaint (request evidence).

Page 14, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - Minister of Defense gave PDF an auxiliary force known as Abu Tera, money to buy horses and instructed them to attack SPLA positions along the common border - JPSM Co-Chairs to discuss evidence

Page 15, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - Armed Razelgat militias instigated by SAF attacked SPLA positions - Refer to Ad-hoc Committee for investigation

Page 15, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF backed militia groups left their base at Kilo 23 and moved to Umkarat, north of Kalkan in Mayom County. They moved with a 53 Toyota Landcruiser mounted with 12.7mm anti-aircraft guns - Refer to Ad-hoc Committee for Investigation.

Page 16, Concerns and Complaints Submitted to JPSM Co-Chairs  
14/01/12 - GoRSS - SAF backed forces of Magician Dak Kuoth attacked SPLA positions - On receipt of evidential detail it is recommended JPSM form Committee (an ad-hoc or standing committee with or without third party involvement to determine veracity of the concern/complaint.

Page 18, Security Matrix: Implementation Activities

1.2 Renewed commitment to cessation of harbouring or support to rebels.  
Timing: As per 1.

Remarks: As per 1. Further to this commitment both sides will have to verify that the Government of Sudan is not supporting any South Sudanese rebel forces, and that the Government of South Sudan it not supporting any Sudanese rebel forces.

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Page 10, Concerns and Complaints Submitted to JPSM Co-Chairs  
28/12/12 - GoS - Continuous visits by political and military leaders from the GoSS and rebel heads to training and assembly camps of armed insurgents within the territory of South Sudan - On receipt of evidential detail it is, recommended JPSM form Committee (an ad-hoc or standing sub-committee with or without third party involvement) to determine veracity of the concern/complaint.

Page 10, Concerns and Complaints Submitted to JPSM Co-Chairs  
28/12/12 - GoS - Hosting of key rebel leaders and facilitating their movement to and from the RoSS and neighboring countries - Recommended JPSM form Committee (an ad-hoc or standing sub-committee) to determine veracity of complaint (Request evidence).

Withdrawal of foreign forces	<p>Page 10-11, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - Provision of South Sudanese armed forces in combat - Request for the detailed locations and use JBVMM to launch an investigation where these crossings take place and make recommendations on how to tackle them.</p> <p>Page 11, Concerns and Complaints Submitted to JPSM Co-Chairs 28/12/12 - GoS - 9th and 10th Divisions continue to be integral parts of the SPLA. Sudanese nationals continue to work with the armed forces and other security organs in the Republic of South Sudan - On receipt of evidential detail it is recommended that the JPSM form a sub-committee or mechanism, including the exchange of information and documents, with or without a third party involvement, to determine veracity of the concern/complaint.</p> <p>Page 18, Security Matrix: Implementation Activities 1.2 Renewed commitment to cessation of harbouring or support to rebels. Timing: As per 1. Remarks: As per 1. Further to this commitment both sides will have to verify that the Government of Sudan is not supporting any South Sudanese rebel forces, and that the Government of South Sudan it not supporting any Sudanese rebel forces.</p>
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Corruption	No specific mention.
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Crime/ organised crime	No specific mention.
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Drugs	No specific mention.
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Terrorism	No specific mention.
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## **Transitional justice**

Transitional justice general	No specific mention.
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Amnesty/ pardon	No specific mention.
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Courts No specific mention.

Mechanism No specific mention.

Prisoner  
release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing  
persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

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## Implementation

UN  
signatory No signature- however agreement is attached to 'Letter dated 15 March 2013 from the Secretary-General addressed to the President of the Security Council', signed by UNSG.

Other  
international  
signatory Witnessed by: H.E. Gen. Abdulsalami A. Abubakar, African Union High Level Implementation Panel for Sudan and South Sudan

Referendum  
for  
agreement No specific mention.



International mission/  
force/similar Page 2, Decisions  
Agenda Item 1: Introductory Remarks  
Background and Recommendations:  
-There was acceptance in principle of the additional JBVMM force requirements outline by General Somoro Mohammed Younis in January 2013 (Chief of Staff Ethiopian Armed Forces)

Page 4, UNISFA ROLL-OUT PLAN

1. JBVMM Incremental Roll-Out Proposal in Two Phases:

1.1 First phase: Build-up of Initial Operational Capability (IOC), with JBVMM HQ, 2 Sector HWs and 4 teams.

1.2 Second phase: Build-up of Full Operational Capability (FOC).

Page 4, UNISFA ROLL-OUT PLAN

2. Operationalization of Phase 1:

2.2 Temporary JBVMM HQ will relocate to Kadugli from Assoss, Ethiopia.

2.3 One Sector HQ will deploy in Kadugli with two teams responsible for Sectors 2&1.

2.4 One sector HQ will deploy in Gok Machar with two teams responsible for the Sectors 3&4.

Page 4, UNISFA ROLL-OUT PLAN

3. Operationalization of Phase 2:

3.1 All sectors and teams will be operationalized with full strength in their respective sites.

3.2. Four sector HQs and 10 Teams will be operational (the other sector HQs will be at Buram and Malakal during FOC).

Page 4, UNISFA ROLL-OUT PLAN

4. Deployment and Employment of Teams and Team Sites:

4.1 The number of team sites and teams in a Sector will change based on current and future joint security assessments. JBVMM HQ can establish team sites within SDBZ with notifications to the JPSM and any establishment of new team sites outside the SDBZ will be with the consent of the two JPSM Co-Chairs. The total number of monitors authorized will be 90, as per JPSM decisions of 18 September 2011 and UNSC resolutions 2024, with an initial strength of 70, which will be built up as per progress of operationalization.

Page 5, UNISFA ROLL-OUT PLAN

6. Timeline

6.1 IOC: South Sudan has agreed to provide land within 16 days (from 10 March 2013) at Gok Machar, Sudan agreed for immediate use of land in Kadugli for the JBVMM HQ and Sector HQ. The JBVMM will operate immediately from Kadugli, within its capabilities. In Gok Machar, IOC will be operational within 30 days of provision of land.

6.2.1 FOC:

6.2.1 Provision of land within 30 days (from 10 March 2013) at Buram and Malakal

6.2.2 Force generation within 60 days

6.2.3 FOC operationalized within 90 days.

Page 5, UNISFA ROLL-OUT PLAN

7. The original D-Day Page 17 of 19  
Page 17 of 19  
The original D-Day Page 17 of 19  
Page 17 of 19  
The matrix has been review and the JPSM have set D-Day at 10 March 2013

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Peacemaker.un.org,. 2015. 'UN Peacemaker'. <http://peacemaker.un.org>.

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