


**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

<b>Country/ entity</b>	Philippines Mindanao
<b>Region</b>	Asia and Pacific Asia and Pacific
<b>Agreement name</b>	The Comprehensive Agreement on the Bangsamoro
<b>Date</b>	27 Mar 2014
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/ conflict level</b>	Intrastate/intrastate conflict ( Philippine Insurgencies (1968 - ) )
<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Philippines - Mindanao process
<b>Parties</b>	For the GPH: Miriam Coronel Ferrer, GPH Panel Chairperson, Senen C. Bacani, Panel Member, Yasmin Busran-Lao, Panel Member, Mehol K. Sadain, Panel Member, Zenonida Brosas, Panel Consultant; For the MILF: Mohagher Iqbal, MILF Panel Chairperson, Datu Michael Mastura, Panel Member, Maulana "Bobby" Alonto, Panel Member, Abhoud Syed Lingga, Panel Member, Abdulla Camlian, Panel Member
<b>Third parties</b>	Witnessed by: Tengku Dato' Ab Ghafar Tengku Mohamed, Malaysian Facilitator; Signed in the Presence of: Teresita Quintos-Deles, Presidential Adviser on the Peace Process, Al Haj Murad Ebrahim, Chair of MILF, Benigno Simeon Aquino III, President of the Republic of the Philippines, Dato' Sri Hj. Mohd Najib Bin Tun Hj. Abdul Razak, Prime Minister of Malaysia
<b>Description</b>	The Comprehensive Agreement on the Bangsamoro underlines the overall peace process between the GPH and the MILF. The Parties acknowledge the various roles of the international community and civil society that provided support throughout the process, list the integral agreements of the process, and provide principles of implementation that will be pursued for the agreements. Previous agreements (see 'Other agreements section) constitute integral parts of this Comprehensive Agreement but are coded as separate agreements.

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**Agreement document** [PH\\_140327\\_CAB.pdf](#)  | [Download PDF](#)

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## Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	<p>Groups→Indigenous people→Rhetorical Page 1, Untitled Introduction Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.</p> <p>Page 1, Untitled Introduction The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.</p>
Other groups	No specific mention.
Refugees/ displaced persons	No specific mention.

Social class No specific mention.

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## Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

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## State definition

Nature of state (general) Page 4, Principles of Implementation  
Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

State configuration No specific mention.

Self determination Page 1, Untitled Introduction  
Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession/ No specific mention.

Accession/ unification/ No specific mention.

Border delimitation/ No specific mention.

Cross-border provision/ No specific mention.

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## Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→Temporary new institutions  
Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement: 8. Annex on Transitional Arrangements and Modalities signed on 27 February 2013 in Kuala Lumpur, Malaysia

Page 3, Acknowledgement

The Parties express their gratitude to the very important role of: [...] They [The parties] also commend the Bangsamoro Transition Commission as they earnestly work towards completing the draft Bangsamoro Basic Law.

Page 4, Principles of Implementation

Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

Page 4, Principles of Implementation

The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro, are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsamoro Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.

Elections      No specific mention.

Electoral  
commission      No specific mention.

Political  
parties  
reform      No specific mention.

Civil society Page 3, Acknowledgement

The Parties express their gratitude to the very important role of:  
2. The International Contact group composed of [...] The International Contact Group composed of Japan, Saudi Arabia, Turkey, the United Kingdom, Center for Humanitarian Dialogue, Community of San'Egidio, Conciliation Resources, Muhammadiyah, and the Asia Foundation

Page 3, Acknowledgement

The Parties express their gratitude to the very important role of:  
3. Members of IMT, namely, Brunei, Indonesia, Japan, Libya, Norway and the European Union; and its Civilian Protection Component composed of the Mindanao Human Rights Action Center, Mindanao People's Caucus, Moslem Organization of Government Officials and Professionals, and Nonviolent Peaceforce

Page 3, Acknowledgement

The Parties express their gratitude to the very important role of:  
5. The Third Party Monitoring Team chaired by an eminent person from EU, with members from The Asia Foundation and the Turkish Humanitarian Relief Foundation, and two leaders of local civil society organizations

Page 3, Acknowledgement

The Parties express their gratitude to the very important role of:  
[...] The Parties also thank the international community and local and national civil society organizations for the steadfast support that they have extended to the peace process in their different capacities.

Page 4, Principles of Implementation

Both parties pledge to continue to conduct multisectoral dialogues and consultations, take into account the concerns of the stakeholders, generate broad-based support, and ensure wide participation in the various mechanisms and processes that shall be instituted.

Page 4, Principles of Implementation

Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

Traditional/  
religious  
leaders No specific mention.

Public  
administration No specific mention.

Constitution Governance→Constitution→Constitutional reform/making

Page 3, Acknowledgement

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Page 4, Principles of Implementation

The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro , are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsmoro Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.

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## Power sharing

Political  
power  
sharing

Power sharing→Political power sharing→General  
State level

Summary: Implements previous agreements, notably Annex on Power Sharing (23 December 2013).

Territorial  
power  
sharing

Power sharing→Territorial power sharing→Autonomous regions

Summary: The agreement incorporates earlier agreements which provide in detail for Autonomy for Bangsamoro, see below.

Page 1, Untitled Introduction

Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.

Page 1, Untitled Introduction

The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
6. GPH-MILF Decision Point on Principles as of April 2012 signed on 24 April 2012 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
7. Framework Agreement on the Bangsamoro initialed on 12 October 2012 in Kuala Lumpur, Malaysia and signed on 15 October 2012 in Manila, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
8. Annex on Transitional Arrangements and Modalities signed on 27 February 2013 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
10. Annex on Power Sharing signed on 8 December 2013 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
11. Annex on Normalization signed on 25 January 2014 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signed on 25 January 2014 in Kuala Lumpur, Malaysia

Page 2, The Agreements - [...] Supplementary to the CAB are the various agreements, guidelines, terms of reference, and joint statements duly signed and acknowledge by the Parties in the course of the negotiations between the two Parties beginning in 1997. The Parties commit to honor, respect, and implement all these past agreements and supplementary documents signed



Economic  
power  
sharing

Power sharing→Economic power sharing→Sharing of resources

Page 1, Untitled Introduction

The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signed on 25 January 2014 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

9. Annex on Revenue Generation and Wealth Sharing signed on 13 July 2013 in Kuala Lumpur, Malaysia

Military  
power  
sharing

No specific mention.

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## Human rights and equality

Human rights/RoL general  
Page 1, Untitled Introduction  
This Comprehensive Agreement is a product of the pursuit for a solution to the Bangsamoro Question with honor, justice, and dignity for all concerned. It ends the armed hostilities between the two Parties and provides for the negotiated political settlement of the Bangsamoro Question, thereby ending the armed conflict between the GPH and the MILF, and promoting peace and stability in this part of the world.

Page 1, Untitled Introduction  
The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Page 4, Principles of Implementation  
The Parties acknowledge the identity and legitimate grievances of the Bangsamoro. In the same vein, they affirm the commitment to mutually respect the right to one's identity and the parity of esteem of everyone in the political community.

Page 4, Principles of Implementation  
Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

Bill of rights/similar  
No specific mention.

Treaty incorporation  
No specific mention.

Civil and political rights	<p>Human rights and equality→Civil and political rights→Equality</p> <p>Page 1, Untitled Introduction</p> <p>The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.</p> <p>Human rights and equality→Civil and political rights→Thought, opinion, conscience and religion</p> <p>Page 4, Principles of Implementation</p> <p>The Parties acknowledge the identity and legitimate grievances of the Bangsamoro. In the same vein, they affirm the commitment to mutually respect the right to one's identity and the parity of esteem of everyone in the political community.</p>
Socio-economic rights	No specific mention.

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## Rights related issues

Citizenship	No specific mention.
Democracy	<p>Page 1, Untitled Introduction</p> <p>Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.</p> <p>Page 4, Principles of Implementation</p> <p>Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.</p>
Detention procedures	No specific mention.
Media and communication	No specific mention.

Mobility/  
access      No specific mention.

Protection  
measures      No specific mention.

Other      No specific mention.

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## **Rights institutions**

NHRI      No specific mention.

Regional or  
international  
human  
rights  
institutions      No specific mention.

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## **Justice sector reform**

Criminal  
justice and  
emergency  
law      No specific mention.

State of  
emergency  
provisions      No specific mention.

Judiciary  
and courts      No specific mention.

Prisons and  
detention      No specific mention.

Traditional  
Laws      No specific mention.

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## Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:</p> <p>12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signe don 25 January 2014 in Kuala Lumpur, Malaysia</p> <p>Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:</p> <p>9. Annex on Revenue Generation and Wealth Sharing signed on 13 July 2013 in Kuala Lumpur, Malaysia</p> <p>Page 4, Principles of Implementation</p> <p>The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro , are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsmoro Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.

Banks No specific mention.

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## Land, property and environment

Land reform/  
rights No specific mention.

Pastoralist/  
nomadism  
rights No specific mention.

Cultural  
heritage No specific mention.

Environment No specific mention.

Water or  
riparian  
rights or  
access Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation  
signe don 25 January 2014 in Kuala Lumpur, Malaysia

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## Security sector

Security Guarantees Page 1, Untitled Introduction  
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Page 3, Acknowledgement  
[...] They acknowledge the crucial role played by the two Parties' Coordinating Committees on Cessation of Hostilities and the Ad-Hoc Joint Action Group in preventing hostilities, supporting the efforts to keep the peace on the ground, and maintaining an environment conducive to continuing negotiations.

Ceasefire Security sector→Ceasefire→General commitments

Page 1, Untitled Introduction

This Comprehensive Agreement is a product of the pursuit for a solution to the Bangsamoro Question with honor, justice, and dignity for all concerned. It ends the armed hostilities between the two Parties and provides for the negotiated political settlement of the Bangsamoro Question, thereby ending the armed conflict between the GPH and the MILF, and promoting peace and stability in this part of the world.

Page 1, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement;  
1. Agreement for the General Cessation of Hostilities signed on 18 July 1997 in Cagayan de Oro City, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement  
2. General Framework on Intent between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front signed on 27 August 1998 in Sultan Kudarat, Maguindanao, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
3. Agreement on the General Framework on the Resumption of Peace Talks signed on 24 March 2001 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
4. Agreement on Peace between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front signed on 22 June 2001 in Tripoli, Libya

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
5. Declaration on Continuity for Peace Negotiations between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front signed on 3 June 2010 in Kuala Lumpur, Malaysia

Page 3, Acknowledgement

[...] They acknowledge the crucial role played by the two Parties' Coordinating Committees on Cessation of Hostilities and the Ad-Hoc Joint Action Group in preventing hostilities, supporting the efforts to keep the peace on the ground, and maintaining an environment conducive to continuing negotiations.

Police Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:  
11. Annex on Normalization signed 25 January 2014 in Kuala Lumpur, Malaysia

Page 3, Acknowledgement  
The Parties express their gratitude to the very important role of:  
6. The Independent Commission on Policing composed of international experts from Canada, Australia, Japan and local experts selected by the Parties.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/ rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/ organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.



## Transitional justice

Transitional justice general	Page 1, Untitled Introduction The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.
Amnesty/ pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

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## Implementation

UN signatory	No specific mention.
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Other international signatory      Witnessed by: Tengku Dato' Ab Ghafar Tengku Mohamed, Malaysain Facilitator;  
Signed in the Presence of: Dato' Sri Hj. Mohd Najib Bin Tun Hj. Abdul Razak, Prime Minister of Malaysia

Referendum for agreement      No specific mention.

International mission/force/similar      No specific mention.

Enforcement mechanism      No specific mention.

Related cases      No specific mention.

Source      UN Peacemaker  
<https://peacemaker.un.org/philippines-comprehensiveagreement2014>

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