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Country/ entity	Uganda
Region	Africa (excl MENA)
Agreement name	Agreement on Comprehensive Solutions between the Government of the Republic of Uganda and the LRA/M
Date	2 May 2007
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Ugandan Conflicts (1970 -))
Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Uganda peace process
Parties	<p>In witness of the above, the duly authorize representatives of the Parties have signed this Agreement.</p> <p>Hon. Okello Henry Oryem, Minister of State for International Relations; Deputy Head of GOU and Acting Head of GoU Delegation</p> <p>Mr. Martin Ojul, Leader of the LRA/M Delegation</p>
Third parties	<p>Witnessed by:</p> <p>H.E. Dr. Samson L. Kwaje, Minister for Information and Broadcasting, Government of Southern Sudan and Acting Mediator of the Peace Talks</p> <p>H.E. Japhaeth R. Getugi For the Government of Republic of Kenya</p> <p>H.E. Francisco Caetano Madeira, For the Republic of Mozambique</p> <p>Lt.-Gen (Rtd) Gillbert Lebeko Ramano, For the Republic of South Africa</p> <p>H.E. Ali I. Siwa, For the Government of the United Republic of Tanzania</p> <p>W. David Gressly, UN Deputy Resident and Humanitarian Coordinator Southern Sudan</p>

Description Recognising the impact of the conflict, including the regional disparities and imbalances in the country, the Agreement is committed to finding comprehensive, just and durable solutions to the conflict between the parties. The agreement includes, inter alia, provisions on inclusiveness and equal opportunities in participation in national politics and state institutions, including the government, the judiciary, security organs, and promotes economic and social development of north and north-eastern Uganda.

Agreement
document

[UG_070502_ComprehensiveSolutions.pdf](#)  | [Download PDF](#)

Groups

Children/
youth

Groups→Children/youth→Substantive
Page 7, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS, Article 8, Institutional Arrangements for Security Organs
...8.3 The Parties affirm that the children of the departed LRA combatants shall benefit alongside other conflict-affected children from the policies of Universal Primary Education (UPE) and Universal Post-Primary Education and Training (UPPET).

Page 9, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTER UGANDA, Article 12 Vulnerable Groups
...12.2 The Parties that the Government of Uganda shall in accordance with existing policies and through special assistance programmes in the affected areas make appropriate provision for vulnerable groups and in particular shall protect, resettle and promote the advancement of child-headed households, orphans, street children, unaccompanied minors, traumatized children, widows, female-headed households, persons with disabilities (PWDs), persons living with HIV/AIDS and the elderly.

Disabled persons	<p>Groups→Disabled persons→Rhetorical PAGE 3, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS, 2.0 Principles of Governance ...2.1.f. The Government shall take affirmative action in favour of groups marginalised on the basis of gender, age, disability or any other reasons created by history, tradition or custom, for the purpose of redressing imbalances, which may exist against them.</p> <p>Groups→Disabled persons→Anti-discrimination PAGE 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS 5.0 Ensuring equal opportunities The Parties agree that the recently enacted Equal Opportunities Law, shall be used to ensure equal treatment of all groups within Uganda; including, the elimination of inequalities and discrimination against any individual or group of persons on the ground of disability.</p> <p>Groups→Disabled persons→Substantive Page 9, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTER UGANDA, 12 Vulnerable Groups ...12.2 The Parties that the Government of Uganda shall in accordance with existing policies and through special assistance programmes in the affected areas make appropriate provision for vulnerable groups and in particular shall protect, resettle and promote the advancement of child-headed households, orphans, street children, unaccompanied minors, traumatized children, widows, female-headed households, persons with disabilities (PWDs), persons living with HIV/AIDS and the elderly.</p>
Elderly/age	<p>Groups→Elderly/age→Substantive Page 9, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTER UGANDA, Article 12 Vulnerable Groups ...12.2 The Parties that the Government of Uganda shall in accordance with existing policies and through special assistance programmes in the affected areas make appropriate provision for vulnerable groups and in particular shall protect, resettle and promote the advancement of child-headed households, orphans, street children, unaccompanied minors, traumatized children, widows, female-headed households, persons with disabilities (PWDs), persons living with HIV/AIDS and the elderly.</p>
Migrant workers	No specific mention.

Racial/
ethnic/
national
group

Groups→Racial/ethnic/national group→Rhetorical
Page 3, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS,
Article 2 Principles of Governance

...

2.1.c. Every effort shall be made to integrate all the peoples of Uganda in governance while at the same time recognizing the existence of their ethnic, religious, ideological, political and cultural diversities.

Groups→Racial/ethnic/national group→Anti-discrimination

Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS,
Article 5 Ensuring Equal Opportunities

The Parties agree that the recently enacted Equal Opportunities Law, shall be used to ensure equal treatment of all groups within Uganda; specifically, the elimination of inequalities and discrimination against any individual or group of persons on the ground of ethnic origin, social or economic standing, gender, disability, or political opinion

Religious
groups

No specific mention.

Indigenous
people

Groups→Indigenous people→Substantive

Page 10, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH
EASTER UGANDA

Article 14 Issues Relating to Land

...

14.4 The Parties agree that no customary or communal land and in north eastern Uganda shall be sold or purchased without the express consent of the concerned community.

Other
groups

No specific mention.

Refugees/
displaced
persons Groups→Refugees/displaced persons→Rhetorical
Page 7, D: RETURN, RESETTLEMENT AND REHABILITATION OF INTERNALLY
DISPLACED PERSONS

Article 9 Humanitarian Interventions on Impact of the Conflict

9.1 The Parties commit themselves to ending the conflict and thereby ensuring the conditions for the voluntary, dignified and secure return of all IDPs in accordance with the principles adopted in the IDP Policy.

9.2 The Parties agree that the Government shall avail resources to facilitate the process of return of IDPs.

9.3 The Parties call upon the international community to continue and increase its assistance to the people of the affected areas in ameliorating the impact of the conflict.

Groups→Refugees/displaced persons→Substantive
Page 10, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH
EASTERN UGANDA
Article 14 Issues Relating to Land

...

14.5 Land owners whose land have been used for settlement of internally displaced persons or establishment of barracks and detachments, shall be entitled to repossess their land or to receive fair and just compensation.

Page 9, E: ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH
EASTERN UGANDA, Article 12 Vulnerable Groups

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12.2 The Parties that the Government of Uganda shall in accordance with existing policies and through special assistance programmes in the affected areas make appropriate provision for vulnerable groups and in particular shall protect, resettle and promote the advancement of child-headed households, orphans, street children, unaccompanied minors, traumatized children, widows, female-headed households, persons with disabilities (PWDs), persons living with HIV/AIDS and the elderly.

Social class Groups→Social class→Anti-discrimination
Page 5, Page 3, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS,
Article 5 Ensuring equal opportunities
The Parties agree that the recently enacted Equal Opportunities Law, shall be used to ensure equal treatment of all groups within Uganda; specifically, the elimination of inequalities and discrimination against any individual or group of persons on the ground of ethnic origin, social or economic standing, gender, disability, or political opinion.

Gender

Women,
girls and
gender

C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS

2.1.b. The composition of Government shall be broadly representative of the national character gender and social diversity of the country. (p. 3)

2.1.f. The Government shall take affirmative action in favour of groups marginalised on the basis of gender, age, disability or any other reason created by history, tradition or custom, for the purpose of redressing imbalances which may exist against them. (p. 4)

5.0 Ensuring equal opportunities

The Parties agree that the recently enacted Equal Opportunities Law, shall be used to ensure equal treatment of all groups within Uganda; specifically, the elimination of inequalities and discrimination against any individual or group of persons on the ground of ethnic origin, social or economic standing, gender, disability, or political opinion. (p.5)

Page 9, E. ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTERN UGANDA

Article 12. Vulnerable Groups

12.2 The Parties agree that the Government of Uganda shall in accordance with existing policies and through special assistance programmes in the affected areas make appropriate provision for vulnerable groups and in particular shall protect, resettle and promote the advancement of child-headed households, orphans, street children, unaccompanied minors, traumatized children, widows, female-headed households, persons with disabilities (PWDs), persons living with HIV/AIDS and the elderly.

Men and
boys

No specific mention.

LGBTI

No specific mention.

Family

No specific mention.

State definition

Nature of state (general)	<p>Page 1, PREAMBLE,</p> <p>Cognizant of the vision and ideals of the people of Uganda enshrined in the Constitution and laws of the Republic of Uganda and in international charters and conventions, which promote, among others, national unity, equality, peaceful and harmonious co-existence, representation of all in and by the Government, national reconciliation, fundamental freedoms and affirmative action to redress any imbalances;</p> <p>PAGE 3, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 2.0 Principles of Governance</p> <p>2.1. The Parties shall adhere to the following objectives and directive principles enshrined in the Constitution as the guiding principles in the implementation of this Agreement:</p> <p>2.1.a. The State shall be based on democratic principles, which empower and encourage the active participate of all citizens at all levels in their own governance.</p> <p>2.1.b. The Composition of Government shall be broadly representative of the national character, gender and social diversity of the country.</p> <p>Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 3 System of Government</p> <p>3.1. All power belongs to the people who shall exercise their sovereignty in accordance with the Constitution.</p>
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	<p>Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 3 System of Government</p> <p>...</p> <p>3.4. The parties also recognise the constitutional duty of parliament to enact a law providing for the right of citizens to request the Electoral Commission to hold a referendum on any issue.</p>

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 3 System of Government

...

3.4. The parties also recognise the constitutional duty of parliament to enact a law providing for the right of citizens to request the Electoral Commission to hold a referendum on any issue.

Political parties reform No specific mention.

Civil society Page 11, F: TRANSITIONAL SECURITY ARRANGEMENTS

Article 17 Stakeholders' Conference

After the final Peace Agreement has been signed, the mediator in consultation with the parties shall convene a meeting in Uganda comprised of political, Civic, Religious, Traditional leaders e.t.c to sensitize them on the provisions of the agreement, their role in its implementation and to disseminate the information to the grassroots.

Traditional/
religious
leaders Page 11, F: TRANSITIONAL SECURITY ARRANGEMENTS

Article 17 Stakeholders' Conference

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Public administration In the conduct of public affairs, leaders shall use constructive and unifying language.

Constitution No specific mention.

Power sharing

Political
power
sharing

Power sharing→Political power sharing→General
State level

Page 3,

C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS

2.0 Principles of Governance.

2.1 The Parties shall adhere to the following objectives and directive principles enshrined in the Constitution as the guiding principles in the implementation of this Agreement:

a) The State shall be based on democratic principles, which empower and encourage the active participation of all citizens at all levels in their own governance.

b) The composition of Government shall be broadly representative of the national character, gender and social diversity of the country.

e) Every effort shall be made to integrate all the peoples of Uganda in governance while at the same time recognizing the existence of their ethnic, religious, ideological, political and cultural diversities.

d) The Government shall take necessary measures to bring about balanced development of different areas of Uganda and between the rural and urban areas.

e) The Government shall take special measures in favour of development of the least developed areas.

f) The Government shall take affirmative action in favour of groups marginalised on the basis of gender, age, disability or any other reason created by history, tradition or custom, for the purpose of redressing imbalances which may exist against them.

g) All persons are equal before and under the law in all spheres of political, social and cultural life, and in every other respect and shall enjoy equal protection of the law.

h) The Parties affirm that there shall be no arbitrary detentions.

Page 5-6

6.0 Participation in State Institutions.

6.1 The Parties agree that the Government shall, through the Equal Opportunities Commission, review and assess the nature and extent of any regional or ethnic imbalances disparities in participation in Central Government institution and shall take all necessary steps to remedy any anemfiles.

6.2 The Government, on advice of the Equal Opportunities Commission, shall develop and support special programmes to remedy any imbalances or disparities for the north and north eastern parts of the country.

Territorial power sharing	<p>Power sharing→Territorial power sharing→Federal or similar sub-divided government</p> <p>Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 3 System of Government</p> <p>....</p> <p>3.3. The Parties recognise the right of any Ugandan or group of Ugandans to promote any system of governance, including federalism, through constitutional means.</p>
Economic power sharing	<p>No specific mention.</p>
Military power sharing	<p>Power sharing→Military power sharing→Merger of forces</p> <p>Page 6, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 8 Institutional Arrangements for Security Organs</p> <p>8.1. The Parties affirm the principle of proportional representation of all the regions in the armed forces and other security agencies as a guarantee for sustainable stability in the country.</p> <p>8.2 The Parties agree that members of the LRA who are willing and qualify shall be integrated into the national armed forces and other security agencies in accordance with subsequent agreements between the Parties.</p>

Human rights and equality

Human rights/RoL general	<p>Page 6, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 7.0 The Judiciary</p> <p>7.1. The Parties agree that the Government shall restore and strengthen the institutions of the rule of law in the conflict affected areas of Uganda where such institutions have been disrupted.</p>
Bill of rights/similar	<p>No specific mention.</p>

Treaty incorporation Page 4, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 2 Principles of Governance

...

2.3 The Parties also agree that implementation of this agreement shall be guided by relevant principles embodied in international treaties and conventions ratified by the GoU.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy PAGE 3, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 2.0 Principles of Governance
2.1. The Parties shall adhere to the following objectives and directive principles enshrined in the Constitution as the guiding principles in the implementation of this Agreement:
a) The State shall be based on democratic principles, which empower and encourage the active participate of all citizens at all levels in their own governance.

Page 5, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 3.0 System of Government.
3.2 The Parties reaffirm the freedom of Ugandans to choose, advocate and promote democratically a system for their governance.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/ access	No specific mention.
Protection measures	Rights related issues→Protection measures→Protection of civilians : PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS 2.0 Principles of Governance. 2.1 The Parties shall adhere to the following objectives and directive principles enshrined in the Constitution as the guiding principles in the implementation of this Agreement: g) All persons are equal before and under the law in all spheres of political, social and cultural life, and in every other respect and shall enjoy equal protection of the law.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS Article 14. Issues Relating to Land ... 14.4 The Parties agree that no customary or communal land and in north eastern Uganda shall be sold or purchased without the express consent of the concerned community

Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 7-8, ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTERN UGANDA</p> <p>Article 10 Strategy for Recovery</p> <p>10.1 The parties recognise the vital need for adopting an overarching framework for delivering sound and comprehensive programmes for the recovery of conflict-affected areas of north and north eastern Uganda, and agree that the Government shall:</p> <p>10.1.1 Facilitate the further development and adoption of Northern Uganda Peace, Recovery and Development Plan (PRDP)</p> <p>10.1.2 Ensure that recovery programmes are implemented expeditiously and where necessary “fast tracked” in order to respond effectively to the post-conflict needs in affected areas.</p> <p>10.1.3 Ensure an enabling environment for pursuing private economic activity in affected areas and shall take steps to support the access of communities and individuals to micro finance institutions that offer credit.</p> <p>10.2 The Government of Uganda shall take affirmative action to revamp the institutions of learning, health and other social services in the conflict affected areas.</p>
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National economic plan Page 8, ECONOMIC AND SOCIAL DEVELOPMENT OF NORTH AND NORTH EASTERN UGANDA
Art 10 Strategy for Recovery

...

10.1.1 Facilitate the further development and adoption of Northern Uganda Peace, Recovery and Development Plan (PRDP)

Natural resources No specific mention.

International funds Page 7, D: RETURN RESETTLEMENT AND REHABILITATION OF INTERNALLY DISPLACED PERSONS
Article 9 Humanitarian Interventions on Impact of the Conflict

...

9.3. The Parties call upon the international community to continue and increase its assistance to the people of the affected areas in ameliorating the impact of the conflict.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/ rights	<p>Land, property and environment→Land reform/rights→Land reform and management</p> <p>Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS</p> <p>Article 14. Issues Relating to Land</p> <p>14.1 The Parties affirm that land in Uganda belongs to the citizens of Uganda, and shall vest in them in accordance with the land tenure systems provided for in the Constitution. The Parties further recognize that land is central in the lives of communities and individuals.</p> <p>14.2 The District Land Boards, which are mandated by law, among other things, to coordinate and monitor land use in the country may explore and adopt additional mechanisms for protection of land rights.</p> <p>Land, property and environment→Land reform/rights→Property return and restitution</p> <p>Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS</p> <p>Article 14. Issues Relating to Land</p> <p>... 14.3 The Parties affirm that in accordance with the Constitution and the Land Act of 1998, fair and equitable compensation shall be payable in case of expropriation of land. No expropriation shall be allowed except in the public interest and in accordance with the law.</p> <p>Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS</p> <p>Article 14. Issues Relating to Land</p> <p>... 14.5 Land owners whose land have been used for settlement of internally displaced persons or establishment of barracks and detachments, shall be entitled to repossess their land or to receive fair and just compensation</p> <p>Land, property and environment→Land reform/rights→Other land rights</p> <p>Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS</p> <p>Article 14. Issues Relating to Land</p> <p>... 14.4 The Parties agree that no customary or communal land and in north eastern Uganda shall be sold or purchased without the express consent of the concerned community</p>
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.

Environment Page, 10, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 14. Issues Relating to Land

...

14.6 The conflict in north and north eastern Uganda has caused significant environmental degradation. In this regard, measures shall be taken to restore and manage the environment sustainably.

Water or
riparian
rights or
access

No specific mention.

Security sector

Security
Guarantees

No specific mention.

Ceasefire

No specific mention.

Police

Page 7, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 8 Institutional Arrangements for Security Organs

...

8.3. The Parties agree that the Uganda Police shall fully take over its constitutional responsibilities in the affected districts.

Armed
forces

No specific mention.

DDR

No specific mention.

Intelligence
services

No specific mention.

Parastatal/
rebel and
opposition
group
forces

No specific mention.

Withdrawal
of foreign
forces

No specific mention.

Corruption

No specific mention.

Crime/
organised
crime

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

Transitional
justice
general

No specific mention.

Amnesty/
pardon

No specific mention.

Courts

No specific mention.

Mechanism

No specific mention.

Prisoner
release

No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations Transitional justice→Reparations→Material reparations
Page, 9, C: PARTICIPATION IN NATIONAL POLITICS AND INSTITUTIONS
Article 13 Livestock

13.1 The parties recognise the substantial loss of livestock, in the north and northeastern parts of Uganda which loss has had severe social and economic implications.

13.2 The Government shall strengthen and fast track re-stocking programmes in the affected areas by committing additional resources to mitigate the effect of losses of livestock taking into account individual losses and the need to improve on the quality of livestock in the affected areas.

Page 10, Article 14 Issues Relating to Land

...

14.3 The Parties affirm that in accordance with the Constitution and the Land Act of 1998, fair and equitable compensation shall be payable in case of expropriation of land. No expropriation shall be allowed except in the public interest and in accordance with the law.

...

14.5 Land owners whose land have been used for settlement of internally displaced persons or establishment of barracks and detachments, shall be entitled to repossess their land or to receive fair and just compensation.

Reconciliation Page 1, PREAMBLE

Cognizant of the vision and ideals of the people of Uganda enshrined in the Constitution and laws of the Republic of Uganda, and in international charters and conventions, which promote, among others, national unity, equality, peaceful and harmonious co-existence, representation of all in and by the Government, national reconciliation, fundamental freedoms and affirmative action to redress any imbalances;

Implementation

UN signatory Witnessed by UN Deputy Resident and Humanitarian Coordinator Southern Sudan

Other international signatory Witnessed by:
H.E. Dr. Samson L. Kwaje, Minister for Information and Broadcasting, Government of Southern Sudan and Acting Mediator of the Peace Talks

H.E. Japhaeth R. Getugi For the Government of Republic of Kenya

H.E. Francisco Caetano Madeira, For the Republic of Mozambique

Lt.-Gen (Rtd) Gillbert Lebeko Ramano, For the Republic of South Africa

H.E. Ali I. Siwa, For the Government of the United Republic of Tanzania

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 11, F: TRANSITIONAL SECURITY ARRANGEMENTS
Article 18 Implementation

18.1 Implementation modalities of this agreement shall be contained in a protocol signed by the Parties.

18.2 The protocol shall form an integral part of the final Agreement.

Related cases No specific mention.

Source UN Peacemaker. Available at https://peacemaker.un.org/sites/peacemaker.un.org/files/UG_070502_AgreementComprehensiveSolutions.pdf (Accessed on Jan 10, 2020)
