


Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>

Country/ entity	Sudan Darfur
Region	Africa (excl MENA) Africa (excl MENA)
Agreement name	Agreement between the Government of Sudan, the Sudan People's Liberation Movement (SPLM) and the Justice and Equality Movement (JEM), (N'Djamena Agreement)
Date	25 Apr 2004
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/ conflict level	Intrastate/intrastate conflict (Sudan Conflicts (1955 -))
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Darfur-Sudan peace process
Parties	For the Government of Sudan, Cherif Ahmad Oumar Badour, the Minister of Investment; For the Sudan Liberation Movement/Sudan Liberation Army (SLM/SLA): Adam Ali Chogar; For the Justice and Equality Movement: Aboubakar Hamid Nour, the General Coordinator
Third parties	[Guarantors] For the Chadian Mediation: Nagoum Yamassoum, the Minister of State, Minister of Foreign Affairs and African Integration; For the African Union: Ki-Doulaye, the Representative of the Chairman of the Commission; [Official Witness] For the United Nations as a witness: Toure I. Modibo, the Resident Coordinator.
Description	An Agreement, under the auspices of the Republic of Chad and with assistance of the African Union and the UN, by the parties that reaffirms their commitment to the Humanitarian Agreement, as well the formation of a Joint Preparatory Commission to determine the agenda, who will participate, the location and date, the appropriate security measures, and the implementation of a future Conference between the Parties. The Joint Commission will be equally representative of each party, and will refer matters of noncompliance to the Chadian Mediation.

Agreement document [SD_040425_Agmt between Sudan and the SLM and the JEM.pdf](#)  | [Download PDF](#)

Groups

Children/ youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/ displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p>Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: c) the parties shall create conditions needed to provide humanitarian assistance to displaced persons and other civilian victims of the conflict and this, wherever they shall be in the region of Darfur.</p> <p>Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: g) the parties shall ensure the creation of conditions favourable to the voluntary return of refugees and displaced persons to their homes for their social reintegration.</p>
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 2, c) Convinced of the need to establish in the Darfur, as an integral part of Sudan, a democratic political life which can ensure the political, economic, and social rights of the populations;

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general Page 2, c) Convinced of the need to establish in the Darfur, as an integral part of Sudan, a democratic political life which can ensure the political, economic, and social rights of the populations;

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights Human rights and equality→Civil and political rights→Freedom of movement
Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: e) the parties shall ensure effective free circulation of people and goods throughout the national territory;

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy	Page 2, c) Convinced of the need to establish in the Darfur, as an integral part of Sudan, a democratic political life which can ensure the political, economic, and social rights of the populations;
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/ access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 2, Article 1: The parties reaffirm their will to convene and hold, under the auspices of the Mediation and with the assistance of the international community, a general conference of all the representative of Darfur to discuss the political, economic, and social situation in the Darfur with the view of finding a global and definitive solution between the parties to the conflict;
Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Page 2, e) Reaffirming their commitment to fully implement the provisions of the Humanitarian Agreement which they signed on April 8, 2004 at Ndjamena;
Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: c) the parties shall create conditions needed to provide humanitarian assistance to displaced persons and other civilian victims of the conflict and this, wherever they shall be in the region of Darfur.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/
rights No specific mention.

Pastoralist/
nomadism
rights No specific mention.

Cultural
heritage No specific mention.

Environment No specific mention.

Water or
riparian
rights or
access No specific mention.

Security sector

Security Guarantees Page 3, Article 2: The parties have decided to immediately establish a Joint Preparatory Commission for the Conference whose tasks shall be to:

...

d) discuss and agree on the security measures related to the organization of the Conference with the assistance of the Mediation;

Page 3, Article 5: The Conference referred to in article 1 above shall set goals to be achieved, inter-alia in the political, economical, social, military and security areas.

Ceasefire	Security sector→Ceasefire→General commitments Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: b) the parties confirm their commitment to reach a definitive and comprehensive cessation of hostilities between them;
Police	No specific mention.
Armed forces	Page 3, Article 5: The Conference referred to in article 1 above shall set goals to be achieved, inter-alia in the political, economical, social, military and security areas.
DDR	Security sector→DDR→Demilitarisation provisions Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: d) the Government of Sudan shall ensure that armed militia are neutralized and disarmed in the framework of a programme to be determined.
Intelligence services	No specific mention.
Parastatal/ rebel and opposition group forces	Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: d) the Government of Sudan shall ensure that armed militia are neutralized and disarmed in the framework of a programme to be determined.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/ organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: f) the parties shall ensure effective liberation of all prisoners of war and all other persons detained due to the conflict in the Darfur:
Vetting	No specific mention.
Victims	Page 3, Article 4: In order to create conditions propitious to the holding of the Conference: c) the parties shall create conditions needed to provide humanitarian assistance to displaced persons and other civilian victims of the conflict and this, wherever they shall be in the region of Darfur.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	For the United Nations as a witness: Toure I. Modibo, the Resident Coordinator
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Other international signatory For the Chadian Mediation: Nagoum Yamassoum, the Minister of State, Minister of Foreign Affairs and African Integration; For the African Union: Ki-Doulaye, the Representative of the Chairman of the Commission;

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 3, Article 2: The parties have decided to immediately establish a Joint Preparatory Commission for the Conference whose tasks shall be to: [...] e) ensure the follow-up of the implementation of the present agreement;

Page 4, Article 7: In case of noncompliance by one of the parties, with the provision of this Agreement, the other party shall refer such a case to the Mediation.

Related cases No specific mention.

Source UN Peacemaker
<http://peacemaker.un.org>
<http://peacemaker.un.org/sudan-slm-jem2004>
