

**Peace Agreement Access Tool PA-X <https://pax.peaceagreements.org/>**

**Country/  
entity** Sudan

**Region** Africa (excl MENA)

**Agreement  
name** Sudan peace agreement (Juba Agreement)

**Date** 3 Oct 2020

**Agreement  
status** Multiparty signed/agreed

**Interim  
arrangement** Yes

**Agreement/  
conflict level** Intrastate/intrastate conflict ( Sudan Conflicts (1955 - ) )

**Stage** Framework/substantive - comprehensive

**Conflict  
nature** Government/territory

**Peace process** Sudan Transition Process

**Parties** The Transitional Government of Sudan

General Mohammed Hamdan Dagalo  
First Vice President of the Transitional Sovereign Council

The Sudanese Alliance  
Khamis Abdallah Abkar

Gathering of Sudan Liberation Forces  
Altahir Abubaker Hajer

Sudan Liberation Movement/Army  
Minni Arko Minawi

Sudan Liberation Movement/Army – Transitional Council  
Dr. Elhadi Idris Yahya

Sudanese Justice and Equality Movement  
Dr. Gibril Ibrahim Mohammed

Sudan People's Liberation Movement-North / Revolutionary  
Malik Agar Ayr

United Popular Front for Liberation and Justice  
Khalid Idris Jaweish

Opposition Beja Conference  
Osama Said

Sudanese Kush Liberation Movement  
Mohammed Daoud Bandaq

Kayan Al-Shamal (The Northern Entity)  
Mohammed Said Ahmed Sir-alkhatim

Opposition Democratic Union Party / Revolutionary Front  
Eltom Elsheikh Mousa Hajo

**Third parties** Other Parties:

1. The Third Front /Tamazuj  
Mohammed Ali Quraishi

2. Sudan Liberation Movement/Army – Ahmed Ibrahim Kazisky  
Mr. Ali Ahmed Hamid  
Advisor

Witnesses:

General Abdulfatah Burhan Abdulrahman  
President of the Transitional Sovereign Council

The Arab Republic of Egypt

The State of Qatar

The African Union

The United Nations

The European Union

Representative of the Arab League  
Ambassador Khalid Abdulrahim Abdalghafar

[not signed, but referred to in the text]

Page 2, PREAMBLE:

APPRECIATING the efforts of the people and government of the Republic of South Sudan and their esteemed role in mediating and facilitating the Sudanese peace discussions as well as the central role of His Excellency President Salva Kiir Mayardit and the Mediation team in achieving this Agreement;

GRATEFUL FOR the valued contributions of the regional and international community including UNAMID, the United Nations, the African Union, the Troika countries, the European Union, the League of Arab States, the Intergovernmental Authority on Development (IGAD), and neighboring countries.

TAKING NOTE of all the Security Council, African Union, and African Peace and Security Council relevant resolutions;

**Description** This agreement comprises a series of in-essence 6 different agreements which provide for agreement between the Transitional Government of Sudan (TGOS) and different areas, on different but interconnected peace process 'tracks'. These comprise a Darfur Agreement between the TGOS and 'Darfur Parties to Peace' (Title 2); a 'Two Areas' agreements between TGOS and the The Sudan People's Liberation Movement - North / The Revolutionary Front (Title 3); the Eastern Sudan Track Agreement between the TGOS and the Sudan Revolutionary Front (Title 4); Track 5, Agreement between the TGOS and the Sudan Revolutionary Front - Northern Track (Title 5); Agreement of the Central Track between the TSGO and the Sudan Revolutionary Front (Title 6); and Security arrangements between the TSGO and the Third-Front - Tamazuj (Title 7). While the agreements are all varied, they provide on the most part for some representation of these areas in the transitional government and/or wider institutional structures of the transition, and for new governance and security and economic / development provision within each area. The Agreement therefore in its totality in a sense connects the wider armed conflict with different groups, or different factions or branches of the same broad group, with the transition process focused on the move from military rule at the level of the central state, and with the Transitional government (itself a mixed military-civilian government). Please note that the coding below reflects the key provisions for each category. For several categories (such as Refugees/displaced persons, DDR, material reparations, development, territorial powersharing, ceasefire, women/gender and others) the relevant provisions did not fit into the database format. These additional provisions can be found at <https://www.peaceagreements.org/files/Juba%20Agreement%202020%20overspill.pdf>

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- Agreement document** [SD\\_201003\\_Juba Agreement for Peace in Sudan - Official ENGLISH.PDF](#)  | [Download PDF](#)
- Agreement document (original language)** [SD\\_201003\\_Juba peace agreement \(Arabic\) \(signed\).pdf](#) | [Download PDF](#)
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**Women, girls and gender**

Participation Participation→Gender quotas

Page 4, TITLE 1. AGREEMENT ON NATIONAL ISSUES BETWEEN THE TRANSITIONAL GOVERNMENT OF SUDAN AND SIGNATORY PARTIES TO THIS AGREEMENT, 1. General Principles

1.20. The importance of fair and effective representation of women at all levels of power and decision-making positions, at a rate of not less than 40% forty percent.

Page 29, Title 2. Chapter 3: Justice, Accountability, and Reconciliation Protocol

22. The Truth and Reconciliation Committee (TRC)

...

22.4.3 Each Party shall select at least one woman on the committee;

Page 38, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS PROTOCOL, 12. Compensation and Reparations Fund

12.4. Women shall comprise at least 40 percent of the functional structure of the Fund.

Page 102, TITLE 3. CHAPTER 3: POLITICAL ISSUES AGREEMENT REGARDING THE ISSUE OF SUDAN IN THE TWO AREAS, GOVERNANCE STRUCTURES AND POWERS IN THE TWO AREAS

34. Women shall be represented by no less than 40% [of the seats] on the legislative council.

Page 104, TITLE 3. CHAPTER 3: POLITICAL ISSUES AGREEMENT REGARDING THE ISSUE OF SUDAN IN THE TWO AREAS, GOVERNANCE STRUCTURES AND POWERS IN THE TWO AREAS

58. There shall be no less than 40% representation of women in the Council of Ministers.

Page 180, Title 9: Implementation Matrices, 4. Darfur Track: Compensation and Reparations Implementation Matrix

Activity: Represent women with a percentage of 40%

Timing: After establishment of the Compensation and Reparations Fund

Implementing Party:

Source of Funding:

Composition:

Procedures: Issue a decision to appoint women

Reference/Article: 12.4

Participation→Effective participation

Page 6-7, TITLE 1. AGREEMENT ON NATIONAL ISSUES BETWEEN THE TRANSITIONAL GOVERNMENT OF SUDAN AND SIGNATORY PARTIES TO THIS AGREEMENT, 1. General Principles

9. The Constitutional Conference:

9.7. The Parties agree to the fair and equal representation, on the bases of gender, diversity, geography, and age, in the national constitutional conference, and that constitutional conferences in the regions shall be held as part of the constitution-drafting process.

Page 16, TITLE 2. CHAPTER 1: POWER SHARING PROTOCOL, 1. General Principles

22. Stressing the importance of the representation of women at all levels of

## Equality

### Equality→Equality (general)

Page 4, PREAMBLE:

CONFIRMING social, political, and economic justice in a democratic and developmental state in which the rights of all peoples are considered, and equality for women, children, the marginalized, and those with special needs is realized;

Page 130, The Political Issue, General Principles

First: Sudan is a sovereign, democratic, parliamentary, pluralistic and decentralized state where rights and duties are based on citizenship without discrimination on grounds of race, faith, culture, sex, color, gender, social or economic status, political opinion, disability, regional affiliation or any other reason.

Page 139 GENERAL PRINCIPLES

1. Sudan is an independent, sovereign, democratic, parliamentary, pluralistic and decentralized state where rights and duties are based on citizenship without discrimination on grounds of race, faith, culture, sex, color, gender, social or economic status, political opinion, disability, regional affiliation or any other reason.

### Equality→Social equality

Page 36, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS PROTOCOL, General Principles

7. Without prejudice to the principle of positive discrimination as set forth in the Peace Agreement, distribution of humanitarian aid, the restitution of resources and property, and the award of compensation and reparations in accordance with this Agreement, shall take place without discrimination on the basis of gender, language, tribe, ethnicity, religion, party affiliation, geographic location, status as a displaced or formerly displaced person/ refugee, or any other basis.

Page 38, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS PROTOCOL, 12. Compensation and Reparations Fund

...

12.11.[The Fund shall] develop a table for awarding the timely compensation payments on the basis of financial principles that require awarding financial compensation proportionate to the damage and loss suffered by the victim. Women, men, children and persons with special needs shall be treated equally when implementing the payments.

...

12.16.Regular revision shall be undertaken to ensure the optimal use and distribution of funds allocated to compensate victims, in accordance with the financial procedures applicable in such cases, including the principles of equality of gender and age.

Page 39, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND REFUGEES PROTOCOL, 2. General Principles

2.6. Aid for conflicts-affected persons shall be distributed without discrimination based on gender, language, race, ethnicity, religion, party affiliation, geographic location, color, or any other discriminatory grounds.

Particular groups of women

Particular groups of women→Refugee/displaced women

Page 39, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND REFUGEES PROTOCOL, 2. General Principles

2.3. The Parties shall pay special attention to protecting internally displaced and refugee women, children, and all other vulnerable groups from all forms of harassment, exploitation, and sexual- or gender-based violence;

Page 41, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND REFUGEES PROTOCOL

4. Suitable Conditions for Return

4.1. With the assistance of the concerned international and domestic institutions, the Parties agree to create the political, economic, social, and security conditions conducive to the voluntary return and acceptable reintegration of IDPs and refugees, without giving preference to any particular group. These conditions shall include, but not be limited to:

...

4.1.11. The Parties shall refrain from attacking, intimidating, or harassing IDPs, refugees or returnees in any way at all times. The human rights of IDPs, refugees and returnees shall be fully respected, with special considerations, protections, and processes for vulnerable groups such as women, children, the elderly, and persons with disabilities;

Page 42-43, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND REFUGEES PROTOCOL, 8. Internally Displaced Persons and Refugees Commission

8.6.3. The IDPRC in Darfur shall establish local committees for claims that shall be comprised of local, traditional, and community leaders, including representatives of IDPs, refugees, and women. The local committees shall investigate compensation-related claims and other means of reparations, and submit their reports to the IDPRC in Darfur;

Page 46, Title 2: CHAPTER 7: LAND AND HAWAKEER PROTOCOL, 8. The Right to Restitution:

8.6. Male and female IDPs and refugees, affected by the conflict, shall have the right to restore any houses, lands, or farms that they have been arbitrarily or illegally deprived of, irrespective of their choice to return to their original homes.

Page 47, CHAPTER 7: LAND AND HAWAKEER PROTOCOL, 9. Darfur Lands and Hawakeer Commission

...

9.6. The DLHC shall form local committees for claims, which include local, traditional, and community leaders, including representatives of IDPs, refugees and women, to investigate claims related to compensations and other means of reparations. The committees submit their reports to the DLHC.

Particular groups of women→Pregnancy/maternity

Page 21, TITLE 2. CHAPTER 1: POWER SHARING PROTOCOL, 31. Concurrent Powers

31.1. The national federal government and the regional government of Darfur shall have the following executive and legislative powers:

...

31.1.18. Promoting the role of women and women empowerment.



International law	<p>International law→International human rights standards</p> <p>Page 131, The Political Issue, General Principles</p> <p>Second: In order to eliminate political marginalization in Eastern Sudan, the Parties agree to the following principles:</p> <p>7. The Parties shall consider signing and ratifying treaties, agreements and protocols, particularly those related to the rights of women, children and families and complying with the international law and rules of human rights;</p> <p>International law→References to UNSC 1325 itself</p> <p>Page 131, The Political Issue, General Principles</p> <p>Second: In order to eliminate political marginalization in Eastern Sudan, the Parties agree to the following principles:</p> <p>8. Codifying UNSC resolution 1325 related to Women, Peace and Security;</p>
New institutions	<p>New institutions→Infrastructure (general)</p> <p>Page 21, TITLE 2. CHAPTER 1: POWER SHARING PROTOCOL, 31. Concurrent Powers</p> <p>31.1.The national federal government and the regional government of Darfur shall have the following executive and legislative powers:</p> <p>...</p> <p>31.1.18.Promoting the role of women and women empowerment.</p> <p>31.1.19.Gender policies;</p> <p>...</p> <p>31.1.22.Maternal and child care and protection;</p> <p>Page 98, TITLE 3. CHAPTER 3: POLITICAL ISSUES AGREEMENT REGARDING THE ISSUE OF SUDAN IN THE TWO AREAS, POWERS AND COMPETENCIES</p> <p>9. Exclusive powers of the state/regional government: the exclusive powers to be assumed by the state/regional government shall be as follows:...</p> <p>9.55.To promote the role of women and youth and child protection.</p>

Violence  
against  
women

Violence against women→Sexual violence

Page 36-37, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS  
PROTOCOL, General Principles

10. For purposes of the Peace Agreement, the term “victims of the conflict in Darfur” shall mean:

10.1. Individuals and groups affected by the conflict in Darfur, including male and female survivors of rape, victims of physical, mental, and psychological injuries or those who lost their property or whose basic rights were violated.

Page 39, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND  
REFUGEES PROTOCOL, 2. General Principles

2.3. The Parties shall pay special attention to protecting internally displaced and refugee women, children, and all other vulnerable groups from all forms of harassment, exploitation, and sexual- or gender-based violence;

Page 55, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY  
AGREEMENT PROTOCOL

18. Prohibited Acts

18.4. Using force and violence against civilians and subjecting them to maltreatment, including sexual violence against women, which constitutes a violation of international law and relevant domestic law

Page 151, TITLE 7. 20. Prohibited Acts.

20.4. Using force and violence against civilians and subjecting them to maltreatment, including sexual violence against women, which constitute a violation of international law and relevant domestic law.

Violence against women→Gender-based violence/VAW (general)

Page 39, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND  
REFUGEES PROTOCOL, 2. General Principles

2.3. The Parties shall pay special attention to protecting internally displaced and refugee women, children, and all other vulnerable groups from all forms of harassment, exploitation, and sexual- or gender-based violence;

Violence against women→Protection (general)

Page 39, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND  
REFUGEES PROTOCOL, 2. General Principles

2.3. The Parties shall pay special attention to protecting internally displaced and refugee women, children, and all other vulnerable groups from all forms of harassment, exploitation, and sexual- or gender-based violence;

Page 41, Title 2. CHAPTER 5: INTERNALLY DISPLACED PERSONS AND  
REFUGEES PROTOCOL

4. Suitable Conditions for Return

4.1. With the assistance of the concerned international and domestic institutions, the Parties agree to create the political, economic, social, and security conditions conducive to the voluntary return and acceptable reintegration of IDPs and refugees, without giving preference to any particular group. These conditions shall include, but not be limited to:

...

4.1.11. The Parties shall refrain from attacking, intimidating, or harassing IDPs, refugees or returnees in any way at all times. The human rights of IDPs, refugees and returnees shall be fully respected, with special considerations

Transitional justice → Past and gender

Page 36-37, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS  
PROTOCOL, General Principles

10. For purposes of the Peace Agreement, the term “victims of the conflict in Darfur” shall mean:

10.1. Individuals and groups affected by the conflict in Darfur, including male and female survivors of rape, victims of physical, mental, and psychological injuries or those who lost their property or whose basic rights were violated.

Page 38, Title 2. CHAPTER 4: COMPENSATION AND REPARATIONS PROTOCOL,  
12. Compensation and Reparations Fund

...

12.6. The Fund’s procedures shall be simple, accessible, transparent, enforceable, free of charge, and takes into consideration age, gender and persons with disability.

Transitional justice → Other

Page 29, Title 2. Chapter 3: Justice, Accountability, and Reconciliation  
Protocol

22. The Truth and Reconciliation Committee (TRC)

...

22.4.3 Each Party shall select at least one woman on the committee;

Institutional reform

Institutional reform→DDR, army, parastatal or rebel forces

Page 51, Title 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

9.Guiding principles for the final security arrangements, reform, development and modernization of security sector.

9.10.The Parties shall ensure representation of women in structures of the military institution and other security services/security sector and in related decision-making entities, as well as in the reform, development, and modernization of the military establishment and other security services/the security sector.

Page 64, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

26. Integration

26.18.Integration Requirements

26.18.5.Combatants who have been integrated shall receive training in accordance with the requirements of each unit, while observing the special needs of those individuals. Extensive training shall be an option given to assist former combatants, especially women, to meet such requirements;

...

26.18.7.The Government of Sudan shall pay heed to the special needs of former female combatants of the armed struggle movements, through training and other forms of support;

26.18.8.The Government of Sudan shall provide support, training, and rehabilitation on equal footing to all integrated combatants, males and females.

Page 65, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

26. Integration

26.18.Integration Requirements

26.18.8.The Government of Sudan shall provide support, training, and rehabilitation on equal footing to all integrated combatants, males and females.

Page 70, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

30. Disarmament, Demobilization and Reintegration (DDR)

30.2.General Principles:

30.2.8.The Parties recognize the necessity, during DDR processes, to meet the special needs of children, women, and disabled persons, as a priority. The Government of Sudan shall mobilize specific resources and budgets to meet such special needs of the aforementioned groups at all phases of the DDR.

Page 70, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

30. Disarmament, Demobilization and Reintegration (DDR)

30.6.[National] DDR Commission

30.6.3.The Parties agree to ensure the representation of women in decision-making process related to DDR, to effectively and appropriately meet the needs and interests of women.

Page 71, TITLE 2. CHAPTER 8: PERMANENT CEASEFIRE AND FINAL SECURITY AGREEMENT PROTOCOL

## Development Development→General

Page 146-7, TITLE 6. 3. Development, Services, and Revenues

The Government of Sudan shall commit to the following:

3.1.To provide comprehensive development services by establishing socioeconomic development priorities for the rural areas in order to address the displacement crisis that has affected the central areas and address the large percentage of marginalized workers, particularly the youth of both sexes in the cities of the central states.

## Development→Rehabilitation and reconstruction

Page 46, Title 2: CHAPTER 7: LAND AND HAWAKEER PROTOCOL, 8. The Right to Restitution:

8.6. Male and female IDPs and refugees, affected by the conflict, shall have the right to restore any houses, lands, or farms that they have been arbitrarily or illegally deprived of, irrespective of their choice to return to their original homes.

## Development→Education

Page 10-11, TITLE 1. AGREEMENT ON NATIONAL ISSUES BETWEEN THE TRANSITIONAL GOVERNMENT OF SUDAN AND SIGNATORY PARTIES TO THIS AGREEMENT, 1. General Principles

### 26. Education

26.1. As a comprehensive development renaissance in the country requires modern education,

the Parties agree that the Government of Sudan shall commit to mandatory and free public education, introducing policies, holding education conferences, providing the necessary resources to assure quality education for all and to eliminating gaps and regional, gender, and social imbalances in education particularly in the war-affected and least developed areas.

Page 132, Education and Human Development Issues

17. The Federal Government shall prioritize the promotion of education at all levels in Eastern Sudan and pay utmost attention to the education of girls;

...

21. The principle of positive discrimination shall be applied to the men and women of the East in higher education scholarships and external university scholarships in accordance with the policies, regulations and standards of higher education;

Page 200, Title 9, 10. Two Areas Track: Political Issues Implementation matrix  
Activity: Allocate full university and post-graduate scholarships for men and women of the positively discriminated state / region to reverse the impact of wars

Timing: After signing the peace agreement

Implementing Party: Government of Sudan and the state / regional government

Source of Funding: Transitional Government of Sudan

Composition:

Location:

Procedures, Method & Criteria: In accordance with the provisions of the Peace Agreement

Reference article: Article 108

Development→Health (general)

Page 146-7. TITLE 6. 3. Development. Services. and Revenues

Implementation No specific mention.

Other Page 109, Title 3. CHAPTER 4: AGREEMENT ON THE FINAL SECURITY ARRANGEMENTS BETWEEN THE TRANSITIONAL GOVERNMENT OF SUDAN AND SUDAN PEOPLE'S LIBERATION MOVEMENT - NORTH/ THE SUDAN REVOLUTIONARY FRONT  
Preamble  
...  
Acknowledging the changes that happened in Sudan as a result of the glorious revolution of December 2018 and the key role women and youth played in the revolution which fulfilled one of the key demands of the Sudanese people.

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